

**8/26/77**

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WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
memo w/ attach	<p><del>From Hutcheson to The President (34 pp.) re: Statement on Northern Ireland/ enclosed in Hutcheson to Linder 8/26/77</del></p> <p>1 PAGE OPENED (7/16/97)  <i>[Signature]</i> 3/17/99</p>	8/26/77	A

FILE LOCATION

Carter Presidential Papers- Staff Offices, Office of the Staff Sec.- Pres Hand-writing File 8/26 /77 Box 40

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memo	<p style="text-align: center;"><i>Paul 3/17/99</i></p> <p><del>W. Christopher to Carter</del>      <del>2pp</del></p>	<del>8/11/77</del>	<del>A</del>

FILE LOCATION      Staff Secretary      8/26/77

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THE WHITE HOUSE  
WASHINGTON

August 26, 1977

**Bob Linder:**

The attached statement has been approved by the President and is forwarded to you for release in coordination with Jody Powell.

**Rick Hutcheson**

**cc: Z. Brzezinski  
Jody Powell  
Mark Siegel**

**Re: Statement on Northern Ireland**

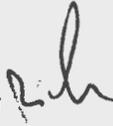
**CONFIDENTIAL ATTACHMENT**

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

26 August 1977

TO: THE PRESIDENT  
FROM: RICK HUTCHESON   
SUBJECT: Statement on Northern Ireland

I understand that you have already approved the statement at Tab A. Since that time, State, NSC and Jody have agreed with the changes in the statement at Tab C, suggested by Mark Siegel, which tone down the statement slightly.

The Democratic National Committee Executive Committee passed a unanimous resolution two weeks ago which was very sympathetic to the IRA. The revisions in the statement aim to make it slightly less antithetical to the Party's position. The Irish-American community is quite divided on this issue, and Kennedy and O'Neill do not necessarily speak for rank-and-file living in Irish-American communities in the cities.

Also, Jim Fallows has made several changes, purely stylistic, which are reflected in the draft at Tab C.

Jody and Siegel do not believe that the statement should be read on TV.

approve statement at Tab A

approve revised version at Tab C

approve  disapprove reading the statement on TV





## PROPOSED STATEMENT ON NORTHERN IRELAND

Throughout our history, Americans have rightly recalled the contributions men and women from many countries have made to the development of the United States. Among the greatest contributions have been those of the British and Irish people, Protestant and Catholic alike, and we are conscious and proud of the heritage with which they have enriched our country. We have close ties of friendship with both parts of Ireland, and with Great Britain.

Thus, it is natural that Americans are deeply concerned about the continuing conflict and violence in Northern Ireland. We know the overwhelming majority of the people there reject the bomb and the bullet. The United States wholeheartedly supports peaceful means for finding a just solution that involves both parts of the community of Northern Ireland and protects human rights -- a solution that the people in Northern Ireland, as well as the governments of Great Britain and Ireland, can support. Violence cannot resolve Northern Ireland's problems; it increases them, and solves nothing.

We hope that all those engaged in violence will renounce this course and commit themselves to peaceful pursuit of legitimate goals. The path of reconciliation, cooperation and peace is the only course that can end the human suffering and lead to a better future for all the people of Northern Ireland. I ask all Americans to refrain from supporting, with financial or other aid, organizations involved directly or indirectly in this violence, thus delaying the day when the people of Northern Ireland can live and work together in harmony, free from

fear. Federal law enforcement agencies will continue vigorously to apprehend and prosecute any who violate U.S. laws in this regard.

U.S. Government policy on the Northern Ireland issue has long been and remains one of impartiality. We support the establishment of a form of government in Northern Ireland which will command widespread acceptance throughout both parts of the community. However, we have no intention of telling the parties how this might be achieved. The only permanent solution will come from the people who live there. There are no solutions that outsiders can impose.

At the same time, the people of Northern Ireland should know that they have our complete support in their quest for a peaceful and just society which is the right of all. It is a tribute to Northern Ireland's hardworking people that the area has continued to attract investment, despite the unrest caused by a small minority. This is to be welcomed, since investment and other programs to create jobs will assist in ensuring a viable economy and combatting unemployment.

It is also true, however, that a peaceful settlement would contribute immeasurably to stability in Northern Ireland and so enhance the prospects for increased investment. In the event of such a settlement, the U.S. Government would be prepared to join with others to see how additional job-creating investment could be encouraged, to the benefit of all the people of Northern Ireland.

I admire the many true friends of Northern Ireland in this country who speak out for peace. Emotions run high on this subject and the easiest course is not to stand up for conciliation. I place myself firmly on the side of those who seek peace and reject violence in Northern Ireland.



DEPARTMENT OF STATE  
WASHINGTON

August 11, 1977

CONFIDENTIAL

MEMORANDUM FOR: THE PRESIDENT

FROM: Warren Christopher, Acting *WC*

SUBJECT: Proposed Presidential Statement  
on Northern Ireland

For some time we have been working on a proposal for a Presidential statement concerning the situation in Northern Ireland. This initiative was recommended by Speaker O'Neill, Senators Kennedy and Moynihan, and Governor Carey who issued a joint St. Patrick's Day statement deploring violence in Northern Ireland and urging Americans not to contribute to it. This was a helpful step by them as it runs counter to the views of certain segments in the US/Irish Catholic community. It has also been useful in cutting down on the flow of US funds to the IRA.

Because of their humanitarian concerns, Speaker O'Neill and his colleagues presented their ideas for a Presidential statement to Secretary Vance some weeks ago. This was done confidentially, and they made clear their desire that this be seen as a Presidential initiative, associated with your leadership in the field of human rights. They also noted that your religious views would give you great credibility with Northern Irish Protestants. They are altogether serious about this matter and consider it an important effort to promote a peaceful resolution of the Northern Ireland problem.

CONFIDENTIAL  
GDS

DECLASSIFIED  
E.O. 12958, Sec. 3.6  
PER 11/30/88 *Stak* HRE NLC-96-175  
BY *J* NARS. DATE 2/8/99

CONFIDENTIAL

- 2 -

In working on this statement, we have obtained comments from the British and Irish Governments, as well as from O'Neill, Kennedy and Carey. The attached text is a carefully negotiated compromise which will please the Hill and is generally acceptable to the British and the Irish Governments. It has three main themes:

- Expressing concern about continuing violence and the conviction that only a negotiated settlement can bring peace;
- Asking Americans to refrain from direct or indirect support for violence;
- Expressing USG willingness to join with others in seeing how additional investment can be encouraged in the event of a settlement.

The last point is somewhat controversial and does not make the British happy. However, we believe that the statement, over-all, should be useful to the British, and that the third point is expressed with great moderation. Speaker O'Neill, Senators Kennedy and Moynihan and Governor Carey (and the Irish Government) believe strongly that this "inducement" element should be part of the statement.

I recommend that you issue this statement between the end of the "Marching Season" in Northern Ireland on August 16 and Labor Day in order to secure maximum effect. We and the Congressional leaders agree that your statement should not be linked to Speaker O'Neill or other Irish Catholic leaders.

CONFIDENTIAL



THE THREE SUBSTANTIVE CHANGES ARE NOTED  
IN PENCIL.

Throughout our history, Americans have rightly recalled the contributions men and women from many countries have made to the development of the United States. Among the greatest contributions have been those of the British and Irish people, Protestant and Catholic alike. We have close ties of friendship with both parts of Ireland, and with Great Britain.

It is natural that Americans are deeply concerned about the continuing conflict and violence in Northern Ireland. We know the overwhelming majority of the people there reject the bomb and the bullet. The United States wholeheartedly supports peaceful means for finding a just solution that involves both parts of the community of Northern Ireland and protects human rights <sup>and ends discrimination</sup> -- a solution that the people in Northern Ireland, as well as the governments of Great Britain and Ireland can support. Violence cannot resolve Northern Ireland's problems; it only increases them, and solves nothing.

We hope that all those engaged in violence will renounce this course and commit themselves to peaceful pursuit of legitimate goals. The path of reconciliation, cooperation and peace is the only course that can end the human suffering and lead to a better future for all the people of Northern Ireland. I ask all Americans to refrain from supporting, with financial or other

aid, organizations whose involvement, direct or indirect, in this violence delays the day when the people of Northern Ireland can live and work together in harmony, free from fear. Federal law enforcement agencies will continue [vigorously] *oh* to apprehend and prosecute any who violate U.S. laws in this regard.

U.S. Government policy on the Northern Ireland issue has long been one of impartiality, and that is how it will remain. We support the establishment of a form of government in Northern Ireland which will command widespread acceptance throughout both parts of the community. However, we have no intention of telling the parties how this might be achieved. The only permanent solution will come from the people who live there. There are no solutions that outsiders can impose.

At the same time, the people of Northern Ireland should know that they have our complete support in their quest for a peaceful and just society. It is a tribute to Northern Ireland's hardworking people that the area has continued to attract investment, despite the <sup>violence committed</sup> ~~unrest~~ caused by a small minority. *ok* This is to be welcomed, since investment and other programs to create jobs will assist in ensuring a healthy economy and combating unemployment.

It is still true that a peaceful settlement would contribute immeasurably to stability in Northern Ireland and so enhance the

prospects for increased investment. In the event of such a settlement, the U.S. Government would be prepared to join with others to see how additional job-creating investment could be encouraged, to the benefit of all the people of Northern Ireland.

