

6/9/80 [2]

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WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
memo	Charles W. Duncan, Jr. to the President. Re: Meeting With Sheik Yamani. (3 pp.)	6/7/80	A
memo w/att	Harold Brown to the President. Re: False missile alert. (5 pp.)	6/7/80	A
memo w/att	Harold Brown to the President. Re: Significant actions, Sec. and Dep. Sec. of Defense. (4 pp.)	6/6/80	A

FILE LOCATION

Carter Presidential Papers- Staff Offices, Office of Staff Sec.-
Pres. Handwriting File, "6/9/80 [2]." Box 190

RESTRICTION CODES

- (A) Closed by Executive Order 12356 governing access to national security information.
- (B) Closed by statute or by the agency which originated the document.
- (C) Closed in accordance with restrictions contained in the donor's deed of gift.

9:45 AM

THE WHITE HOUSE

WASHINGTON

Release of Final Federal Consumer Program
Prepared Under Executive Order 12160

June 9, 1980
Room 450, OEOP

by Esther Peterson

- I. Purpose: To release the final Federal Consumer Programs under Executive Order 12160 and to make a brief (5-10 minute) statement about them.
2. Background, Participants, and Press:

(a) Background: On September 26, 1979, you signed the Consumer's Executive Order, Executive Order 12160. The Order established strong government-wide standards for Federal consumer affairs activities. As you may recall the Order requires agencies to implement consumer programs meeting several specific standards. It says that each agency must designate a senior-level official to oversee the agency's consumer program. The Order also requires each agency to submit separate budget data to OMB showing the resources the agency proposes to devote each year to the agency's consumer program. Finally, the Executive Order created the Consumer Affairs Council to coordinate the consumer programs of Federal agencies. In short, it puts your consumer team in place.

Last December, 31 agencies proposed consumer programs to comply with the Executive Order. (Six more agencies proposed programs in February 1980.) Jack Watson released the draft programs at a press conference on December 10. The programs varied, but they generally went a long way towards satisfying the requirements of the Order. Over the past few months, the agencies have made major efforts to get public comments on their draft programs. Based upon these comments, and after in-depth discussions with my staff, the agencies revised their programs to meet more fully the requirements of the Order.

The programs you are releasing are a result of a massive cooperative effort among almost forty Federal agencies. (35 programs are being released today. Others will be published later.) The implementation of these programs will help guarantee that consumers will be forcefully and effectively represented in the Federal decisionmaking process by competent, professional consumer specialists and that the voice of the consumer will be heard within Federal agencies.

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- (b) Participants: In addition to the Press (see below), attendees will include Secretary Miller, Congressman Rosenthal, who attended the signing of Executive Order 12160, representatives of major consumer organizations, and Federal consumer affairs employees, who have worked hard to make the Executive Order a success. (We will provide you with a more detailed list of VIP attendees the day of the press conference.)
- (c) Press: There will be open press coverage. White House press corps members and consumer affairs reporters will be present. After your remarks (and your departure), Secretary Miller will discuss Treasury's consumer program. Then I will discuss the Executive Order and the other final consumer programs. I will then answer questions from the press.

[Names in salutation will be updated no later than 8:00 AM Monday by Mark Goldberg x6226]

Hertzberg/Goldberg
Draft A-1 6/4/80
Scheduled Delivery:
Mon, June 9, 9:30 AM
Room 450, OEOB

*Susan
ok
J
Cards*

Consumer Programs Announcement

~~1. SECRETARY MILLER, ESTHER PETERSON, FRIENDS~~

2. IN MY STATE OF THE UNION MESSAGE TO CONGRESS A YEAR AGO LAST JANUARY, I PROMISED TO STRENGTHEN THE VOICE OF CONSUMERS IN FEDERAL PROGRAMS. LAST SEPTEMBER, I ISSUED A CONSUMERS' EXECUTIVE ORDER DESIGNED TO PUT THAT EFFORT IN MOTION. TODAY, I AM PLEASED TO SHARE WITH YOU THE FRUITS OF SOME VERY HARD WORK BY SOME VERY GOOD PEOPLE THROUGHOUT OUR GOVERNMENT -- THE FINAL PUBLICATION BY THIRTY-FIVE (35) AGENCIES OF THEIR NEW PROGRAMS AND PROCEDURES FOR CONSUMERS.

3. ONE OF THE THINGS I SET OUT TO DO AS PRESIDENT, RIGHT FROM THE BEGINNING, WAS TO BRING THE GOVERNMENT OF THE UNITED STATES CLOSER TO THE PEOPLE OF THE UNITED STATES. FOR THAT CLOSENESS TO BE A REALITY, GOVERNMENT HAS TO LISTEN TO WHAT THE PEOPLE SAY. THE DOORS HAVE GOT TO BE OPENED -- AND THEN THEY HAVE GOT TO BE HELD OPEN, BECAUSE THERE ARE A LOT OF HIGHLY-PAID LOBBYISTS FOR SPECIAL INTERESTS THAT WILL TRY TO SLAM THEM SHUT AGAIN.

4. IN OUR WORKING LIVES, WE ALL HAVE DIFFERENT ROLES TO PLAY. BUT ONE THING WE ALL HAVE IN COMMON IS THIS: WE ARE ALL CONSUMERS -- EVERY ONE OF US. WHEN CONSUMERS ARE PROTECTED, WE ARE ALL PROTECTED. THAT IS WHAT THE CONSUMER PROGRAMS BEING RELEASED TODAY ARE ALL ABOUT.

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for Preservation Purposes**

5. I FOUGHT SIDE BY SIDE WITH MANY OF YOU TO CREATE AN INDEPENDENT AGENCY TO REPRESENT CONSUMERS. THE SPECIAL INTERESTS PULLED OUT ALL THE STOPS TO THWART US. WE LOST THAT BATTLE -- TEMPORARILY -- BUT WE HAVE NOT LOST THE WAR. TOGETHER, WE HAVE COME UP WITH ADDITIONAL WAYS OF TURNING THE TIDE TOWARD THE SAME GOAL -- THE GOAL OF MAKING SURE THAT THE ORDINARY CITIZEN, THE ORDINARY CONSUMER, GETS A FAIR SHAKE.

¶ TWO YEARS AGO, I ISSUED AN EXECUTIVE ORDER TO IMPROVE GOVERNMENT REGULATIONS. THAT ORDER GAVE CONSUMERS MORE TIME TO COMMENT ON PROPOSED REGULATIONS, AND ORDERED AGENCIES TO EXPAND THE PUBLIC'S OPPORTUNITY TO PARTICIPATE IN SHAPING REGULATIONS.

¶ I CREATED A REGULATORY COUNCIL THAT HAS OPENED UP THE REGULATORY PROCESS TO PUBLIC SCRUTINY BY PUBLISHING A CALENDAR THAT PUTS INFORMATION ABOUT UPCOMING REGULATORY ACTIVITY IN ONE PLACE.

¶ I HAVE PROPOSED A BILL TO EXTEND PUBLIC PARTICIPATION FUNDING THROUGHOUT THE GOVERNMENT. MEANWHILE, I HAVE URGED AGENCIES TO USE THEIR EXISTING AUTHORITY TO AID THOSE WHO OTHERWISE COULD NOT PARTICIPATE EFFECTIVELY.

¶ WE HAVE BEGUN TO INSTALL TOLL-FREE "800" TELEPHONE LINES SO THAT CITIZENS CAN CALL IN WITH QUESTIONS ABOUT FEDERAL PROGRAMS AND SERVICES WITHOUT HAVING TO PAY LONG-DISTANCE TELEPHONE CHARGES -- AND WITHOUT GETTING THE RUN-AROUND.

¶ AND WE HAVE PUT OUT AND DISTRIBUTED A CONSUMER'S RESOURCE HANDBOOK THAT LETS PEOPLE KNOW WHOM THEY CAN CALL IN THE GOVERNMENT FOR HELP OR INFORMATION ON A WIDE VARIETY OF CONSUMER PROBLEMS.

6. THE EXECUTIVE ORDER ON FEDERAL CONSUMER PROGRAMS -- THE ONE THAT HAS LED TO TODAY'S ANNOUNCEMENTS -- IS THE KEYSTONE OF MY COMMITMENT TO CONSUMERS. THAT ORDER SETS UP A SINGLE TOUGH STANDARD FOR THE PROTECTION OF CONSUMER INTERESTS.

7. AFTER MONTHS OF HARD WORK, 35 AGENCIES ARE ISSUING THEIR FINAL CONSUMER PROGRAMS TODAY. EACH AGENCY HAS NAMED A SENIOR PERSON TO LOOK AFTER CONSUMER MATTERS. THAT PERSON WILL REPORT TO THE HEAD OF THE AGENCY -- TO MAKE SURE THAT AS A REGULAR, ROUTINE PART OF THE AGENCY'S WORK, IT PAYS ATTENTION TO THE WAYS ITS POLICIES AFFECT CONSUMERS.