I admire the many true friends of Northern Ireland in this country who speak out for peace. Emotions run high on this subject and the easiest course is not to stand up for conciliation. I place myself firmly on the side of those who seek peace and reject violence in Northern Ireland.

changes made  
by Jim Fallo's

PROPOSED STATEMENT ON NORTHERN IRELAND

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①

ok

② Thus, it is natural that Americans are deeply concerned about the continuing conflict and violence in Northern Ireland. We know the overwhelming majority of the people there reject the bomb and the bullet. The United States wholeheartedly supports peaceful means for finding a just solution that involves both parts of the community of Northern Ireland and protects human rights -- a solution that the people in Northern Ireland, as well as the governments of Great Britain and Ireland, can support. Violence cannot resolve Northern Ireland's problems; it <sup>only</sup> increases them, and solves nothing.

ok

ok

We hope that all those engaged in violence will renounce this course and commit themselves to peaceful pursuit of legitimate goals. The path of reconciliation, cooperation and peace is the only course that can end the human suffering and lead to a better future for all the people of Northern Ireland. I ask all

③

Americans to refrain from supporting, with financial or other aid, organizations <sup>whose</sup> ~~involved~~ <sup>ment</sup> directly or indirectly <sup>1</sup> in this violence, ~~thus~~ <sup>5</sup> delaying the day when the people of Northern Ireland can live and work together in harmony, free from

fear. Federal law enforcement agencies will continue vigorously to apprehend and prosecute any who violate U.S. laws in this regard.

④ U.S. Government policy on the Northern Ireland issue has long been and *and that is how it will remain.* remains one of impartiality. We support the establishment of a form of government in Northern Ireland which will command widespread acceptance throughout both parts of the community. However, we have no intention of telling the parties how this might be achieved. The only permanent solution will come from the people who live there. There are no solutions that outsiders can impose.

⑤ At the same time, the people of Northern Ireland should know that they have our complete support in their quest for a peaceful and just society [which is the right of all.] It is a tribute to Northern Ireland's hardworking people that the area has continued to attract investment, despite the unrest caused by a small minority. This is to be welcomed, since investment and other programs to create jobs will assist in ensuring a *healthy* ~~viable~~ economy and combatting unemployment.

⑥  
⑦ It is <sup>(still)</sup> ~~also~~ true, ~~however~~, that a peaceful settlement would contribute immeasurably to stability in Northern Ireland and so enhance the prospects for increased investment. In the event of such a settlement, the U.S. Government would be prepared to join with others to see how additional job-creating investment could be encouraged, to the benefit of all the people of Northern Ireland.

I admire the many true friends of Northern Ireland in this country who speak out for peace. Emotions run high on this subject and the easiest course is not to stand up for conciliation. I place myself firmly on the side of those who seek peace and reject violence in Northern Ireland.

THE WHITE HOUSE  
WASHINGTON

*TO PRE -  
7:15 A.M.*

Date: August 24, 1977

MEMORANDUM

**FOR ACTION:**  
Hamilton Jordan  
Frank Moore  
Jody Powell - *attached*  
Jim Fallows

**FOR INFORMATION:**

~~CONFIDENTIAL~~

**FROM:** Rick Hutcheson, Staff Secretary

**SUBJECT:** Brzezinski memo dated 8/23/77 re Proposed Statement on Northern Ireland.

**YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:**  
TIME: 10:00 A.M.  
DAY: Friday  
DATE: August 26, 1977

*Attachment  
in safe*

**ACTION REQUESTED:**

Your comments

Other:

**STAFF RESPONSE:**

I concur.

No comment.

*Please note other comments below:*

DECLASSIFIED  
E.O. 12958, SEC. 3.5(b)  
WHITE HOUSE GUIDELINES, AUGUST 28, 1997  
BY *[Signature]* NARS DATE *2/8/99*

**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

August 25, 1977

TO: RICK                   CC: LONDON  
FROM: MARK  
SUBJECT: NORTHERN IRELAND STATEMENT

*Max Siegel*

Although there has been major movement by the leadership of the Irish-American community on the situation on Northern Ireland, and specifically on the legitimacy of the actions of the Irish Republican Army (see New York Times August 13th Op.Ed. column attached), there is dissensus in the Irish-American community on these issues. The Speaker and Senator Kennedy et. al. may very well not even be speaking for a majority of their ethnic peers in this regard. The IRA has been terribly romanticized in the Irish-American community, and every Irishman seems to have a grandfather with a scar on his left leg from a stint in the IRA. This is obviously not an attempt on my part to defend the IRA or its tactics; it is an attempt to isolate what could be a major political problem for us.

In light of the publicity given to our intentions to take some action on Ireland (several articles in the last month, front page of the NYT today) I don't believe we should issue no statement, although that is what I would have preferred on this volital political issue. But if we are to issue a statement in the President's name, I have some thoughts on its contents and its presentation.

1. The President himself should not read it to television. We have enough hot foreign policy items on the front burner -- the President should not become so directly involved in a new issue at this time. I would recommend a statement either read in the name of the President or the Secretary of State.
2. Amendments to the draft statement to take the potential political downside away, or at least to minimize it, as follows:
  - a. In paragraph 2, sentence 3, after "protects human rights" add "and ends discrimination"
  - b. Deletion of the last sentence of paragraph 3, which calls on Americans (rather directly) to stop supporting the IRA. That call is implicit in the content and tone of the message; I think it is impolitic to make it explicit and offend so many voters.
  - c. Paragraph 5, appearing on page 2 of the draft. Paragraph 2, second sentence, delete "caused by a small minority." This would be interpreted by some to refer to the Catholics, when it really refers to violence on both sides. The sentence remains intact if we end it after the words "despite the unrest."

We should also be aware that the DNC Executive Committee just two weeks ago passed a resolution, unanimously, which was very sympathetic to the IRA. The amendments above would not make the President's statement so directly antithetical to the Party's unanimous position. I'm not too anxious to have a floor fight in early October at the full DNC meeting on the merits of the Executive Committee resolution vs. the President's statement.

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

August 25, 1977

TO: RICK HUTCHESON

FROM: JIM FALLOWS *JF*

SUBJECT: Brzezinski memo dated 8/23/77 re Proposed Statement on Northern Ireland

I know that the language in this draft has gone through more negotiations than the Shanghai Communique, so I have suggested changes only where they seem to me to be purely questions of style. I explain them forthwith: \*

- 1) first paragraph, this clause seems completely redundant to me;
- 2) second paragraph, two tiny one-word changes;
- 3) third paragraph, this is the change most important for the policy people to look at. As the sentence was originally written, it did not make grammatical sense to me. (That is, the "thus delaying" seemed to apply to "refrain from supporting.") The way I have changed it, there is a slightly different emphasis, but I think this way is better.
- 4) page 2, fourth line -- a change purely for the sake of emphasis;
- 5) page 2, middle of the page -- this clause is redundant and a cliché.
- 6) page 2, end of that same paragraph -- I don't like "viable";
- 7) page 2, other change -- just a tiny style change.

Attachment

\* I have seen Siegel's memo and feel those are choices of policy rather than style. I do agree, though, with removing "a small amount," which implies Catholics

DEPARTMENT OF STATE  
WASHINGTON

August 11, 1977

~~CONFIDENTIAL~~

MEMORANDUM FOR: THE PRESIDENT

FROM: Warren Christopher, Acting *WC*

SUBJECT: Proposed Presidential Statement  
on Northern Ireland

For some time we have been working on a proposal for a Presidential statement concerning the situation in Northern Ireland. This initiative was recommended by Speaker O'Neill, Senators Kennedy and Moynihan, and Governor Carey who issued a joint St. Patrick's Day statement deploring violence in Northern Ireland and urging Americans not to contribute to it. This was a helpful step by them as it runs counter to the views of certain segments in the US/Irish Catholic community. It has also been useful in cutting down on the flow of US funds to the IRA.

Because of their humanitarian concerns, Speaker O'Neill and his colleagues presented their ideas for a Presidential statement to Secretary Vance some weeks ago. This was done confidentially, and they made clear their desire that this be seen as a Presidential initiative, associated with your leadership in the field of human rights. They also noted that your religious views would give you great credibility with Northern Irish Protestants. They are altogether serious about this matter and consider it an important effort to promote a peaceful resolution of the Northern Ireland problem.

~~CONFIDENTIAL~~  
GDS

DECLASSIFIED  
E.O. 12958, Sec. 3.6  
PER *W. J. R. G. H. R. N. L. G. - 175*  
BY *[Signature]* NARS. DATE *2/8/94*

CONFIDENTIAL

- 2 -

In working on this statement, we have obtained comments from the British and Irish Governments, as well as from O'Neill, Kennedy and Carey. The attached text is a carefully negotiated compromise which will please the Hill and is generally acceptable to the British and the Irish Governments. It has three main themes:

- Expressing concern about continuing violence and the conviction that only a negotiated settlement can bring peace;
- Asking Americans to refrain from direct or indirect support for violence;
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The last point is somewhat controversial and does not make the British happy. However, we believe that the statement, over-all, should be useful to the British, and that the third point is expressed with great moderation. Speaker O'Neill, Senators Kennedy and Moynihan and Governor Carey (and the Irish Government) believe strongly that this "inducement" element should be part of the statement.

I recommend that you issue this statement between the end of the "Marching Season" in Northern Ireland on August 16 and Labor Day in order to secure maximum effect. We and the Congressional leaders agree that your statement should not be linked to Speaker O'Neill or other Irish Catholic leaders.

CONFIDENTIAL



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Sulzberger

United States was Turkey and Greece in still hung grimly of its last colonial hington felt free to criticism of imperial icking its neck out. h didn't yet show he island, was not with Greece, which

in the eastern Med- a matter of fact, successful. Much to countrymen's and e, the plain-spoken or from Franklin hout serious oppo- epted vast burdens tes.

lan promised eco- ll recovery to rave- pe, especially after opportunities both for ellites. The tough President took over responsibility for and Turkey and keep its nose out. trine, signifying in- n's previous regional atefully accepted by Turkey. That was w into an infinitely es challenge to repel nces anywhere—a de to John Foster n pactomania. a menaced with dis-

## An Irish-American Political Shibboleth Is Laid to Rest

By David Murray

WASHINGTON—Behind the disclosures that the United States plans to offer economic aid to Northern Ireland to help heal its political wounds is an even more monumental development: a major shift in political philosophy by the leaders of a substantial segment of the United States electorate.

The last time that a major political shibboleth was laid to rest, the services were held in a well-focused spotlight of publicity. That was when Senator John F. Kennedy went in 1960 to Houston to tell a meeting of Protestant ministers—and the nation—that a Roman Catholic could, too, be an untrammelled President.

This time, by comparison, the moves, carefully planned though they were, seemed almost secretive as the four most popular and powerful Irish-American politicians gave decent burial to the notion that all members of their ethnic community somehow owed allegiance and support to the cause of Northern Irish freedom from Britain, no matter how bloody the means.

Early in June, after several months

of joint and separate public declarations, House Speaker Thomas P. O'Neill Jr. and Senator Edward M. Kennedy, both of Massachusetts, and Gov. Hugh L. Carey and Senator Daniel Patrick Moynihan, both of New York, assured Secretary of State Cyrus Vance that they fully supported the position of the Carter Administration on Northern Ireland—a position that calls for choking off the flow of illegal arms to both Protestants and Catholics, for a negotiated settlement, and for complete neutrality on the terms of such a settlement. The policy, moreover, is not only that of the Carter Administration, it was analogous to the positions held by the British and Irish Governments.

Even more important, the statements, which began last St. Patrick's Day with a joint declaration denouncing terror by either side, did not come because of pressure from the Irish-American community. Rather the per-

suasion came largely from diplomatic moves originating in Dublin, and to a lesser, but still vital, extent in London and in Ulster's Catholic community.

In April, Mr. Carey, for example, said in Dublin that Irish Republican Army terrorists included "assassins"; in May, Mr. Kennedy was confident enough to tell an Ireland Fund dinner in New York: "While the killing in Northern Ireland goes on, let no American have it on his conscience that his efforts or his dollars helped to make the violence worse."

In recent years, most students of politics have come to understand that only a tiny minority of the estimated 15 million Irish-Americans have any real emotional commitment to the Ulster struggle. But for all their reputation for pugnacity and political sensitivity, Irish-American politicians tend to be a fairly conservative lot. Besides, when the Protestant-Catholic fighting re-erupted in Northern Ireland at the

beginning of this decade, the British were taking a hard and often brutal line, not only with the I.R.A., but with the Catholic minority in general.

Fearful of offending Irish America the way it had done in 1916 with the wave of executions that followed the Easter Rising, Britain undertook to establish a policy that would defuse extremists on both sides in Ulster, that would be acceptable to Dublin, and that would help cut off supplies of arms and money to the I.R.A. terrorists.

The moderate policy seemed to work. "In 1973," said one highly placed Republic of Ireland official not long ago, "Kennedy and his friends began to shut up." Envoys, such as Liam Cosgrave, then Prime Minister, and Foreign Minister Garret FitzGerald, worked on the four Irish-American tribal chieftains, all of whom are Catholic and Democrats. So did John Hume, the persuasive Ulster Catholic

political and labor leader who preaches peace and reason from a dangerous Derry base.

The effect was a shift in ethnic political thinking about as momentous as any that has happened in recent memory. There is a shrinking part of the Irish-American community that still purposes to paint Britain as the red-coat bully. The old ones remember the Troubles and a land that never really was; the young, some of them, crowd pseudo-Irish pubs in American cities and try to remember all the words to "Kevin Barry."

For most, however, the "Irish issues" are those of similar "heritage" groups: abortion, busing, swollen welfare rolls, crime and punishment and preservation of the Great American Automobile. Nearly a century and a half away from the "coffin ships," the once-holy cause of a united Ireland seems, in the words of the Derryman's song, to have gone "up the long ladder and down the short rope."

David Murray is a Washington-based journalist.

CONFIDENTIAL

August 23, 1977

ACTION

MEMORANDUM FOR: THE PRESIDENT  
FROM: ZBIGNIEW BRZEZINSKI *BS*,  
SUBJECT: Proposed Statement on Northern Ireland

At Tab A is a draft Presidential statement on the situation in Northern Ireland, along with Warren Christopher's recommendation that you issue it (Tab B). This began with a meeting Secretary Vance had with Speaker O'Neill, Senators Kennedy and Moynihan, and Governor Carey. The statement deplors the violence in Ulster, stresses our desire to see a peaceful settlement of the dispute, and retains the long held U.S. posture of impartiality. The Speaker and his colleagues originally urged that you offer \$50 million in direct American aid, conditional upon a negotiated settlement in the province. The proposed statement represents a compromise: it expresses your willingness, in the event of a political settlement, "to join with others to see how additional job-creating investment could be encouraged."

This language, which retains the linkage between our willingness to help and a peaceful settlement in Ulster, is the Speaker's minimum request and is favored by the Irish Government. The British, by contrast, would prefer no explicit linkage between a settlement and investment, but have accepted the statement, as drafted.

Christopher recommends that you issue the statement between now and Labor Day. The Speaker would welcome your reading the statement for TV for maximum impact in Northern Ireland.

RECOMMENDATION

- 1. That you approve the statement at Tab A.

Approve \_\_\_\_\_ Disapprove \_\_\_\_\_

- 2. That you decide whether to read it for TV.

Approve Don't think we should read on T.V. unless you wish to wait until next Pan Conference. Disapprove \_\_\_\_\_

CONFIDENTIAL

~~CONFIDENTIAL~~

DECLASSIFIED  
E.O. 12958, Sec. 3.6  
PER *W. J. ...* RE *114-96-176*  
BY *J* NARS. DATE *2/8/99*



## PROPOSED STATEMENT ON NORTHERN IRELAND

Throughout our history, Americans have rightly recalled the contributions men and women from many countries have made to the development of the United States. Among the greatest contributions have been those of the British and Irish people, Protestant and Catholic alike, and we are conscious and proud of the heritage with which they have enriched our country. We have close ties of friendship with both parts of Ireland, and with Great Britain.

Thus, it is natural that Americans are deeply concerned about the continuing conflict and violence in Northern Ireland. We know the overwhelming majority of the people there reject the bomb and the bullet. The United States wholeheartedly supports peaceful means for finding a just solution that involves both parts of the community of Northern Ireland and protects human rights -- a solution that the people in Northern Ireland, as well as the governments of Great Britain and Ireland, can support. Violence cannot resolve Northern Ireland's problems; it increases them, and solves nothing.

We hope that all those engaged in violence will renounce this course and commit themselves to peaceful pursuit of legitimate goals. The path of reconciliation, cooperation and peace is the only course that can end the human suffering and lead to a better future for all the people of Northern Ireland. I ask all Americans to refrain from supporting, with financial or other aid, organizations involved directly or indirectly in this violence, thus delaying the day when the people of Northern Ireland can live and work together in harmony, free from

fear. [Federal law enforcement agencies will continue ~~vigorously~~] to apprehend and prosecute any who violate U.S. laws in this regard.]

U.S. Government policy on the Northern Ireland issue has long been and remains one of impartiality. We support the establishment of a form of government in Northern Ireland which will command widespread acceptance throughout both parts of the community. However, we have no intention of telling the parties how this might be achieved. The only permanent solution will come from the people who live there. There are no solutions that outsiders can impose.

At the same time, the people of Northern Ireland should know that they have our complete support in their quest for a peaceful and just society which is the right of all. It is a tribute to Northern Ireland's hardworking people that the area has continued to attract investment, despite the unrest ~~caused by a small minority~~. This is to be welcomed, since investment and other programs to create jobs will assist in ensuring a viable economy and combatting unemployment.

It is also true, however, that a peaceful settlement would contribute immeasurably to stability in Northern Ireland and so enhance the prospects for increased investment. In the event of such a settlement, the U.S. Government would be prepared to join with others to see how additional job-creating investment could be encouraged, to the benefit of all the people of Northern Ireland.

I admire the many true friends of Northern Ireland in this country who speak out for peace. Emotions run high on this subject and the easiest course is not to stand up for conciliation. I place myself firmly on the side of those who seek peace and reject violence in Northern Ireland.

DEPARTMENT OF STATE  
WASHINGTON

August 11, 1977

~~CONFIDENTIAL~~

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on Northern Ireland

For some time we have been working on a proposal for a Presidential statement concerning the situation in Northern Ireland. This initiative was recommended by Speaker O'Neill, Senators Kennedy and Moynihan, and Governor Carey who issued a joint St. Patrick's Day statement deploring violence in Northern Ireland and urging Americans not to contribute to it. This was a helpful step by them as it runs counter to the views of certain segments in the US/Irish Catholic community. It has also been useful in cutting down on the flow of US funds to the IRA.