8. THIS ARRANGEMENT JUST HAPPENS TO BE MODELED ON THE JOB ESTHER PETERSON DOES IN THE WHITE HOUSE -- AND IF IT WORKS AS WELL IN THE REST OF THE GOVERNMENT AS IT HAS WORKED HERE, IT WILL BE A BRIGHT NEW DAY FOR CONSUMERS. ESTHER ADVISES ME ON MANY ISSUES -- NOT JUST NARROWLY-DEFINED CONSUMER ISSUES -- AND SHE WORKS CLOSELY WITH OTHER MEMBERS OF THE WHITE HOUSE STAFF TO MAKE SURE THAT WHEN WE SIT DOWN TO MAKE POLICY, THE NEEDS AND INTERESTS OF CONSUMERS ARE HEARD.

9. IN EFFECT, WE HAVE CREATED A GOVERNMENT-WIDE TEAM OF ESTHER PETERSONS. CONSUMERS NOW HAVE SOMEONE AT THE TOP LEVEL OF EACH OF THESE AGENCIES WHO WILL GO TO BAT FOR THEM.

10. I WILL LEAVE IT TO ESTHER TO DESCRIBE THE PROGRAMS IN DETAIL. BILL MILLER IS HERE TO GIVE YOU A CABINET MEMBER'S PERSPECTIVE. [SOME OF THE OTHER AGENCY HEADS WE HAVE HERE TODAY MAY WANT TO ADD THEIR COMMENTS.]

11. WHAT I WANT TO EMPHASIZE IS THAT THESE PROGRAMS ARE IMPORTANT TO ME. I HAVE INFORMED THE AGENCIES THAT THEY SHOULD IMPLEMENT THESE PROGRAMS, DESPITE THE BUDGET CUTS.

12. THE PROGRAMS HAVE BEEN CAREFULLY DEVELOPED. THEY ARE BASED ON EXTENSIVE CONSULTATION WITH THE PUBLIC. THEY ARE DESIGNED IN A VERY DELIBERATE WAY TO MAKE GOVERNMENT BETTER ABLE TO ADDRESS THE NEEDS OF CONSUMERS. WE ARE TRYING TO LOCK THE CONSUMER PERSPECTIVE INTO THE BASIC STRUCTURE AND PROCESSES OF GOVERNMENT.

13. LET ME JUST ADD MY THANKS FOR ALL THE WORK THAT WENT INTO THE CONSUMER PROGRAMS THAT ARE BEING RELEASED TODAY -- HARD WORK BY SCORES OF DEDICATED AGENCY PEOPLE, BY CONSUMER GROUPS AND INDIVIDUALS WHO TOOK THE TIME TO COMMENT ON THE DRAFT PROGRAMS PUBLISHED LAST DECEMBER, AND BY ESTHER'S STAFF. ALL OF YOU ARE TO BE CONGRATULATED.

14. OUR NEXT COMMON TASK IS TO MAKE SURE THAT THE PROGRAMS DO THEIR JOB -- EFFECTIVELY, EFFICIENTLY, AND IMAGINATIVELY. FROM NOW ON, THE VOICE OF THE CONSUMER IS GOING TO BE HEARD, LOUD AND CLEAR, IN THE HALLS OF GOVERNMENT.

#

NOTE: The consumer programs are being published on June 9 in a special supplement to that day's Federal Register.

SECRETARY MILLER, SECRETARY BERGLAND, ATTORNEY GENERAL CIVILETTI,
CONGRESSMAN ROSENTHAL, CONGRESSMAN SCHEUER,...FRIENDS:

I AM GLAD TO SEE SO MANY AGENCY HEADS & OTHER TOP OFFICIALS
HERE TO DEMONSTRATE THEIR COMMITMENT TO THE CONSUMER PROGRAMS
WE ARE RELEASING TODAY.

CONSUMER PROGRAMS ANNOUNCEMENT

6/9/80

~~9:30AM~~

9:45

1. SECRETARY MILLER, SECRETARY BERGLAND, ATTORNEY GENERAL CIVILETTI,
CONGRESSMAN ROSENTHAL, CONGRESSMAN SCHEURER,...FRIENDS:
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10. THE FINAL PUBLICATION BY 35 AGENCIES
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(=OVER=) (ONE OF THE.....)

Electrostatic Copy Made
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#

THE WHITE HOUSE

WASHINGTON

June 6, 1980

MEMORANDUM FOR PHIL WISE

FROM:

JACK WATSON *Jack*

SUBJECT:

President's Trip to USCM/Seattle

I strongly recommend that the President have a one (1) hour breakfast get together with about 30 Mayors on Tuesday morning.

The event should be an informal stand-up gathering of the President with Republicans, Democrats, and Independents (although most of them are Carter Democrats). The President would mingle, have pictures taken and make 2-3 minutes of remarks at the end. It would not be a sit-down meeting in any sense of term. This would be important to many of these Mayors who have been very strong supporters.

If you can approve this, we can start putting it together right away.

Proposed Presidential Schedule - MIAMI/SEATTLE

Monday, June 9

1:45 p.m. Depart South Lawn

4:20 p.m. Arrive Miami International Airport

5:00 p.m. Address OIC Annual Meeting - Fountainbleau
(30 min.) Hotel

5:45 p.m. Deliver Statement to Cuban-American press -
(15 min.) Fountainbleau Hotel

6:30 p.m. Meeting with representatives of Miami
(45 min.) community to discuss the area's concerns
and solutions to them. Included would be
representatives of the black, cuban and
white communities with a strong representa-
tion from the private sector in Dade County -
James E. Scott Community Center

7:15 p.m. Opportunity for informal press statements
(10 min.) on departure from James E. Scott Center

7:50 p.m. Brief opportunity at airport to thank
(5 min.) representatives of the Coast Guard, Marines
and Florida National Guard for their efforts
in Dade County on the past two months

8:00 p.m. Depart Miami

11:00 p.m. Arrive Seattle, Washington

11:30 p.m. RON - Olympia Hotel

Tuesday, June 10

8:00 a.m. Informal breakfast with selected group of
(45 min.) Mayors (see Watson memo)

9:00 a.m. Briefing on Mt. St. Helen's disaster and
(30 min.) federal follow-up

9:30 a.m. Private time

THE WHITE HOUSE

WASHINGTON

9 June 1980

Zbig Brzezinski

The attached was returned in the President's
outbox today and is forwarded to you for
your information and for appropriate handling.

Please forward the attached to Secretary Muskie.

Rick Hutcheson

3277

News Summary

To See Muskie -

New Yorker, June 2, 1980

"Eye Of The Storm"
By Robert Shaplen

Not a bad article,
but a strange pro-
cedure -

J

In the first of a three-part series on David Newsom, under-secretary of state for political affairs, Shaplen presents an exhaustive profile of the diplomat and his career. Newsom had arranged for Shaplen to be given a security clearance that allowed him to sit in on meetings Newsom conducted and to read many of the classified papers that crossed Newsom's desk. Shaplen writes of the decision-making processes of the State Department, the hostage crisis, the Iran Working Group, the Iranian revolution and the fall of the shah, the murder of Ambassador Dubs, and the basic conflicts between the State Department and the National Security Council. Shaplen writes: "After months of first-hand observation, I came to the conclusion that in many respects the State Department was operating on a partly self-designed treadmill. Accordingly, too much time is spent in either propounding or defending points of view and policy. Whether the White House is the villain one day or Congress the next, or the Defense Department or the Office of Management and Budget the next, makes little difference. The fact remains that under the present system the Department no longer takes charge but is simply given the task of coordinating policy."

"Notes And Comment"

The news media may have abandoned the hostage issue because of a well-founded, if largely unarticulated, suspicion that their own disproportionate coverage of it, together with the presidential campaign, had generated the terrifying vortex of political pressure that brought on the tragic rescue mission and came near to dragging the nation into a catastrophe. "To that extent, they are now rectifying what they may see as a mistake." The moment of change came when President Carter made his incomprehensible statement that world affairs had become more "manageable" after the failed mission. "The news organizations, which so often follow the President's lead, fell in step with him this time, too, and inaugurated their policy of ignoring the hostages. They may have been responding to public fatigue with the issue as well as to presidential wishes."

Science, May 30, 1980

"Gus Speth, Planning The 'Conservator Society'"
By Luther J. Carter

Gus Speth, chairman of the Council on Environmental Quality, has become increasingly well regarded in the White House, but his advice has often been rejected, especially on issues that affect the administration's desire to reduce oil imports. But Speth cites a number of actions by the President that he believes are moving the country in the right direction. These include efforts to do away with pork barrel water projects, the deferral of nuclear fuel reprocessing, and encouragement of renewable energy sources. Moreover, Carter has been quite willing to let CEQ have a direct voice in White House policy deliberations; "Speth is being heard, and this can make a difference even if the present political climate is not one in which environmental viewpoints thrive."