Because of their humanitarian concerns, Speaker O'Neill and his colleagues presented their ideas for a Presidential statement to Secretary Vance some weeks ago. This was done confidentially, and they made clear their desire that this be seen as a Presidential initiative, associated with your leadership in the field of human rights. They also noted that your religious views would give you great credibility with Northern Irish Protestants. They are altogether serious about this matter and consider it an important effort to promote a peaceful resolution of the Northern Ireland problem.

~~CONFIDENTIAL~~  
GDS

DECLASSIFIED

E.O. 12958, Sec. 3.6

PER 11/30/98 *SLK* RE ALC-96-175  
BY *J* NARS. DATE 2/8/99

CONFIDENTIAL

- 2 -

In working on this statement, we have obtained comments from the British and Irish Governments, as well as from O'Neill, Kennedy and Carey. The attached text is a carefully negotiated compromise which will please the Hill and is generally acceptable to the British and the Irish Governments. It has three main themes:

- Expressing concern about continuing violence and the conviction that only a negotiated settlement can bring peace;
- Asking Americans to refrain from direct or indirect support for violence;
- Expressing USG willingness to join with others in seeing how additional investment can be encouraged in the event of a settlement.

The last point is somewhat controversial and does not make the British happy. However, we believe that the statement, over-all, should be useful to the British, and that the third point is expressed with great moderation. Speaker O'Neill, Senators Kennedy and Moynihan and Governor Carey (and the Irish Government) believe strongly that this "inducement" element should be part of the statement.

I recommend that you issue this statement between the end of the "Marching Season" in Northern Ireland on August 16 and Labor Day in order to secure maximum effect. We and the Congressional leaders agree that your statement should not be linked to Speaker O'Neill or other Irish Catholic leaders.

CONFIDENTIAL





MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

August 25, 1977

MEMORANDUM FOR: RICK HUTCHESON  
FROM: RICK INDERFURTH *Rick*  
SUBJECT: Suggested Changes in the Proposed  
Statement on Northern Ireland

Based on my discussions with Dick Vine at State (who worked on the language of the proposed statement with Speaker O'Neill), here are our reactions to the suggested changes offered by Mark Siegel and Paul Sullivan:

-- No problem with the addition of the phrase "and ends discrimination."

-- No real problem with the deletion of "vigorously" on the second page, although the Speaker's office and the Irish and British have seen earlier drafts of this statement and will note the deletion.

-- The third suggested revision will cause problems. According to Dick, the fact that unrest in Northern Ireland has been caused by "a small minority" is precisely the point Speaker O'Neill and Senator Kennedy have been stressing. This phrase, or one close to it, should remain in the statement. Dick suggested as an alternative: "despite the violence committed by a small minority."

~~CONFIDENTIAL~~

August 23, 1977

ACTION

MEMORANDUM FOR: THE PRESIDENT  
FROM: ZBIGNIEW BRZEZINSKI *ZB*,  
SUBJECT: Proposed Statement on Northern Ireland

At Tab A is a draft Presidential statement on the situation in Northern Ireland, along with Warren Christopher's recommendation that you issue it (Tab B). This began with a meeting Secretary Vance had with Speaker O'Neill, Senators Kennedy and Moynihan, and Governor Carey. The statement deplors the violence in Ulster, stresses our desire to see a peaceful settlement of the dispute, and retains the long held U.S. posture of impartiality. The Speaker and his colleagues originally urged that you offer \$50 million in direct American aid, conditional upon a negotiated settlement in the province. The proposed statement represents a compromise: it expresses your willingness, in the event of a political settlement, "to join with others to see how additional job-creating investment could be encouraged."

This language, which retains the linkage between our willingness to help and a peaceful settlement in Ulster, is the Speaker's minimum request and is favored by the Irish Government. The British, by contrast, would prefer no explicit linkage between a settlement and investment, but have accepted the statement, as drafted.

Christopher recommends that you issue the statement between now and Labor Day. The Speaker would welcome your reading the statement for TV for maximum impact in Northern Ireland.

RECOMMENDATION

- 1. That you approve the statement at Tab A.

Approve \_\_\_\_\_ Disapprove \_\_\_\_\_

- 2. That you decide whether to read it for TV.

Approve \_\_\_\_\_ Disapprove \_\_\_\_\_

DECLASSIFIED  
E.O.12958, Sec.3.6  
PER *6/16/97 NCS/HV* RE *MR-NLC-96-176*  
BY *J* NARS. DATE *6/19/97*

THE PRESIDENT'S SCHEDULE

Friday - August 26, 1977

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8:30 Dr. Zbigniew Brzezinski - The Oval Office.

9:30 Senator Lloyd Bentsen. (Mr. Frank Moore).  
(15 min.) The Oval Office.

10:00 Signing Ceremony for Women's Equality Day  
(15 min.) Proclamation. (Ms. Midge Costanza).  
The Rose Garden.

10:25 Mr. Juan Edgar Picado. (Ms. Fran Voorde).  
(5 min.) The Oval Office.

10:30 Mr. Jody Powell - The Oval Office.

1:00 Meeting with Editors. (Mr. Jody Powell).  
(30 min.) The Cabinet Room.

2:00 Senator Walter Huddleston. (Mr. Frank Moore).  
(30 min.) The Oval Office.

2:45 Congressman Dawson Mathis. (Mr. Frank Moore).  
(10 min.) The Oval Office.

3:00 Dr. Jimmy Allen. (Ms. Fran Voorde).  
(15 min.)

1:00 PM

MEMORANDUM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

August 25, 1977

TO: The President

FROM: Walt Wurfel

RE: Your Q & A Session with Non-Washington Editors/News Directors, 1:00 p.m., Friday, August 26, Cabinet Room

This group will meet in the morning with Lionel Castillo, Frank Raines and Ambler Moss. After seeing you they will be briefed by Pat Cloherty. (An agenda is attached.)

They come from 20 states. Twenty-one are newspaper or editorial page editors. Nine are broadcasters. (A list of participants is attached.)

This is the third briefing with an emphasis on attendance from states where support for the Panama Canal Treaties is in particular doubt. We will continue this emphasis until Congress votes on the treaties.

A photo pool will be in the Cabinet Room the first two minutes. No White House reporting pool will cover any session. The whole day is on the record.

**Electrostatic Copy Made  
for Preservation Purposes**

X

THE WHITE HOUSE

WASHINGTON

A G E N D A

August 26 Briefing  
Editors and News Directors

8:30 - 8:40 a.m.	Coffee and Danish
8:40 - 9:00 a.m.	Welcome WALT WURFEL Deputy Press Secretary PAT BARIO Associate Press Secretary CLAUDIA TOWNSEND Editor, News Summary
9:00 - 10:00 a.m.	LIONEL CASTILLO Commissioner Immigration and Naturalization Service
10:00 - 11:00 a.m.	FRANK RAINES Assistant Director Domestic Policy Staff
11:00 - 11:45 a.m.	AMBLER MOSS. Member of the U.S. Negotiating Team Panama Canal Treaty
11:45 - 12:15 p.m.	Buffet Lunch
12:15 - 12:30 p.m.	En Route to Cabinet Room
12:30 - 1:00 p.m.	JODY POWELL Press Secretary to the President
1:00 - 1:30 p.m.	Q and A with PRESIDENT CARTER
1:30 - 2:15 p.m.	Filing Time
2:15 - 3:15 p.m.	PAT CLOHERTY Deputy Administrator Designate Small Business Administration

PARTICIPANTS  
AUGUST 26 BRIEFING

ARIZONA: Loyal Meek, editor, Phoenix Gazette. Conservative; Republican. Basically unfavorable. Primary concern: Panama (will probably follow Goldwater's lead).

ARKANSAS: Gary Long, news director, KARK-TV, Little Rock.

CALIFORNIA: Virgil Pinkley, editor and publisher, Glendale News-Press. Extreme right wing. Supports Reagan. Issues: undocumented workers, Panama Canal and Lance.

Helen Johnson, news producer, KNBC-TV, Los Angeles.

CONNECTICUT: Kevin Buckley, news director, Connecticut Radio Network. Serves 32 stations.

DELAWARE: James O'Brien, editorial page editor, Wilmington News-Journal. Liberal Republican; most aggressive in pursuing Helms/CIA story; generally complimentary, pro-welfare reform. Met you Nov. '75.

DISTRICT OF COLUMBIA: Calvin Rolark, editor, Washington Informer. Black newspaper serving DC; supports you. Executive director of BLACK MEDIA, INC., a national black newspaper group.

FLORIDA: Chuck Dent, news director, WIOD/WAIA Radio, Miami.

Robert Jenkins, wire editor, St. Petersburg Times. Fairly liberal editorial policy; supports Panama Canal treaties.

GEORGIA: L.C. Harris, editorial page editor, Augusta Chronicle-Herald.

Dick McMichael, VP and news director, WRBL-TV, Columbus.

IDAHO: Robert Bailey, editor and publisher, Buhl Herald. Small family-owned weekly; conservative; Republican; concern: agricultural policy. Bailey is treasurer of the National Newspaper Association.

KENTUCKY: George Joplin, editor and publisher, Commonwealth Journal, Somerset. Very conservative; Republican. Little to no coverage of Democrats, including your administration. Joplin is president of National Newspaper Assn.

LOUISIANA: Charles Zewe, anchorman, WDSU-TV, New Orleans.

MARYLAND: Tom White, executive editor, Baltimore News-American. Hearst paper. White is close friend of Hearst family. Endorsed Ford.

MICHIGAN: Bill Giles, editor, Detroit News. Endorsed Ford. Middle-of-the-road Republican. Largest afternoon daily in country. Issues: skeptical on Panama; unfavorable to Lance; pro-Seafarer.

NEW YORK: Iris Goldman, news director, WEVD Radio, New York.

John B. Johnson, Jr., managing editor, Watertown Times. Family-owned; independent Republican; supported Ford, but Johnson's wife was avid supporter of yours. Pro-welfare reform; pro-immediate fiscal relief to New York. You met Johnson in '75.

Tom Geyer, editor, Kingston Daily. Part of Newspaper Management, Inc. Operated by Ralph Ingersoll. Independent editorial policies. Views energy program as not bold enough.

OHIO: William Walker, editor and publisher, Call and Post Newspapers, Cleveland. Walker is Republican and owns black newspaper chain in Ohio; has been favorable since election. Very supportive of Lou Stokes.

Carl DeBloom, executive editor, Columbus Dispatch. Owned by Republican Wolff family, close to Rhodes. Fair during campaign; endorsed Ford. Provincial in coverage.

PENNSYLVANIA: George Wilson, chief editorial writer, Philadelphia Inquirer. Knight-Ridder. Basically liberal; generally agrees with Administration's policy; exception is Lance.

John Troan, editor, Pittsburgh Press. Scripps-Howard. Conservative. Endorsed Ford. Troan is politically astute veteran reporter; concern: government spending.

Henry Merges, editor, York Dispatch.

TENNESSEE: John Molley, managing editor, Kingsport Times-News. Endorsed Ford. Republican, ultra-conservative. Issue: Clinch River.

TEXAS: Harold Hudson, editor and publisher, Perryton Herald. Semi-weekly. Moderate. Concerned with local issues, especially wheat situation; concerned with farm policy. Hudson is VP of National Newspaper Association.

Bob Rogers, news director, KENS-TV, San Antonio.

Don Watson, news director, KPRC Radio, Houston.

Ed Leach, editor-in-chief, Longview Journal-News. Extreme right wing. Republican; endorsed Ford. Editorials suggest human rights issue is just political gimmick and California fires are caused by environmentalists.

VIRGINIA: Tom Wuriu, editor, Journal Newspapers, Springfield. Large suburban chain--100,000 circulation--in Virginia suburbs of Washington Metropolitan area.

8/25/77

10:00 AM

THE WHITE HOUSE  
WASHINGTON

August 25, 1977  
THE PRESIDENT HAS SEEN.

SIGNING OF PROCLAMATION FOR WOMEN'S EQUALITY DAY

Friday, August 26, 1977  
10:00 a.m. (15 minutes)  
The Rose Garden

From: MARGARET COSTANZA

I. PURPOSE

To sign Women's Equality Day Proclamation

II. BACKGROUND, FORMAT, PARTICIPANTS AND PRESS PLAN

A. Background: You will be addressing a delegation of over 70 representatives from the National Organization of Women, the National Women's Party, the League of Women Voters and other women's organizations.

A march down Pennsylvania Avenue followed by a rally at Lafayette Park, organized by this coalition of women's groups, will follow the signing ceremony. This "Alice Paul March for the Equal Rights Amendment" is to commemorate the tireless efforts of Dr. Alice Paul, author of the original ERA, and to represent the gathering of support in favor of the immediate adoption of the ERA.

B. Format: Before your remarks and the signing of the Proclamation, Virginia R. Allan, Special Assistant to the Dean of George Washington University's Graduate School of Arts and Sciences and former Deputy Assistant Secretary of State for Public Affairs, would like to deliver a 3-minute message to you on behalf of these organizations.

C. Participants: Women Cabinet members, women Presidential appointees, those women Members of Congress who are here during the recess, representatives of the women's organizations and members of the White House staff.

X

Hazel Hunkins Hallinan, an original "suffragist" will be present at the Rose Garden ceremony, and will be introduced to you. Further information on Mrs. Hallinan is outlined in your Talking Points.

The First Lady may also wish to attend.

- D. Press Plan: Open press coverage.



THE WHITE HOUSE

WASHINGTON

August 25, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: JIM FALLOWS *JF*

SUBJECT: Women's Equality Day

Achsah Nesmith suggested the following points:

- NOTES:
1. It's Suffragists, not Suffragettes. Women's groups lit into Midge over making that slip recently.
  2. Since as President you cannot officially affect ratification, the legal experts recommend that you make your statements of direct support on a personal basis, rather than saying "as President."
  3. Hazel Hunkins Hallinan, a close friend and Suffragist ally of Dr. Alice Paul, will be introduced to you. She was not part of the 1931 march which these groups will complete after today's ceremony, but was part of the Silent Vigil outside President Wilson's White House in 1917, where she held a large poster saying, "Mr. President, how long must women wait for liberty?" She was arrested and served part of a 30-60 day sentence in 1918 at Occoquan prison, just south of Alexandria. She came from her home in London to honor her old friend and will soon return to continue her siege of Parliament for women's rights.

● In signing this proclamation, I reaffirm my strong personal commitment to the ratification of the Equal Rights Amendment. I will do everything in my power to insure that the ERA becomes a reality. (If you would like, this might be a good time to announce that you have designated your daughter-in-law Judy as your personal representative on ERA matters, and that she is in California today for that purpose.)

● Social and political change is never easy, as evidenced by the sacrifices of the early Suffragists. When it does come about -- as it finally must, in cases of human justice -- it comes because of the dedication of people who

are willing to make the necessary sacrifices for their cause. The nation owes its gratitude to the women who have been willing to make sacrifices through the years to secure equality in all areas for women, which at the same time liberates men.

- Even though the ERA has not yet been passed, the debate over ERA has already brought about some reforms in areas where discrimination against women had previously gone unnoticed. The women's movement has sensitized the nation to how much our institutions were often shaped by unconscious attitudes of what was appropriate and possible for women. Officials and citizens all over the country are now more aware of the many subtle ways in which women were prevented from fulfilling their true human potential and from exercising their legitimate rights as citizens. This attitude has made for real progress but it has also made us all aware that there are still legal rights that have not been equalized for women.

- A recent study by the Civil Rights Commission found 3,000 instances where federal law made unnecessary or arbitrary gender distinctions. While most of these are merely problems of terminology, there are still many areas where the distinctions are important and create real injustices.

- For that reason, I issued a directive today to the heads of all federal agencies and departments to cooperate in eliminating sex discrimination from the laws and policies of the United States. I've asked Attorney General Griffin Bell and the Task Force on Sex Discrimination in the Civil Rights Division to coordinate these efforts. Where statutory revision or repeal is necessary I will recommend appropriate legislation to Congress. Where executive action will suffice, I will take the appropriate steps.

- Federal law should be a model for non-discrimination for the states and for the rest of the world. The U.S. Constitution should specify that sex should no more be the basis for discrimination than race or religion. It is important that the United States, which was the first nation founded on the principles of citizens rights, exemplify the highest standards of equal justice for all. Our founding fathers recognized that there would be need for changes. As Thomas Jefferson said, (in a quote carved inside the Jefferson Memorial), "I am not an advocate for frequent changes in law and Constitutions, but laws and institutions must go hand in hand with the progress of the human mind. As that becomes more developed, more enlightened, as new discoveries are made, new truths discovered and manners and opinions changed with the change of circumstances, institutions must advance also to keep pace with the times. We might as well require a man to wear still the coat which fitted him when a boy as civilized society to remain ever under the regimen of their barbarous ancestors."

WOMEN'S EQUALITY DAY, 1977

-----

BY THE PRESIDENT OF THE UNITED STATES OF AMERICA

A PROCLAMATION

August 26, 1977, is the 57th anniversary of the adoption of the 19th Amendment to the Constitution guaranteeing that the right of United States citizens to vote shall not be denied or abridged by the Federal Government or any state on account of sex.

This was the successful culmination of the struggle of the American Women's Suffrage movement. The right to vote, to participate in the process of framing the laws under which we all live, is fundamental. But it was only the first step in achieving full equality for women. The late Dr. Alice Paul realized this, drafted the Equal Rights Amendment in 1923 and had it introduced in Congress over a period of 49 years, until it passed on March 22, 1972.

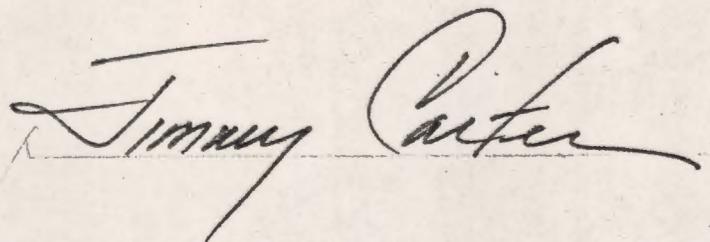
Dr. Paul and other early leaders of the movement who did not live to see their work completed were reviled and imprisoned, endured hunger strikes and force-feeding in order to further their cause. Their commitment is an inspiration to women and men today who seek to finally make their dreams a reality. Equal rights for women are an inseparable part of human rights for all.

Strong action is needed to guarantee women total equality in the areas of politics and government, education, employment and related benefits, health care, housing and justice. The needs, hopes and problems of a complex society demand the talents, imagination and dedication of all its citizens without regard to sex. As women achieve equality, men, too, are liberated from ancient prejudices and relieved of arbitrary barriers to personal fulfillment.

This is a crucial point in the struggle to achieve full equality for women under the law. Ratification of the Equal Rights Amendment must be completed by the required number of states by March 1979. The successes of the past were dearly bought, and this final effort will not be easy. Achievement of this goal is essential in order to secure meaningful equality for all our citizens.