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

June 6, 1980

MEMORANDUM FOR: THE PRESIDENT
FROM: ZBIGNIEW BRZEZINSKI *ZB*
SUBJECT: Democratic National Platform Committee

So that we can prepare properly, am I to infer from your comments this morning that I am supposed to make the presentation before the Platform Committee on the 12th in Baltimore? If not, whom do you want to do it so that the person can be briefed? We will have the proposed text ready by Monday.

← 2/6/19
J

THE WHITE HOUSE
WASHINGTON
6/09/80

Zbig Brzezinski

The attached was returned
in the President's outbox
today and is forwarded to
you for appropriate handling.

Rick Hutcheson

cc: Jack Watson
Phil Wise
Fran Voorde

~~2179~~ 2179

THE WHITE HOUSE
WASHINGTON

ALTHOUGH THE LETTER COULD
APPEAR TO BE "OUTDATED",
LES DENEND SAID THE INFORMATION
CONTAINED THEREIN WOULD BE
HELPFUL/USEFUL FOR YOU TO KNOW...
AND IF YOU'RE INCLINED, WE COULD
EITHER TAKE LETTER WITH US IN
EVENT OF SEEING GRAHAM, OR HAVE
MAILED BEFORE DEPARTING TODAY.

--SSC

June 6, 1980

C

LES:

QUESS WHAT -- We just received the First Lady's approval and now the President is going to Miami on Monday so that puts the letter in the outdated category. On the other side, if the President sees Graham, the letter might come up so.....

Patti

(Letter needs date)

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

May 23, 1980

ACTION

MEMORANDUM FOR: THE PRESIDENT

THROUGH: PHIL WISE

FROM: ZBIGNIEW BRZEZINSKI *ZB*

SUBJECT: Letter from Governor Graham -- Status
Report on Caribbean/Central America
Action

Governor Graham has sent you a letter (Tab B), expressing his gratitude for your assistance to the Caribbean/Central America Action (C/CAA), and making several requests. A suggested response, which was cleared by the speechwriters is at Tab A.

Since the Governor's letter, C/CAA held an Executive Committee meeting, and divided into four subcommittees: public policy, tourism, agriculture and sports. Each of these subcommittees is developing projects and exchanges. A subcommittee on public policy, chaired by former Congressman Ogden Reed, has already consulted with us on Cuban refugee policy and on existing aid legislation for Central America and the Caribbean; their assistance should be very helpful.

Thus far, C/CAA has begun a large number of projects. It is working with the National Football League Players' Association and the Government of Barbados to develop a summer youth program. It is trying to locate a community interested in providing a passenger ferry for the Government of St. Kitts-Nevis to use to ferry to and from Nevis. It is assisting the Commerce Department, which is organizing a nation-wide series of conferences to promote trade and investment in the Caribbean. It has located two doctors from Los Angeles, whose interest in a summer work/vacation in the Caribbean coincides perfectly with Dominica's need for two doctors this summer. It is working with the Boys Club of America, the Partners of the Americas, Friendship Force, the International Executive Service Corporations, People-To-People Sports, and a large number of US organizations who have expressed interest in initiating or expanding their activities in the Caribbean and Central America. Finally, C/CAA is working with a group of black land grant colleges to provide technical assistance in small-scale agriculture to Caribbean institutions.

In his letter, Governor Graham asks you to serve as Honorary Chairman of C/CAA. I recommend that you accept, although I understand that you have rejected similar requests from other

organizations. Frankly, given your special interest in this program and your general interest in people-to-people programs, you may want to reconsider your earlier decision not to serve as honorary chairman to some of these organizations. For example, every President since Eisenhower, who initiated People-To-People Sports (PTP-S), has endorsed the program and served as honorary chairman. PTP-S participated in the April 9 inauguration of C/CAA and have asked again if you would serve. I recommend you do so.

RECOMMENDATION

That you sign the letter at Tab A.

Approve _____ Disapprove _____

Speechwriters have edited letter.

Jack OK
Jack Watson concurs.

THE WHITE HOUSE

WASHINGTON

June 9, 1980

To Governor Bob Graham

Your decision last January to serve our country as the Chairman of Caribbean/Central America Action now seems especially prescient. We knew then that Florida was central to the evolving relationship between the people of the United States and the people of Latin America and the Caribbean. What we did not know was how quickly and dramatically events would confirm that truth.

During the crises of dealing with the Cuban and Haitian refugees and the riots in Miami, the Federal Government, the State of Florida, and local communities have worked closely together and have done an effective job. I want to thank you for all that you have done.

The events of the last few months have, in my mind, reinforced the importance of C/CAA as a mechanism for helping the peoples of the United States, the Caribbean, and Central America deal with each other in a spirit of equality and mutual respect. This is an easy goal to articulate, but a difficult one to implement.

I appreciate your letter of April 29, 1980, and Bob Pastor has brought me up to date on projects your group has begun. With regard to the requests in your letter, it is obviously difficult for me to make an absolute commitment to participate in future meetings, but let me say that, in principle, I would like to help as much as I can. It is difficult to know at this time whether I can participate in the July meeting of C/CAA. This will depend on the timing of other trips I might make to Miami.

As you know, I am prepared to meet with your group or with organizations associated with it once a year in some form of recognition ceremony at the White House. Perhaps we could have photographs

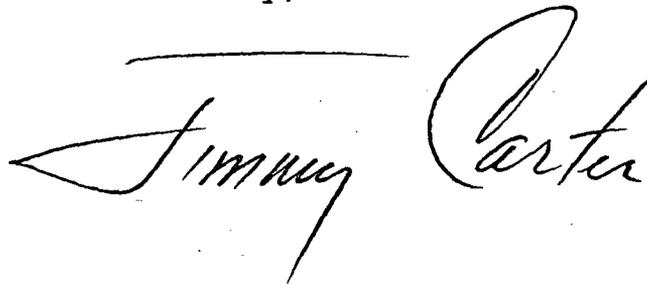
in the Oval Office. I will speak to Rosalynn and encourage her to play the kind of role in C/CAA that she has in Wayne Smith's Friendship Force. I prefer to keep my participation in private sessions with key potential backers to a minimum, and I trust your discretion and judgment about how and when to do that.

Finally, I will be pleased to serve as Honorary Chairman of C/CAA. As I told your group on April 9, there is much that the people of the United States can do to develop new and rich relationships with the people of the Caribbean area. The establishment of C/CAA is one of the most encouraging initiatives in a very long time. I will continue to help whenever I can.

I look forward to your bi-monthly reports. I would encourage you to stimulate as many exchanges and missions to the region as possible in order to ensure that the ideas are developed not just by Americans, but through real two-way communication. We need also to avoid raising expectations, of course, but with good preparation, these missions and exchanges can be very successful.

I wish you all success as the C/CAA develops. Please keep me informed.

Sincerely,

A handwritten signature in cursive script that reads "Jimmy Carter". The signature is written in dark ink and is positioned below the word "Sincerely,".

The Honorable Bob Graham
Governor of Florida
Tallahassee, Florida 32302

THE WHITE HOUSE
WASHINGTON

DATE: 23 MAY 80

FOR ACTION: AL MCDONALD

THE FIRST LADY

PHIL WISE

INFO ONLY: ANNE WEXLER

SARAH WEDDINGTON

SUBJECT: BRZEZINSKI MEMO RE LETTER FROM GOVERNOR GRAHAM -- STATUS
REPORT ON CARIBBEAN/CENTRAL AMERICA

+++++
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +
+ BY: 1200 PM MONDAY 26 MAY 80 +
+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: () I CONCUR. () NO COMMENT. (X) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

*Honey Chair - ok
only 1 recognition session per/year in Oval (5 min durts)
not so hopeful on July Miami speech
Phil*

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

May 23, 1980

ACTION

MEMORANDUM FOR: THE PRESIDENT

THROUGH: PHIL WISE

FROM: ZBIGNIEW BRZEZINSKI *ZB*

SUBJECT: Letter from Governor Graham -- Status
Report on Caribbean/Central America
Action

Governor Graham has sent you a letter (Tab B), expressing his gratitude for your assistance to the Caribbean/Central America Action (C/CAA), and making several requests. A suggested response, which was cleared by the speechwriters is at Tab A.

Since the Governor's letter, C/CAA held an Executive Committee meeting, and divided into four subcommittees: public policy, tourism, agriculture and sports. Each of these subcommittees is developing projects and exchanges. A subcommittee on public policy, chaired by former Congressman Ogden Reed, has already consulted with us on Cuban refugee policy and on existing aid legislation for Central America and the Caribbean; their assistance should be very helpful.

Thus far, C/CAA has begun a large number of projects. It is working with the National Football League Players' Association and the Government of Barbados to develop a summer youth program. It is trying to locate a community interested in providing a passenger ferry for the Government of St. Kitts-Nevis to use to ferry to and from Nevis. It is assisting the Commerce Department, which is organizing a nation-wide series of conferences to promote trade and investment in the Caribbean. It has located two doctors from Los Angeles, whose interest in a summer work/vacation in the Caribbean coincides perfectly with Dominica's need for two doctors this summer. It is working with the Boys Club of America, the Partners of the Americas, Friendship Force, the International Executive Service Corporations, People-To-People Sports, and a large number of US organizations who have expressed interest in initiating or expanding their activities in the Caribbean and Central America. Finally, C/CAA is working with a group of black land grant colleges to provide technical assistance in small-scale agriculture to Caribbean institutions.

In his letter, Governor Graham asks you to serve as Honorary Chairman of C/CAA. I recommend that you accept, although I understand that you have rejected similar requests from other

organizations. Frankly, given your special interest in this program and your general interest in people-to-people programs, you may want to reconsider your earlier decision not to serve as honorary chairman to some of these organizations. For example, every President since Eisenhower, who initiated People-To-People Sports (PTP-S), has endorsed the program and served as honorary chairman. PTP-S participated in the April 9 inauguration of C/CAA and have asked again if you would serve. I recommend you do so.

RECOMMENDATION

That you sign the letter at Tab A.

Approve _____ Disapprove _____

Jack OK
Jack Watson concurs.

THE WHITE HOUSE

WASHINGTON

May 23, 1980

To Governor Bob-Graham

Your decision last January to serve our country as the Chairman of Caribbean/Central America Action now seems especially prescient. We knew then that Florida was central to the evolving relationship between the people of the United States and the people of Latin America and the Caribbean. What we did not know was how quickly and dramatically events would confirm that truth.

During the crises of dealing with the Cuban and Haitian refugees and the riots in Miami, the Federal Government, the State of Florida, and local communities have worked closely together and have done an effective job. I want to thank you for all that you have done.

The events of the last few months have, in my mind, reinforced the importance of C/CAA as a mechanism for helping the peoples of the United States, the Caribbean, and Central America deal with each other in a spirit of equality and mutual respect. This is an easy goal to articulate, but a difficult one to implement.

I appreciate your letter of April 29, 1980, and Bob Pastor has brought me up to date on projects your group has begun. With regard to the requests in your letter, it is obviously difficult for me to make an absolute commitment to participate in future meetings, but let me say that, in principle, I would like to address the second gathering of C/CAA in Miami in July. Please try to work on a specific date with my staff.

As you know, I am prepared to meet with your group or with organizations associated with it once or twice a year in some form of recognition ceremony at the White House. Perhaps we could have photographs

in the Oval Office. I will speak to Rosalynn and encourage her to play the kind of role in C/CAA that she has in Wayne Smith's Friendship Force. I prefer to keep my participation in private sessions with key potential backers to a minimum, and I trust your discretion and judgment about how and when to do that.

Finally, I will be pleased to serve as Honorary Chairman of C/CAA. As I told your group on April 9, there is much that the people of the United States can do to develop new and rich relationships with the people of the Caribbean area. The establishment of C/CAA is one of the most encouraging initiatives in a very long time. I will continue to help whenever I can.

I look forward to your bi-monthly reports. I would encourage you to stimulate as many exchanges and missions to the region as possible in order to ensure that the ideas are developed not just by Americans, but through real two-way communication. We need also to avoid raising expectations, of course, but with good preparation, these missions and exchanges can be very successful.

I wish you all success as the C/CAA develops. Please keep me informed.

Sincerely,

The Honorable Bob Graham
Governor of Florida
Tallahassee, Florida 32302

2939

STATE OF FLORIDA

Office of the Governor

THE CAPITOL
TALLAHASSEE 32301



BOB GRAHAM
GOVERNOR

April 29, 1980

070845

Honorable Jimmy Carter
The White House
Washington, D.C. 20500

Dear Mr. President:

It was a pleasure speaking with you last Tuesday and recounting briefly the events of the April 9 Caribbean/Central American Action organizational meeting. I want to take this opportunity to thank you for the hospitality you extended to the trustees and friends of C/CAA and review in more detail the events of a very full and productive day.

At their morning meeting, C/CAA's Board of Trustees approved a number of recommendations which set our organizational profile and fundraising strategy. The Department of State then hosted a sumptuous luncheon for the Board, which was enhanced by an atmosphere of mutual respect among the trustees and commitment toward the same vital goals. In the afternoon, a more informal workshop was conducted, at which trustees and other interested persons began to brainstorm the priorities and activities that C/CAA should establish. This process will continue in Miami on May 3, when the Executive Committee and other interested trustees will meet with an academic panel for an indepth discussion of C/CAA's program.

For me, the highlight of the occasion was your talk in the East Room. Your remarks reflected your personal commitment to this project and clarified the broad perspective with which we must approach our work. I was particularly struck by your comparisons of the problems which face both the United States and the nations of the Caribbean and Central America. We so often hear how different our concerns are from those of our neighbors to the south. The point of view that you presented demonstrates how alike our basic needs and objectives should be, and how unified our efforts to fulfill them.

Following up on your generous offer to aid this effort in any way you can, I would like to ask your specific help in the following ways:

1. A personal appearance and major address by you to a second gathering of C/CAA which will be scheduled for July in Miami. This will be a large audience of U.S., Caribbean and Central American participants who have rallied to this effort;

2. Your participation once or twice a year in some form of recognition ceremony at the White House, during which C/CAA would recognize the achievements of voluntary organizations, individuals, companies, or others whose projects during the preceding months have exemplified the type of people-to-people cooperation C/CAA hopes to generate. These ceremonies would be nongovernmental in nature, would include photo appointments for the honorees, and brief comments highlighting their programs;
3. A recommendation to the first lady that she become actively involved in C/CAA;
4. Your availability to meet from time to time in a small private session with key potential backers, as you did in the Cabinet Room April 9;
5. In addition to the above activities, probably the most important single thing you could do to enhance C/CAA's success would be to agree to serve as its honorary chairman. Although the essence of C/CAA would remain nongovernmental, an official connection with you would be helpful in extending the positive actions that occurred at the April 9 meeting.

In any event, I know I can count on your continued interest and attention. You will be receiving bi-monthly reports from me on the progress of C/CAA. Please let me know if you have any comments on our activities or direction.

With warm regards,

Sincerely,



Governor

BG/fbq

THE WHITE HOUSE

WASHINGTON

May 27, 1980

MEMORANDUM FOR RICK HUTCHINSON

FROM

ANNE WEXLER *AW*

SUBJECT

Brzezinski Memo Re: Letter from Governor
Graham -- Status Report on Caribbean/Central
America

In the President's answer to Governor Graham, I believe that he should further condition his address to the second gathering of C/CAA in Miami on other trips which he might make to Miami. We are already obligated to make a trip to Miami in connection with the recent disturbances. Also, the NAACP convention is in Miami during the first few days in July. This convention could be more important than the second gathering of the C/CAA.

cc: Jack Watson
Louis Martin
Phil Wise
Zbigniew Brzezinski

THE WHITE HOUSE
WASHINGTON
09 Jun 80

Frank Moore

The attached was returned in
the President's outbox today
and is forwarded to you for
appropriate handling.

Rick Hutcheson

The Vice President
Hamilton Jordan
' Stu Eizenstat
Al McDonald
Jack Watson

ADMINISTRATIVELY CONFIDENTIAL

THE WHITE HOUSE

WASHINGTON

June 6, 1980

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE

SUBJECT: Weekly Legislative Report

Introduction

The House Leadership has decided that in order to ensure House members act as expeditiously as possible on the Budget Resolution that no rules will be granted on pending legislation until the Budget Conference Report has been voted on. Thus action on the youth bill, rail and trucking deregulation and others will be delayed.

Following are the House members who (1) voted against the Shannon Resolution of disapproval and voted to sustain your veto; (2) voted against Shannon and were absent for the veto override; (3) voted to sustain your veto only; and (4) Senators who voted to sustain your veto.

(1)	Ashley Aspin Bennett Bolling Cavanaugh Fascell Garcia Gephardt Gibbons	Heftel Lehman Matsui Mazzoli Mineta Moorhead (PA) Murtha Obey Patten	Rostenkowski Sabo Scheuer Solarz Stratton Vanik Wirth Wright
(2)	Beilenson Giaimo	Jones (OK)	Richmond
(3)	Biaggi Brown (CA) Fazio	Gonzalez Jones (NC) Rangell	Udall Van Deerlin
(4)	Bradley Byrd (W. VA) Chiles Hart	Inouye Pell Ribicoff	Stevenson Tsongas Williams

I. DOMESTIC POLICY ISSUES1. EnergyUtility Oil Backout

There is a remote possibility that the Senate will complete markup on the bill on Tuesday. Byrd wants to move a bill, and the price may be dropping Phase II in the Senate. The utilities and coal people are fighting over relaxation of the Fuel Use Act prohibition of burning gas after 1990. The utilities want complete repeal of the prohibition. The coal groups are willing to accommodate some relaxation of the gas prohibition, but not repeal. The utility-coal alliance is disintegrating as each threaten to kill the bill if their gas position isn't adopted. Dingell also threatens not to go to markup in the House if the Senate bill contains repeal. Byrd, Johnston and Ford are working on a gas compromise. The Administration has opposed repeal, yet has maintained enough flexibility to embrace the compromise if acceptable and necessary to pass the bill.