NOW, THEREFORE, I, JIMMY CARTER, President of the United States of America, do hereby proclaim August 26, 1977, as Women's Equality Day and do hereby call upon the people of the United States to observe this day with appropriate ceremonies and activity. I further urge all our people to dedicate themselves anew to the goal of achieving equal rights for women under the law.

IN WITNESS WHEREOF, I have hereunto set my hand this day of August, in the year of our Lord nineteen hundred seventy-seven, and of the Independence of the United States of America the two hundred and second.

A handwritten signature in cursive script, reading "Jimmy Carter". The signature is written in dark ink and is positioned above a horizontal line.

THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Bert Lance -

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Jack Watson  
Midge Costanza

Re: Improving the Federal  
Regulatory Process

THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
	/	COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
	/	WATSON
/		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN



THE WHITE HOUSE  
WASHINGTON

Mr. President:

Schultze, Eizenstat, and  
Watson concur with the  
Lance recommendation.

Jordan and Moore have no  
comments.

Rick (wds)



PRESIDENT'S  
REORGANIZATION  
PROJECT

WASHINGTON, D.C. 20503

THE PRESIDENT HAS SEEN.

AUG 23 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

BERT LANCE

SUBJECT:

Improving the Federal Regulatory Process

My August 3, 1977 memorandum to you on regulatory reform initiatives proposed a set of guidelines for improving regulatory practices. These included directing agency heads to conduct sunset reviews of existing regulations and modify their internal regulation development processes to improve accountability, assure adequate consideration of the consequences of new regulations, and provide increased public participation early in the process.

Your notes on that memo indicated tentative approval of the guidelines and requested that they be cleared with the departments and agencies on a quick turn around basis. Accordingly, they were sent to the heads of 14 departments and agencies with major regulatory responsibilities. A brief summary of their comments is provided at Tab A.

Based on these comments, we are proceeding to draft an Executive Order to implement the new instructions. It should be ready for your signature by mid-October. As with all new Executive Orders, it will go through the routine coordination and clearance process, so that your departments and agencies will have an additional opportunity to help shape the new procedures.

Successful implementation of these guidelines depends in large measure on your personal involvement in their issuance and on active, continuing oversight by OMB to assure adequate follow up. Accordingly, we suggest that the guidelines be



Summary of Agency Comments  
Guidelines for Improving Regulatory Practices

Administrative Conference -

"Strongly approve giving structure to the process agencies follow in developing new regulations." Suggested minor modifications, mostly editorial.

Commerce -

"Support the development of guidelines for regulatory review. This is major effort, not one to be dealt with quickly or cursorily." Draft guidelines are inadequate: need to resolve potential conflicts with other Executive Orders and initiatives. Suggest agencies be given 30 days to surface and reconcile any problems. Presented a number of clarifying suggestions.

DOD - Army Corps of Engineers -

"Agree with the intent of the guidelines." Suggest adding a requirement that agencies discuss their work plans with appropriate Congressional Committees (or sub-committees) as appropriate.

EPA -

"The guidelines should provide an effective and reasonable beginning to regulatory reform." Suggested several modifications to strengthen the guidelines, e.g.:

- clarification to indicate sunset review is more than one-time requirement;
- agency head approval of work plan should be made precondition to applying agency resources to a new rule;
- agency heads should be given summary of public comments and rationale for acceptance/rejection

GSA -

"Strongly endorse the proposed changes." Director of the Federal Register also suggested we make it clear we are not playing numbers game, that we

want improvements in the process, not just fewer official rules.

Labor -

Comments generally negative. Labor feels the guidelines raise issues that were already thrashed out in an earlier EPG effort to improve economic analysis of regulations. Concerned that additional burdens might be placed on an already burdensome system.

Treasury -

"In general agreement with the proposed guidelines." Treasury is concerned however, that the workload generated by the required semi-annual schedule and the work-plan be minimized so as not to outweigh the intended benefits.

Transportation -

"On balance, ...guidelines are useful tools to improve the quality of regulation performed by DOT. DOT offered a number of suggested improvements.

NOTE: Comments were also requested from Agriculture, Energy, Justice, HEW, HUD, and Interior. No response received.

WORK PLAN FOR  
IMPROVING REGULATORY PRACTICES

<u>Task Description</u>	<u>Responsibility</u>	<u>Date</u>
1. Clear draft guidelines with agencies.	OMB	August 22
2. Draft Executive Order based on agency comments.	OMB with aid of Justice, <u>Federal Register</u> , <u>Administrative Conference</u>	September 1
3. Put Executive Order through clearance process.	OMB	Submit for clearance by Sept. 2; takes 30 days.
4. Submit Order for Presidential approval and signature.	OMB	October 21
5. Cabinet meeting presentation.	OMB	First meeting following signature.
6. Meet with agency heads/policy officials	OMB and others as appropriate	During last week Oct. / first week Nov.
7. Agencies submit plans for implementing E.O. to OMB for review.	Agency heads	November 18
8. Agencies select initial regulation(s) for sunset review and submit to OMB (and EOP regulatory working group.)	Agency heads	November 18
9. Publish notices of sunset reviews in <u>Federal Register</u> .	Agencies and Office of the Federal Register	November 30
10. Evaluate Executive Order	OMB	18 months after promulgation.

THE WHITE HOUSE

WASHINGTON

Date: August 23, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat *concur*  
Jack Watson *CONCUR*  
Charlie Schultze *concur by phone*

FOR INFORMATION:

The Vice President  
Hamilton Jordan *MC*  
Bob Lipshutz  
Frank Moore  
Jody Powell

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lance memo dated 8/23/77 re Improving the Federal  
Regulatory Process

YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: August 25, 1977

ACTION REQUESTED:

Your comments

Other:

STAFF RESPONSE:

I concur.

No comment.

*Please note other comments below:*

**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

MEMORANDUM  
OF CALL

TO: \_\_\_\_\_

YOU WERE CALLED BY—  YOU WERE VISITED BY—

Jack Watson (Gaul)  
OF (Organization) \_\_\_\_\_

PLEASE CALL → PHONE NO. \_\_\_\_\_  
CODE/EXT. \_\_\_\_\_

WILL CALL AGAIN  IS WAITING TO SEE YOU

RETURNED YOUR CALL  WISHES AN APPOINTMENT

MESSAGE

Federal Regulatory  
Process — they  
concur

RECEIVED BY	DATE	TIME
	8/24	11:40

STANDARD FORM 63  
REVISED AUGUST 1967  
GSA FPMR (41 CFR) 101-11.6

GPO : 1969-O-48-16-80341-1 382-889

63-108

7  
Date: August 23, 1977

MEMORANDUM M

FOR ACTION:  
 Stu Eizenstat  
 Jack Watson  
 Charlie Schultze

FOR INFORMATION:  
 The Vice President  
Hamilton Jordan  
 Bob Lipshutz  
 Frank Moore  
 Jody Powell



FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lance memo dated 8/23/77 re Improving the Federal  
Regulatory Process

YOUR RESPONSE MUST BE DELIVERED  
 TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: August 25, 1977

ACTION REQUESTED:

 Your comments

Other:

STAFF RESPONSE:

 I concur. No comment.*Please note other comments below:***PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

Date: August 23, 1977

MEMORANDUM

**FOR ACTION:**  
 Stu Eizenstat  
 Jack Watson  
 Charlie Schultze

**FOR INFORMATION:**  
 The Vice President  
 Hamilton Jordan  
 Bob Lipshutz  
Frank Moore  
 Jody Powell

*HL*  
*SL*

**FROM:** Rick Hutcheson, Staff Secretary

~~WHP~~

**SUBJECT:** Lance memo dated 8/23/77 re Improving the Federal Regulatory Process

**YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:**  
**TIME:** 12:00 NOON  
**DAY:** Thursday  
**DATE:** August 25, 1977

**ACTION REQUESTED:**

Your comments

Other:

**STAFF RESPONSE:**

I concur.

No comment.

*Please note other comments below:*

**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

RICK N

August 23, 1977

MEMORANDUM



TION:  
 izenstat  
 Watson  
 Charlie Schultze

FOR INFORMATION:  
 The Vice President  
 Hamilton Jordan  
 Bob Lipshutz  
 Frank Moore  
 Jody Powell

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FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lance memo dated 8/23/77 re Improving the Federal Regulatory Process

YOUR RESPONSE MUST BE DELIVERED  
 TO THE STAFF SECRETARY BY:  
 TIME: 12:00 NOON  
 DAY: Thursday  
 DATE: August 25, 1977

ACTION REQUESTED:

Your comments

Other:

STAFF RESPONSE:

concur.

*Sp. Eyer*

No comment.

Please note other comments below.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required

ADMINISTRATIVELY  
CONFIDENTIAL

THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Paul Sullivan -

The attached was returned in the  
President's outbox and is forwarded  
to you for your information.