The Senate Energy Committee staff has redrafted Phase I of the bill. The draft pares the list of plants from 107 in the Administration bill to 78 of the newest and largest plants.

Domenici, McClure and Hatfield have a clean air amendment designed to force joint referral to the Environment and Public Works Committee which would kill the bill. Byrd has asked that Democrats link arms to stop the Republicans and thinks he has the votes. However, in order to accommodate environmental concerns there may be an effort to increase by several hundred million dollars the amount of money proposed in the Administration bill for coal cleaning and coal washing.

EMB/ESC

Staff are still working on the conference report wording on both bills. However, timing for delivery of the legislation remains on target.

2. Fair Housing

The Fair Housing Bill is scheduled for House floor action on Tuesday and Wednesday of this week.

The key vote will be on the Sensenbrenner amendment which would gut the enforcement section of our bill.

Our present count on the amendment:

<u>Committed to vote against Sensenbrenner</u>	123
<u>Leaning Against</u>	77

<u>Undecided/Not Contacted</u>	61
<u>Leaning For</u>	46
<u>Committed For</u>	127

3. EDA Authorization

House Public Works Subcommittee Chairman Robert Roe has indicated to CL, DPS and OMB he will seek to include in the EDA authorization bill currently in conference a \$2 billion stand-by local public works initiative to be triggered when the national unemployment rate hits 7.5% and is maintained at least at that level for three months.

Stu will be talking with Roe in an effort to get him to accept an 8% trigger and to agree to work out further compromises so action on the bill can be resumed.

4. Trucking

The trucking deregulation bill has been held up at Rules. The Teamsters are now talking about the need for a program to take care of drivers who may lose their jobs. They may persuade someone to offer an amendment providing for special benefits.

The other major problem facing the bill continues to be the probability of a Levitas one-house veto amendment.

5. Superfund

The House Ways and Means Committee will begin markup Wednesday. Committee staff is trying to organize the funding section and may recommend a trust fund. Congressman Downey will offer an amendment to raise the fund to \$1.2 billion.

The Senate Public Works Committee began markup Wednesday and will continue this week. It is being rumored that the Finance Committee will be given jurisdiction.

6. Registration

The Senate spent three days this week in a desultory debate on registration. Senator Byrd filed a cloture petition Friday and has scheduled a vote on the petition Tuesday morning. A second petition will be filed on Monday - with a vote Wednesday, if necessary. Senator Byrd is confident that he has the necessary votes to shut off debate. He hopes to complete action on the resolution by Wednesday.

7. Domestic Violence Act

Although a time agreement has not yet been reached for Senate floor debate on the Domestic Violence Prevention and Services Act (S. 1843), Senator Cranston expects the bill to be considered sometime after Tuesday. Several Republican Senators are expected to filibuster. The bill authorizes funds through FY '83 to help state and local communities in prevention of domestic violence and to provide assistance to victims of such violence. The House version passed last December.

As you know, women's organizations view the Domestic Violence Bill as a high priority. Sara Weddington and her staff have been working closely with them and with WHCL. You have, on several occasions, publicly indicated your concern about the issue and your support for the bill. We feel it is important to maintain high visibility on this, given the timing of recent political statements from certain women's groups. They should be reminded that your commitment to this and similar legislation has been consistent.

WHCL and HHS will be polling Senators on Monday and Tuesday on their support for cloture. On Monday we will ask you to approve a letter to Senators similar to one which was sent to House members last year.

8. SBA Authorization

On Wednesday, after your calls to Tom Foley and Neal Smith, Stu chaired a meeting to seek a compromise on small business authorizing legislation. In attendance were Senators Nelson, Huddleston and Bellmon; Congressmen Smith and Foley; Jim McIntyre, Vernon Weaver and myself.

After a lengthy technical discussion, an agreement was reached. The result of these successful negotiations is that you will not have to veto small business legislation this year.

The conference is scheduled for next Wednesday. A bill -- containing disaster lending reform -- could reach your desk within two weeks.

II. ANTI INFLATION ISSUES

1. First Budget Resolution

The conferees are still deadlocked. The last House offer was to reduce Defense BA by \$1.8 billion and Defense outlays by \$300 million from the conference version. About half of the BA and all of these outlays would then be distributed to domestic programs. The Senate countered by reducing Defense BA

by only \$300 million, cutting the surplus of outlays by a like amount, and transferring these funds to domestic programs.

Some Members and staff are cautiously optimistic that the deadlock can be resolved early next week. With Senator Hollings' knowledge, we are working with some of the Senate Republican conferees to advocate more flexibility in their negotiating position.

2. Appropriations

Supplementals and Rescissions

Chairman Whitten reported a new version of the supplemental last Wednesday. It provided increased funding for food stamps and disaster relief to cover more of the contingencies expected this summer. In addition, BA was technically adjusted for some programs to make the supplemental more consistent with the pending budget resolution.

Senate full committee action on the supplemental continues to be delayed by the hold-up in House floor action. Nevertheless, most of the Senate subcommittees have marked up their portions of the combined supplemental and rescission bill. Highlights of the subcommittee mark-ups include the following:

- Appropriation of an additional \$446 million for the food stamp program (\$211 million above our latest request).
- Rescission of \$572 million in 1980 GRS funds by Senator Proxmire's subcommittee.
- Acceptance of 1/3 of our health manpower rescissions (where the House accepted virtually none).
- Acceptance of our rescission of \$135.8 million for Elementary and Secondary Education plus the rescission of an additional \$124.3 million (most of the addition from concentration grants).
- Reduction in Federal payment to D.C. by \$36.5 million (\$3.5 million below House level).

Thursday, OMB released to the agencies all funds that were withheld for 45 days pending Congressional approval of the rescissions associated with the March Budget. However, Jim McIntyre also wrote the agencies urging prudence in obligation of any of these funds, in order to preserve the opportunity for the Congress to complete action on the pending rescission bill.

III. FOREIGN POLICY ISSUES

1. Refugees

The Congress, has been thoroughly consulted and is now awaiting your decision on the Cuban refugee problem. Any choice will be controversial -- least acceptable would be new authorizing legislation. Members also feel very strongly our proposal should include federal funds for impacted communities at least. Congressman Fascell has indicated that he may introduce legislation to extend Title IV benefits to resettled Cubans. Although he has consulted Representative Holtzman she has yet to agree to the proposal.

There is considerable Congressional testiness over our perceived lack of forcefulness in dealing with Cuban undesirables and criminals. Heftel is circulating a resolution urging that you return the criminals to Cuba.

Meanwhile, Holtzman has scheduled a Haitian hearing next week to examine the issue of their eligibility for asylum status based on human rights conditions in Haiti. The Black Caucus has also scheduled a briefing on parity of treatment between Haitians and Cubans. Finally, Kennedy is contemplating oversight hearings in the near future.

2. FY 80 Foreign Aid Appropriations

It has become increasingly evident we may have to settle for including only certain of the FY 80 Conference Report's priority programs in the omnibus supplemental. Even accomplishing this much promises to be difficult. Secretary Muskie discussed this matter with Inouye and other Senators on Wednesday; the consensus was clearly that there was little hope for the full Report but some chance of partial funding through supplementals. State plans to brief Inouye on the Administration's priority programs and to determine what he considers to be realistic goals.

3. Nicaragua

Thursday's decisive 243-144 approval of Majority Leader Wright's substitute amendment and the subsequent defeat of Bauman's effort to cut FY 81 economic aid to Nicaragua may have broken the back of the House opposition. The visits by Arturo Cruz and Nicaraguan businessmen, Wright's trip and Tip O'Neill's first floor statement in support of aid in 28 years obviously contributed to the victory. The vote, which included Minority Leader Rhodes and 31 other Republicans bodes well for the FY 80 \$75 million package.

4. Tarapur Nuclear Fuel to India

The SFRC will hold closed hearings June 11 on nuclear fuel exports to India. To be on the safe side, the Executive Order on Tarapur will have to be issued at the beginning of the last week in June (the 23rd) to allow 60 days of continuous session -- between June and the last day of September -- in which both Houses of Congress may veto the exports under the NNPA.

HFAC Asia Subcommittee Chairman Wolff told Mrs. Gandhi and President Zia last week that he opposed the shipment to Tarapur and would work to defeat it.

5. Defense Authorization Bill

The Senate Armed Services Committee is completing action on the Defense Authorization bill. The Senate Committee mark-up has been closed, but we understand the Senate bill will not differ significantly from the House approved bill. The Senate will approve 15 additional F-18's (the House added 24), increase the procurement for F-15's (above the House), and will not include the B-1 Strategic Weapons Launcher (cruise missile carrier). Like the House bill, the Senate Committee is adding 2 submarines, 2 frigates, the aircraft carrier Oriskany, and the Battleship New Jersey. F-14's, EA-6B's and A-6's produced by Grumman for the Navy are also in both bills.

Since DOD has supported the Garn/Laxalt amendment on MX, Senator Cannon has introduced it. The bill language will limit MX shelter construction to 2300 in the Nevada/Utah area. This could be troublesome because it leaves us with the problem of locating the other half of the system. DOD is studying west Texas and New Mexico as alternate sites but they present far greater cost and political problems than Nevada/Utah. This MX limiting language will probably be approved in Committee, but could be removed on the floor or in conference with some strong DOD effort.

The Committee will probably go along with the House and delete CX funding.

Language dealing with the Navy ELF introduced by Senator Humphrey (R-N.H.) has been sufficiently watered down that it should not present a problem. It requires a deployment decision by April, 1981.

The Military Construction title will probably include language requiring the removal of Navy Weteye chemical bombs from the Rocky Mountain Arsenal within one year.

Senator Morgan is attempting to add two items to the Defense Authorization bill. The first is the FB-111 B/C Mod

program for a strategic penetrating bomber. This program is estimated to have a total program cost well in excess of \$10 billion, despite the modest add-on proposed for FY 1981. Given the current mood on the Hill, the conference could produce a bill with both the B-1 as a cruise missile carrier and the FB-111 as a penetrating bomber.

The second item Morgan plans to introduce is language to suspend the profit limiting provisions of the 1930's Vinson-Trammell Act. The provisions of this Act became operable once the Renegotiation Board Authority was allowed to lapse. As of yet, neither IRS or DOD have implemented Vinson-Trammell regulations.

8:30 AM

THE WHITE HOUSE

WASHINGTON

June 7, 1980

MEETING WITH THE CONGRESSIONAL BLACK CAUCUS

Monday, June 9, 1980
8:30 a.m. (30 minutes)
The Cabinet Room

From: Frank Moore
Stu Eizenstat

I. PURPOSE

"to discuss the impact of today's economic policy on the poor, minorities and the disadvantaged" (stated in a letter from the Caucus to you requesting a meeting dated May 22, 1980).

II. BACKGROUND, PARTICIPANTS, AND PRESS PLAN

A. Background: The Congressional Black Caucus last met with you one year ago to discuss their views concerning economic policies and the Humphrey-Hawkins Full Employment bill as well as other related issues. As stated in their letter requesting a meeting, the Caucus felt that the outbreak of rioting in Miami necessitated the critical need for another meeting with you to discuss your policies and their effects on the constituencies the Caucus principally represents. In an addendum to this original letter, an acknowledgement letter dated June 5th enclosed a two page summary of steps the Caucus felt you should take immediately which would address the current economic crisis. This list of concerns and alternative measures is attached to this briefing paper. You should be advised that the Caucus has threatened formally and informally to go to the minority community and advise them not to vote at all in November (so concerned are they about your policies and the effects on the poor).

Two Members of the Black Caucus wanted you to understand their positions more thoroughly:

Congressman Parren Mitchell (D-MD) will not be at the meeting. He has indicated to the Chair of the Caucus that he would no longer be involved, nor would he attend, Congressional Black Caucus meetings or functions because of the Caucus' attitude towards you. The Congressman's point is that the Congressional Black Caucus should be looking towards a Carter/Reagan race in the fall and consequently should direct their efforts towards defeating Reagan; not the incumbent President.

Congressman Bennett Stewart (D-ILL) called to advise us that his attendance at the meeting does not mean that he agrees with "the Caucus' position and demands on you."

B. Participants: See attached list.

C. Press Plan: White House Photographer only.

III. TALKING POINTS:

There are four principal areas you should address in your remarks to the Black Caucus: Fair Housing, Miami, Inflation & Unemployment, and the Refugee Situation.

A. FAIR HOUSING

The Fair Housing Bill is scheduled for House floor action on Tuesday and Wednesday.

The key vote will be on the Sensenbrenner amendment which would gut the enforcement section of our bill.

Our present vote count on the amendment:

1	<u>Committed to vote against Sensenbrenner</u>	123
2	<u>Leaning Against</u>	77
3	<u>Undecided/Not Contacted</u>	61
4	<u>Leaning For</u>	46
5	<u>Committed For</u>	127

- I am saddened that equal housing opportunity is still an empty promise for many Americans.
- This week the House will take up a bill, the Fair Housing Act Amendments which will help make that promise a reality.
- I know that all of you have been supportive of this legislation. But, this week we will have to work extremely hard if we are to prevail.
- One of your Republican Colleagues (Sensenbrenner) will offer an amendment which would in effect gut the bill. He has the strong backing of a powerful special interest group -- the realtors. We must confront this threat head on this week.
- Today and tomorrow I will travel to Miami and Seattle -- in both places I will speak of the need to make equal housing opportunity a reality for our citizens. I will also personally speak with some House Members on this issue as I have in the past. The Vice President, members of my Cabinet and my staff will be meeting with and calling many of your colleagues. We are working hard.
- I implore you to give of your time and energies over the next three days -- if you do I know we will prevail.

B. MIAMI

- Today I will be travelling to Miami to address the OIC (Opportunities Industrialization Corporation), and to meet with citizens regarding Liberty City (riot area). (It is your decision on whether or not to advise the Caucus on what you will be announcing in Miami).
- I want you to know that Jack Watson is taking the lead in the White House on reaction to the Miami situation.
- We don't think Miami is indicative of other riot areas.
- There is a serious equal justice problem there.
- We will take steps to strengthen the Community Relation Service at the Department of Justice to help prevent further violence.
- The Miami Inter-Agency Team has gone to Miami and I expect a report soon.

C. INFLATION & UNEMPLOYMENT

- After some months in which unemployment remained lower than expected, the increase in April was substantially larger than had been expected, and in May the unemployment rate reached 7.8%. This is greater than the March forecast for end-of-year unemployment.
- There is no doubt that our economy is in a recession, and that the decline has been steeper than we or others anticipated.
- Several major developments are now underway that will help moderate the recession and create the conditions favorable to noninflationary recovery:
 - interest rates have been declining during the past several weeks, in some cases, quite steeply;
 - the growth of energy prices has begun to slow significantly;
 - the overall rate of inflation has fallen and should continue to fall. This will increase consumer buying power and also make possible still further reductions in interest rates, including mortgage interest.

- There are automatic cushions in existing programs -- such as unemployment insurance and summer jobs for youth -- that will help to mitigate the impacts of the recession.
- We should look to these developments -- and to the reduction of inflation and the fall of interest rates -- as the primary means of arresting the decline and create the conditions for healthy economic recovery. Quick fixes, in the shape of large, new government spending programs, are not the way to get lasting recovery and lower inflation.

D. REFUGEES

- As you know, I and members of my staff (Stu Eizenstat, Frank White, Jack Watson, and Victor Palmieri) have been having a series of consultations over the last several weeks with the leadership of the House and Senate and Members of key committees (Judiciary, Foreign Affairs, and Appropriations), along with Representatives Leland, Rangel, and Chisholm of the Congressional Black Caucus. My staff has also been consulting with other Members of Congress on a one-on-one basis.
- This process of consultations is almost completed, and a decision will be forthcoming probably within the next week.
- As you know, this is a very difficult situation: emotions are running high in the country, and there is concern in many quarters as to the costs and other effects this situation has had and will have on our nation.
- My decision will be difficult. But I want you to be assured that no matter what my decision is, both the Cubans and the Haitians will be treated the same.
- I want to reiterate that I am deeply concerned about the Haitians and the Cubans. However, our laws never contemplated and do not provide adequately for people coming to our shores in the manner the Cubans and Haitians have. We will work closely with the Congress to formulate a long-term solution to this problem and to determine the legal status of these "boat people" after the current emergency situation is controlled.

ATTENDING THE MEETING ARE THE FOLLOWING:

Congresswoman Cardiss Collins (Chair of the Caucus)

Congressman Julian Dixon

Congressman Bill Clay

Congressman Walter Fauntroy

Congressman Melvin Evans

Congressman Bennett Stewart

Congressman Gus Hawkins

Congressman Mickey Leland

Congressman Ron Dellums

Congressman John Conyers

Congressman Lou Stokes

Congressman Charlie Rangel

Frank Moore

Valerie Pinson

IMMEDIATE, SPECIFIC STEPS TO FIGHT INFLATION
AND GENERATE BALANCED ECONOMIC GROWTH

ENERGY

- Immediate return to domestic oil and gas price controls.
- Government incentives to switch from oil dependency to development and research of renewable energy sources, such as solar, winds, etc.
- Immediate implementation of a comprehensive program for insulating private and commercial residences, support for weatherization programs, and encouragement to energy-saving repair services.
- Increased aid and commitment to mass transportation to both conserve gasoline and encourage other conservation efforts, and to create hundreds of thousands of jobs.
- Government oil-importing agency, which would exclusively deal with importation of oil, thus keeping the multinationals from bidding against each other and driving up prices of imported oil.

HOUSING

- Credit allocations made available at lower interest rates for home builders and home buyers.
- Increased funding for housing rehabilitation.
- Increase low-income housing availability by providing a real increase in the number of housing units above the 1977 levels, to a minimum of 400,000 housing units.
- Support general counter-cyclical assistance which will aid the housing industry and workers.