Rick Hutcheson

cc: The Vice President  
Hamilton Jordan

Re: Highlights of Virginia Poll

"DETERMINED TO BE AN ADMINISTRATIVE MESSAGING  
 CANCELLED PER E.O. 12958, SEC. 1.3 AND  
 ARCHIVIST'S MEMO OF MARCH 16, 1983"

THE WHITE HOUSE  
 WASHINGTON

*confidential*

	FOR STAFFING
	FOR INFORMATION
<input checked="" type="checkbox"/>	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION  
 FYI

cc Paul Sullivan (of wolf memo only)

<input checked="" type="checkbox"/>	MONDALE	<i>Also</i>	ENROLLED BILL
	COSTANZA	<i>return</i>	AGENCY REPORT
	EIZENSTAT	<i>Stokes</i>	CAB DECISION
<input checked="" type="checkbox"/>	JORDAN	<i>to</i>	EXECUTIVE ORDER
	LIPSHUTZ	<i>Sullivan</i>	Comments due to
	MOORE		Carp/Huron within
	POWELL		48 hours; due to
	WATSON		Staff Secretary
	LANCE		next day
	SCHULTZE		

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE  
WASHINGTON

Mr. President:

Paul Sullivan has forwarded the results of the DNC Virginia campaign poll.

Other interesting results from the poll, in addition to those in the attached memo from the DNC Research Director:

The President gets a 54% positive, 19% negative rating in Virginia. This ratio of Carter support holds for Howell undecided voters; thus, a Carter appearance for Howell should be very valuable. Gerald Ford is the 2nd most popular figure in Virginia, and Howell the 3rd, with a 41% positive, 34% negative rating.

Chuck Robb leads his opponent for Lt. Gov. 55-26, with 19% undecided. Lane leads his opponent for Attorney General 42-19%, with 39% undecided. However, preferences are fluid, and 52% of the voters could "move."

A 64-30% majority do not believe that, because there is a Democrat in the White House, it is important that Virginia have a Democratic Governor.

40% agree, 41% disagree with the statement that Henry Howell would say anything to get elected Governor.

---Rick

THE PRESIDENT HAS SEEN.

DEMOCRATIC  
NATIONAL COMMITTEE

1625 Massachusetts Ave., N.W. Washington, D.C. 20036 (202) 797-5900

AUGUST 24, 1977

MEMO

TO: PRESIDENT CARTER

FROM: SCOTT WOLF *S.W.*

RE: HIGHLIGHTS OF VIRGINIA POLL

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for Preservation Purposes

1. The Virginia electorate is not highly partisan nor overwhelmingly conservative. A plurality of the voters (44 percent) describes themselves as Independents, while self-professed conservatives only outnumber self-professed liberals by a 35 to 24 percent margin.
2. All three major Democratic candidates presently hold significant, but by no means secure leads. The slimmest lead is held by Henry Howell, who currently outpolls John Dalton by a 49 to 36 percent margin (11 percent undecided, 5 percent refused or Ogden).
3. Howell leads the Democratic ticket by a substantial margin in the Norfolk media market and by a small margin in the Roanoke market; Robb is the Democratic leader by a slim margin in the Washington and Richmond markets.
4. For the following reasons, Henry Howell's electoral position is not as formidable as some of these results might suggest:
  - Only a minority of the electorate -- 44 percent -- is currently strongly committed to either Howell (26 percent) or Dalton (18 percent).
  - Dalton has yet to achieve the nearly universal recognition enjoyed by Howell. For example, statewide, Dalton's name recognition is 69 percent, while Howell's is 92 percent.
5. Because of their high proportion of either weak Howell or undecided voters, the most crucial targets for the Howell campaign are voters from the Washington market, women, young people (18-29), and the solid middle class (those earning between \$15,000 and \$20,000).
6. President Carter is the most popular of the ten political figures tested. Among those with an opinion, the President receives positive ratings from 54 percent, and negative ratings from 19 percent. At the bottom of the popularity scale is George Wallace, who receives positive ratings from only 17 percent of those with an opinion and negative ratings from 60 percent.

Memo

To: President Carter

Page -2-

7. Most Virginians -- 63 percent -- do not consider Henry Howell to be a liberal.
8. There is strong, almost consensual support for the following issue stands:
  - the Right to Work law (Many, however, probably assume that this is simply a law which guarantees every citizen the right to work.);
  - providing full medical care to all elderly Virginians (especially popular among young people);
  - full financial disclosure by political candidates.
9. Of the other positions tested, abolition of the automatic fuel adjustment clause is favored by a majority, while public employee collective bargaining, ERA, and legalization of horsetrack betting each elicit a more even division of opinion.
10. The single most promising issue for the Howell campaign and the entire Virginia Democratic ticket is stronger utility rate regulation. A large majority of the voters -- 71 percent -- feel that the Governor of Virginia can do something about utility rates; a large majority of the voters -- 56 percent -- would be more inclined to vote for an opponent of the automatic adjustment clause; and a large majority of the voters -- 59 percent to 20 percent -- feel that a Democratic administration would do a better job than a Republican administration of protecting consumers from high utility rate increases.

THE WHITE HOUSE  
WASHINGTON

rick--

please have copy sent  
to me

thanks -- susan

THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

		ARAGON
		BOURNE
		BRZEZINSKI
		BUTLER
		CARP
		H. CARTER
	X	CLOUGH
		FALLOWS
		FIRST LADY
		HARDEN
	X	HUTCHESON
		JAGODA
		KING

		KRAFT
		LINDER
		MITCHELL
		MOE
		PETERSON
		PETTIGREW
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		SCHLESINGER
		SCHNEIDERS
		STRAUSS
		VOORDE
		WARREN

THE WHITE HOUSE  
WASHINGTON

August 29, 1977

Susan Clough

The attached was returned in  
the President's outbox. It is  
forwarded to you for your  
information.

Rick Hutcheson

RE: STATUS OF PRESIDENTIAL REQUESTS

THE PRESIDENT HAS SEEN.

*Rick  
J*

THE WHITE HOUSE  
WASHINGTON

26 August 1977

MEMORANDUM FOR THE PRESIDENT

FROM: RICK HUTCHESON *R.H.*  
SUBJECT: Status of Presidential Requests

EIZENSTAT:

1. (2/16) Prepare a draft message to Congress on the opportunity for regulatory reform and consult with the Cabinet -- Done.
2. (6/13) Can we issue instructions precluding dual compensation limitations for retired military officers? -- In Progress, (with the President's Commission on Military Compensation, report due to the President by 3/15/78).
3. (6/15) (and Kreps) Comment on the letter from Senators Magnuson and Hollings on the Nation's ocean program -- In Progress, (Stu is drafting a PRM on this, expected 9/12).
4. (7/12) Prepare a letter from the President to the Congress acknowledging the need for accountability but urging joint assessment and elimination of outdated or unnecessary reports -- Done. *done*
5. (7/18) (Confidential) Check with the Attorney General and comment on Morris Dees memo concerning the death penalty in the United States -- In Progress, (expected 9/6, previously expected 9/1).
6. (7/29) After congressional action on farm bill bring it back to me for action -- Done. *done*
7. (7/31) Prepare brief reply (re 7/29 letter from Humphrey et al concerning Alcan and Artic routes) -- In Progress, (expected 8/31).

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for Preservation Purposes

8. (8/4) (and Blumenthal/Lance/Gilligan) Why do we need OPIC? -- Done. *done*
9. (8/5) I would like a study done to determine if the curriculum at the service academies can/should be more narrowly focused on their future careers. Advise -- In Progress, (study should be completed by 11/1/77).
10. (8/13) This doesn't seem right. Work on it. (Jack Anderson article of 8/13 re giant utilities "phantom taxes") -- In Progress.
11. (8/17) We can issue guidelines from me. Prepare draft. (H.R. 6689 - New Gift Procedure for foreign gifts) -- In Progress, (expected 9/8/77).
12. (8/15) (and McIntyre) Follow-up on 8/12 memo from Eizenstat concerning meeting with Alan Boyd -- In Progress, (with State, DOT, CAB, expected 9/15/77).
13. (8/22) Give the President a quick comment regarding the memo from Schlesinger on spent fuel policy -- Done. (8/24) Consult with Schlesinger on spent fuel policy -- In Progress.
14. (8/22) Begin preparing for action regarding options to reduce oil imports -- In Progress, (expected 9/7/77).

HARDEN:

1. (7/15) Route your memo on the Administrative Support Unit routinely so that the President can receive other comments -- In Progress, (with EOP Reorganization Unit).

**Electrostatik Copy Made  
for Preservation Purposes**

JORDAN:

1. (2/25) Let's firm up the Renegotiation Board -- In Progress.
2. (5/15) (and the Vice President, Moore) Work out the Judicial Selection Committee in states with no Democratic Senators; let Democrats do it. Setting up top flight Selection Committee comes first -- In Progress, (10 of 13 announced, 2 more soon).
3. (7/28) Need another report on appointments/vacancies on the Circuit, District and Special Courts -- In Progress.
4. (8/11) When they firm up itinerary, let me know (re reminder from Carlton Hicks concerning handwritten notes to Sadat, Assad and Hussein) -- In Progress, (awaiting firm itinerary). *done*
5. (8/13) I agree. Status? (re Connie Plunkett memo on 5th Circuit Judgeship, Alabama vacancy, recommending Bob Vance)-- In Progress. *done*
6. (8/13) (and Eizenstat/Watson) Move on this. (John Portman letter of 8/11 re dinner in Washington for heads of major U.S. corporations to generate support for Central Cities of America) -- In Progress, (proposal to President on 8/30).
7. (8/22) You or Landon check with George Meany tomorrow to see if Linowitz needs to give him a personal briefing on the Panama Canal -- Done, (no need for personal briefing). *done*
8. (8/22) (Landon) Call Logan Kearce of Baltimore at the request of Daddy King -- Done, (met 8/24). *done*

LIPSHUTZ:

1. (2/18) (and Bell) You know of the President's promise to make the Attorney General independent of White House influence and control. (7/7) Assess the President's campaign statements on the Attorney General. It was Bell's idea to begin with -- In Progress, (at Department of Justice).