FOOD

- Take direct legislative action to prevent overcharges resulting from monopolies in the food manufacturing, and to some extent the food retailing sectors of the economy. For example, support H.R. 7197, which limits the market share of large manufacturing companies in the meat industry.
- Reduce interest rates on loans to small family farmers.
- Regulate food exports to prevent unnecessary price hikes during times of world food shortages, while assuring the survival of small farms.

HEALTH

- Comprehensive national health care system that emphasizes health care and prevention. This would enable us to train more doctors, nurses, and paraprofessionals and plan a more rational use of expensive technology for treating diseases. This would result in lower medical costs and more and new job creation in the health sector. Specifically, we should expand programs dealing with the problems of alcoholism, drug abuse, child neglect, mental illness and teen-age pregnancy.

YOUTH

- Support IMMEDIATE (not deferred) implementation of youth educational, training, and employment proposals. For example, support H.R. 6796, which amends and extends the authorization for Title VII of CETA, the Private Sector Initiative Program; H.R. 7238, which extends

the authorization for current youth employment and training programs; modification of the President's Youth Employment Act, H.R. 6711, by immediately implementing the bill's provisions, rather than postponing implementation until FY 1982. Continue to pursue implementation of comprehensive, coordinated youth policies which will attack the structural problems of youth.

SPECIAL ANTI-RECESSION AID

- Support H.R. 6508, the Federal Supplemental Employment Act, which will meet the statutory goal under Title VI of CETA, to provide public service employment to a specified percentage of the unemployed, through expansion of Title VI and through expansion of training and upgrading programs under Title II of CETA, and through a new Federal Supplemental Employment Program. This new program would expand and encourage cooperation between Federal agencies and all levels of government to provide additional employment opportunities.
- Support the increase of Unemployment Insurance coverage to assist the already increasing number of unemployed workers who have been and will be laid-off due to recessionary policies. Continue to allow laid-off CETA workers to collect unemployment insurance.
- Support Trade-Adjustment Assistance to workers who are negatively impacted by foreign competition.
- Support anti-recessionary fiscal assistance to localities.
- Support stand-by public works proposals.

THE WHITE HOUSE

WASHINGTON

June 8, 1980

MEMORANDUM FOR THE PRESIDENT

FROM: STU EIZENSTAT *Stu*
RALPH SCHLOSSTEIN

SUBJECT: EDA Legislation

Your proposal to expand the economic development programs of the Commerce Department has been stalled in a House-Senate Conference for the past six months. Both the House and Senate bills contain the additional grants, loan guarantees and interest subsidies that you recommended as part of your urban policy in 1978.* The EDA legislation is essential to our efforts to revitalize the private sector economies of our Nation's cities.

The principal obstacle to a Conference agreement is a difference of view concerning the need for a counter-cyclical local public works program. The House bill contains a \$2 billion stand-by public works program that would trigger when the national unemployment rate exceeded 6.5 percent. The other provisions of the House public works proposal are similar to the anti-recession public works bill that you proposed and Congress enacted in 1977. The House Conferees support the stand-by public works bill unanimously.

The Senate and the Administration have expressed strong opposition to the stand-by public works bills. The Senate Conferees were led in their opposition by Senator Muskie who has since been replaced in the Conference by Senator Moynihan (a supporter of the program). Moreover, the sharp rise in unemployment over the past two months has weakened somewhat the opposition of the Senate Conferees. The Administration has maintained a consistent and strong position of opposition to the House provision.

* These incentives were originally included in the National Development Bank and subsequently folded into EDA.

Over the past month, Phil Klutznick, OMB and I have worked quietly with Congressman Bob Roe, the head of the House Conferees, to try and work out a compromise. We have done this purely at the staff level, with the understanding that you had not changed your mind on the validity of this program at this time. If a reasonable compromise could be worked out, we agreed that we would then discuss it with you.

We have made considerable progress with Roe. He has agreed to the following:

- o To raise the unemployment trigger. Roe wants a 7.5 percent trigger, an increase of one percent above the House bill. We are holding out for 8 percent for a full calendar quarter, which should take this issue past the election.
- o To make the program more labor-intensive, thus providing more jobs per Federal dollar spent.
- o To make the program more targeted to the areas with very high unemployment rates.
- o To set-aside 20 percent of the funds for energy conservation and energy production investments.
- o To fund projects that can be completed in one year, thus reducing the inflationary effect and increasing the employment effect of the proposal.

We also suggested to Roe that there be a two-trigger authorization: 1) an eight percent unemployment rate, and 2) a finding by you that the program is justified at this time. This would give you an opportunity to consider all economic factors, not just the unemployment rate, before the authorization is triggered. Roe rejected the second trigger out of hand.

OMB, WHCL and I have agreed that I should call Roe this week to see if he will agree to an eight percent trigger, without the second trigger. You then can decide whether you want to acquiesce to (not support) this approach and break the Conference deadlock. If you accept this approach, you still will have the opportunity to oppose appropriations next year or propose less than full funding, since this is simply an authorization.

THE WHITE HOUSE

WASHINGTON

June 6, 1980

MEMORANDUM FOR THE PRESIDENT

FROM: LLOYD CUTLER

RE: Oil Import Fee Litigation

At your direction, we will urge the Court of Appeals to determine your authority to issue the import fee proclamation, arguing that the \$2 billion in liabilities which have already accrued mean that the case is not moot despite the Congressional override of your veto. The Court, however, may disagree and conclude that the case is moot. We will therefore alternatively argue that, if the Court rules against us on mootness, it should also issue an order vacating the decision of the district court in its entirety.

The Supreme Court has expressly approved issuance of such an order "to prevent a judgment, unreviewable because of mootness, from spawning any legal consequences." As the Court has noted, when this "procedure is followed, the rights of all parties are preserved; none is prejudiced by a decision which in the statutory scheme was only preliminary."

Thus, even if the Court of Appeals decides that the case is moot, it will enter an order depriving the district judge's ruling of all precedential effect, so that you would in no way be bound by it in the future.

THE CHAIRMAN OF THE
COUNCIL OF ECONOMIC ADVISERS
WASHINGTON

①

June 7, 1980

MEMORANDUM FOR THE PRESIDENT

FROM: Charlie Schultze ^{CLS}

Next week I will be on vacation (my son is being married in Wyoming). George Eads will be Acting Chairman (and indeed the only Member) of the CEA in my absence.

THE WHITE HOUSE
WASHINGTON

6/9/80

Mr. President:

I've checked with
Gretchen and Anne Wexler
about the lunch today and
your schedule. There will
be 250 guests over the en-
tire residence and they feel
if you are in the receiving
line there is no need for you
to attend the luncheon. This
will save you an hour today.

approve receiving line
and skip lunch

attend lunch also

 Phil

NAME Phil and Ethel Klutznick (For Sunday
2:30pm ET)

TITLE Secretary of Commerce

CITY/STATE _____

Phone Number--Home () _____

Work () _____

Other (312) 266-1400
ask for Klutznick party

Requested by Jack Watson
Date of Request 6/6/80

INFORMATION (Continued on back if necessary)

Phil and Ethel Klutznick are having their 50th wedding anniversary in Chicago on Sunday, June 8th. Their children are giving them a surprise party at the Carlton Club, the Ritz Carlton Hotel at 1:00 p.m..

The Klutznick's children and grandchildren have requested, through the Secretary's office, that you call the Klutznicks at the party on Sunday between 1:30 - 2:00 p.m..
(over)

NOTES: (Date of Call 6-8)

done

5253

If you prefer to send a note, there is one attached for your convenience.

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1:30 Pm

THE WHITE HOUSE

WASHINGTON

MEETING WITH THE
AMERICAN COMMITTEE ON ITALIAN MIGRATION

MONDAY, JUNE 9, 1980
THE ROSE GARDEN
1:30 P.M.

STEPHEN R. AIELLO

I. Purpose

A meeting with the American Committee on Italian Migration which is having a symposium on immigration in Washington.

II. Background

The American Committee on Italian Migration, a voluntary non-profit organization, was founded in 1952 in the belief that our country's immigration policy should at all times reflect the American values of equality and justice for all.

They have advocated the abolishment of the "national origins" concept of the Walter-McCarran Act, and now support the new, liberalized Immigration Reform Act of 1965.

The ACIM is dedicated to the preservation of the liberalized immigration laws, a vast program of assistance to Italian immigrants after their arrival here, and the dissemination of information beneficial to the new Italian-Americans through radio, television and the press.

III. There will be a total of 139 people attending. The two most important representatives of the ACIM are: Bishop Edward E. Swanstrom, Chairman of the Board, and Father Joseph Cogo, Executive Secretary.

Bishop Swanstrom has a long history of working with immigrants and heads the National Catholic Resettlement Council. Father Cogo is a member of the Scalabrini Order of priests, whose main function is to work with immigrants in helping them with resettlement problems.

IV. Press Plans

A White House photographer will be present, and the usual press corps, including the appropriate ethnic press.

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[Salutations will be confirmed
no later than 10:45 AM Monday
by Natalie Sluzar x7014.]

Chris Matthews
Draft A-1; 6/4/80
Scheduled Delivery:
Mon, June 9, 2:45 PM
Rose Garden

Talking Points

American Committee on Italian Migration

Susan
ok
J
Caro's

1. BISHOP SWANSTROM, FATHER COGO [CO-go]
2. AMERICA HAS GREAT STRENGTHS: AGRICULTURAL ABUNDANCE, ENORMOUS ENERGY SUPPLIES, THE WORLD'S MOST ADVANCED TECHNOLOGY.
3. OUR GREATEST STRENGTH LIES IN THE DYNAMISM OF THE AMERICAN PEOPLE THEMSELVES. TIME AND AGAIN, OUR NATION HAS ENCOUNTERED EXTRAORDINARY CHALLENGES. TIME AND AGAIN, WE HAVE PREVAILED.
4. THERE IS AN IMPORTANT BASIS FOR OUR NATIONAL DYNAMISM. FIRST, WE ARE A NATION OF IMMIGRANTS. OUR ANCESTORS CAME FROM MANY COUNTRIES. THEY BROUGHT WITH THEM THEIR VALUES, THEIR DEEP COMMITMENT TO FAMILY, TO THEIR COMMUNITIES, TO THEIR FAITHS. THEY BROUGHT SOMETHING ELSE: THE HOPE FOR A BETTER LIFE.
5. FOR MORE THAN TWO CENTURIES, AMERICA HAS BREATHED LIFE INTO SUCH HOPES AND ASPIRATIONS. WE BEGAN, IN 1776, AS THE ONE COUNTRY ON EARTH THAT MADE "THE PURSUIT OF HAPPINESS" A FUNDAMENTAL GOAL. WE HAVE REINVIGORATED THAT AMBITION WITH EACH NEW IMMIGRATION.
6. AMERICA IS UNIQUE IN THIS WAY. UNLIKE ^{ALMOST} ALL OTHER NATIONS ON EARTH, WE ARE UNITED NOT BY A SINGLE CULTURE, A SINGLE PLACE OF NATIONAL ORIGIN, A SINGLE ETHNIC IDENTITY OR EVEN A SINGLE LANGUAGE. WHAT UNITES OUR NATION IS AN IDEA. IT IS THE IDEA OF WHAT A FREE AND EQUAL PEOPLE CAN ACCOMPLISH

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TOGETHER, AND WHAT A FREE SOCIETY CAN MEAN TO THE WORLD.

7. IT WAS PHILIP MAZZEI [ma-ZAY-ee], A CONTEMPORARY OF THOMAS JEFFERSON, WHO HELPED GIVE SHAPE TO THIS IDEA. IT WAS THIS EARLY VIRGINIAN, WHO, HAVING COME TO OUR COUNTRY FROM ITALY, DRAFTED OUR MOST FUNDAMENTAL PRINCIPLE THAT "ALL MEN ARE CREATED EQUAL." IT WAS HIS WORDS THAT FOUND THEIR WAY INTO OUR DECLARATION OF INDEPENDENCE, AND INTO HISTORY.

8. IT IS SYMBOLIC THAT THIS RINGING PHRASE SHOULD HAVE BEEN DRAFTED BY AN AMERICAN OF ITALIAN HERITAGE. THROUGHOUT OUR HISTORY, ITALIAN-AMERICANS HAVE CONTINUED TO CONTRIBUTE THEIR EFFORTS, AND THEIR VALUES, TO EVERY FIELD OF ENDEAVOR.

9. I AM HAPPY TO SAY THAT THE UNITED STATES WILL HONOR PHILIP MAZZEI'S CONTRIBUTION IN A STAMP TO BE ISSUED IN OCTOBER OF THIS YEAR. IT IS A LONG OVERDUE TRIBUTE,

10. WE LIVE IN TIMES OF CHANGE, OF CHALLENGE, OF DANGER. IT IS AN IMPORTANT TIME TO UNDERSTAND THE ROOTS OF OUR NATIONAL STRENGTH, THE ROOTS OF OUR IDEALS. WE NEED TO KNOW WHO WE ARE AND WHAT WE STAND FOR AS A PEOPLE.

¶ FOR TWO HUNDRED YEARS, OUR NATION HAS BEEN THE GREAT HOPE OF PEOPLE SUFFERING FROM RELIGIOUS PERSECUTION, FROM POLITICAL REPRESSION, FROM ECONOMIC DESPERATION. IT STILL IS.

¶ FOR TWO HUNDRED YEARS, OUR NATION HAS BEEN THE REFUGE OF PEOPLE COMMITTED TO LIFE, LIBERTY AND THE PURSUIT OF HAPPINESS. IT STILL IS.

11. THE AMERICAN COMMITTEE ON ITALIAN MIGRATION HAS HELPED KEEP THIS AMERICAN IDEAL A REALITY. YOU HELP FAMILIES BECOME REUNITED, HELP IMMIGRANTS ADJUST TO THE AMERICAN WAY OF LIFE, LEARN ENGLISH, FIND JOBS AND HOUSING, LEARN HOW TO VOTE -- AND PAY TAXES. FOR THOSE NEW TO OUR COUNTRY, YOUR WORK MAKES ALL THE DIFFERENCE BETWEEN HOPE AND DESPAIR, BETWEEN HAPPINESS AND MISERY.

12. YOU FOUGHT LONG AND HARD TO END THE UNFAIR SYSTEM BY WHICH PEOPLE WERE EXCLUDED FROM OUR COUNTRY ON THE BASIS OF SPECIFIC NATIONAL QUOTAS. YOUR EFFORTS HELPED TO BRING ABOUT THE LANDMARK LEGISLATION OF 1965 ABOLISHING THESE QUOTAS.

13. ITALIAN-AMERICANS HAVE BEEN AMONG THE PRIME BENEFICIARIES OF THIS HISTORIC LEGISLATION. DURING THE PAST DECADE, ITALIANS WERE AMONG THE TOP THREE NATIONALITIES IMMIGRATING TO OUR COUNTRY. BUT ALL AMERICANS HAVE BENEFITTED FROM THIS LANDMARK IN SOCIAL PROGRESS FOR OUR COUNTRY.

14. WE HAVE LONG BELIEVED THAT OUR NATION IS THE GREATEST NATION ON EARTH. WITH YOUR HELP, IT WILL BE AN EVEN GREATER NATION IN THE FUTURE.

#

1. BISHOP SWANSTROM, FATHER COGO,
2. AMERICA HAS GREAT STRENGTHS -- AGRICULTURAL ABUNDANCE, ...
ENORMOUS ENERGY SUPPLIES, ... THE WORLD'S MOST ADVANCED TECHNOLOGY.
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(=OVER=) (THERE IS AN.....)

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3. OUR ANCESTORS CAME FROM MANY COUNTRIES.
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10. THAT MADE "THE PURSUIT OF HAPPINESS" A FUNDAMENTAL GOAL.
11. WE HAVE REINVIGORATED THAT AMBITION WITH EACH NEW IMMIGRATION.

(=NEW CARD=) (AMERICA IS UNIQUE.....)

1. AMERICA IS UNIQUE IN THIS WAY.
2. UNLIKE ALMOST ALL OTHER NATIONS ON EARTH,
3. WE ARE UNITED NOT BY A SINGLE CULTURE, A SINGLE PLACE OF NATIONAL ORIGIN,
A SINGLE ETHNIC IDENTITY, OR EVEN A SINGLE LANGUAGE.
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3. WE NEED TO KNOW WHO WE ARE
4. AND WHAT WE STAND FOR AS A PEOPLE.
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FROM POLITICAL REPRESSION,
FROM ECONOMIC DESPERATION.
7. IT STILL IS.

(=OVER=) (FOR 200 YEARS,.....)

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2. OF PEOPLE COMMITTED TO LIFE, LIBERTY & THE PURSUIT OF HAPPINESS.
3. IT STILL IS.
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THE WHITE HOUSE

WASHINGTON

June 9, 1980

MEMORANDUM FOR THE PRESIDENT

FROM: LOUIS MARTIN 

SUBJECT: Issues and Answers

The phrase "Kennedy Issues" is acquiring the symbolism of a code word. A Maryland delegate recently advertised that he was running to represent the "Kennedy Issues." There was no reference to the Senator as an individual. The phrase suggests that the Senator discovered, owns and has a monopoly on certain issues.

Very little is said about Kennedy "answers." I think it might be useful to prepare a political ledger for general distribution which might be called "Issues and Answers" or "Issues and Programs." There would be no reference to the Senator.

The point is to focus attention on the fact that raising issues without coming up with adequate answers is the most cynical kind of demagoguery.

I have asked Dave Rubenstein to play with this ledger idea for general use.

It might also be useful to remind the public of the famous observation of LBJ -- "Any jackass can kick a barn down but it takes a carpenter to build one."