2. (8/1) Check on this briefly (information re Juanita Kreps/possible influence in bidding) -- In Progress, (expected 9/2, previously expected 8/26).
3. (8/15) Check with GSA and let the President know status of negotiations with the Gnann's for the lot south of the President's home in Plains -- Done. *done*
4. (8/22) See the President today regarding potential Undersecretary of DOE, Dale Myers, from Schlesinger -- Done. *done*

BRZEZINSKI:

1. (6/4) (and Chip, Bourne, Eizenstat) Get together and let the President know what we can do about world hunger -- In Progress, (expected 8/31, previously expected 8/24, meeting held 8/26, final meeting scheduled for 8/30 to set formal procedures for implementation of recommendation).
2. (7/11) (and Brown) Keep the President informed about certification of qualifications of appointees to non-career jobs -- In Progress, (with DoD and CSC, expected in October).
3. (7/13) (and Brown) (Secret) Please comment on the need for both the Tomahawk and the Air Force ALCM -- Done. *done*
4. (7/21) (and Vance) Please continue to pursue the Treaty of Tlatelolco -- In Progress. *done*
5. (7/28) Assess briefly the number of federal employees abroad, the current number seems excessive. (7/30) OK - my concern is the large number of non-State Department personnel in our embassies -- In Progress, (with OMB).
6. (7/31) (and Vance) Prepare mechanism and draft to get personal reaction to (a) first use of atomic weapons only after invasion; (b) European deployment of n-bomb (re 7/29 memo from Vice President on nuclear weapons) -- In Progress, (meeting held on 8/24 with the Vice President and Brown; report to the President after Vance's return). *done*
7. (8/1) (and Vance) I want every U.S. Ambassador to have a concise list of specific tasks or goals to be achieved within his/her assigned country. Please give me a few

examples such as Zambia, Argentina, India, South Africa, Belgium, Republic of China, Philippines -- In Progress.  
 (8/17) What I want is for every embassy to have a specific and current set of goals, such as the ones here for Spain and Venezuela. I want a copy in the White House -- In Progress, (expected 9/9).

8. (8/15) Regarding the Tokai decision on Japanese nuclear reprocessing: Assess Options I and II, strict commitments from GOJ regarding future restraints and compliance with INFCE, our furnishing plutonium fuel, etc. Set up meeting for early next week with State, ERDA, NRC, EPA, ACDA, CEQ, NSC (one person each) with the President. This same group may meet with G. Smith before he leaves -- Done. *done*
9. (8/15) Prepare a personal letter enclosure from the President to Senator Stennis. The President will hand-write a cover note asking for his help next year regarding the DoD point paper on undergraduate helicopter pilot training consolidation -- Done. *done*
10. (8/22) (and Aaron/Eizenstat) Regarding the comprehensive review of the classification system, big vulnerability is duplication of classified documents; what about this? Also, why not strengthen and leave in GSA regarding the location of the oversight office? -- In Progress, (expected 8/30).
11. (8/24) (Brown) Send the President a brief summary of arguments against PHM; then see the President -- In Progress.

LANCE:

1. (7/11) Our emergency loan/grant criteria are too lax; check with Secretary Bergland -- In Progress, (interagency working group preparing options paper as part of '79 budget review, expected 10/15).
2. (7/24) Have Jim and/or Harrison work with Sam Brown on the Citizen's Review Group -- In Progress, (expected 9/2).
3. (8/13) All OK - clear first (and expeditiously) with Cabinet members involved (re 8/4 memo on reorganization agenda) -- Done. *done*

BOURNE:

1. (8/22) Is there any action that we can take regarding South Asian narcotics? -- In Progress, (expected 9/15).

FIRST LADY:

1. (8/4) Comment (re 8/2 memo from Jordan concerning two vacancies on Advisory Council on Historical Preservation -- In Progress, (RSC working directly with Presidential Personnel Office on her recommendation).

VICE PRESIDENT:

1. (8/4) Strengthen for later release (end of August) (draft White House release re foreign intercept operations/commercial telecommunications) -- In Progress, (expected 8/30, previously expected 8/26). *expedite*

SCHLESINGER:

1. (8/25) The President wants to be personally involved in the screening process and selection of your Assistant Secretary for International Affairs and for Nuclear Development -- Message Conveyed.

MOORE:

1. (8/24) Notify Senators when the West Virginia disaster declarations for heavy rains, flooding, and mudslides that began on 8/12 -- Done. *done*

POWELL:

1. (8/22) Draft answer to 8/12 letter from Georgia State Senator Franklin Sutton -- In Progress.
2. (8/24) Call the editor and send letter regarding Watson/Frank memo concerning CHICAGO TRIBUNE article reporting disappointment with number of Cabinet members -- In Progress. *exped. to report to me*

SCHULTZE:

1. (8/15) Give the President brief comments regarding 8/12 letter from Arthur Burns conveying copy of speech he will give at commencement exercises at Jacksonville University on 8/13 -- Done. *done*
2. (8/24) Go ahead and prepare the economic impact statement for the President concerning the Senate Finance Committee proposal on Social Security financing and the statement to be given to Senator Long -- In Progress, (expected 9/9).

BLUMENTHAL:

1. (8/18) Tentative OK only concerning Presidential welcome to IMF/IBRD; let the President see the remarks -- In Progress, (meeting 8/29 with Undersecretary Solomon and Fallows).

ADAMS:

1. (8/15) What is status of Amtrak facility at Wilmington, Delaware? -- Done. *done*
2. (8/22) Keep the President informed about Amtrak heavy rail repair facility -- In Progress.

ATTORNEY GENERAL:

1. (8/3) Why not support this merit selection proposal? I'm for it. (re Germond & Whitcover column concerning merit selection of judges) -- In Progress, (expected 8/30).

HARRIS:

1. (8/11) Push this. Work with Lehman, Pepper, Stone, Childs and condominium groups (re 8/3 memo concerning condominium recreation leases) -- In Progress, (HUD is preparing legislative package; expects to send to OMB within 2 to 3 weeks).

9:30 AM

THE WHITE HOUSE

WASHINGTON

August 25, 1977

9  
1

MEETING WITH SENATOR LLOYD BENTSEN

Friday, August 26, 1977

9:30 A.M. (15 minutes)

Oval Office

From: Frank Moore

*F.M.*

I. PURPOSE

To discuss his ideas and observations on settlement of the Middle East question.

II. BACKGROUND, PARTICIPANTS & PRESS PLAN

A. Background. Senator Bentsen will be of key importance to us on the Panama Canal Treaty and has been helpful in the past on the foreign aid appropriations bill. His primary purpose in requesting the meeting was to discuss his views of a Middle East settlement. Although he has no Committee responsibilities dealing with foreign affairs, he does have a number of Jewish contributors in Texas and elsewhere who may have been in touch with him.

B. Participants: The President  
Senator Bentsen  
Frank Moore

C. Press Plan: White House Photo Only.

III. TALKING POINTS

A. The Senator has returned from his Texas work period with several ideas and observations on settlement of the Middle East question. He would like to discuss these with you.

X

- B. Obviously, this would be a good opportunity to discuss Panama with him, as well. He is listed in our "inclined to support" column, but he needs shoring up.
  
- C. This is also an opportunity to personally thank him for voting with you on the restrictive country and commodity amendments to the foreign aid appropriations bill. As you remember, these were all defeated in Senate votes just prior to the recess. The votes were difficult for Senator Bentsen, as well as other Southern moderates such as Bumpers, Ford, Nunn and Johnston.

2:45 PM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE  
WASHINGTON  
August 26, 1977

C

MEMORANDUM FOR THE PRESIDENT

FROM: JIM FALLOWS *JL*

SUBJECT: Greeting Secretary Vance on his return from China

Michael Armacost of the NSC has two warnings about your public statements:

first, he feels it is wiser to avoid any mention at all of Taiwan--including any mention that Dick Holbrooke has stopped off there for consultations; and

second, he feels you should be restrained in advertising the success of the mission, at least until Vance has given you a full report. The meetings have been successful, but Vance has deliberately chosen a muted tone so far.

Armacost says there are three important points to make:

1) The trip reaffirms our belief that constructive Chinese involvement is an essential part of a peaceful international order--and our determination to cooperate wherever possible with the most populous nation on earth. The one-quarter of the world's people who live in China share many basic human goals with the other three quarters, including our own people; their assistance and involvement can make an enormous difference in our success or failure in reaching our goals. That is why China will be a central part of our own foreign policy.

(Joke: Sometimes, though, you think Cy Vance carries his emphasis on China a little too far. The other day he came by when you were playing tennis with Bert Lance, Hamilton, and , and started muttering something about a "Gang of Four.")

2) As you look forward to hearing Vance's full report on the mission, you want to congratulate him on the way he handled the trip. Both sides reported that the talks were frank and productive--exactly the sort of talks that we hoped to have. They were serious discussions, which emphasized our desire

to pursue parallel interests with the Chinese in many parts of the world, and you are proud of Vance's skill in carrying them through.

(Joke: What Cy didn't realize was that this was actually a training mission. You wanted to give him a little practice handling tough negotiating foes, before you pitted him against a truly implacable opponent. Tomorrow he's going off to see Governor Reagan/Strom Thurmond.)

3) Since becoming President, you have stressed that close consultation with our allies is a keystone of our entire foreign policy. Secretary Vance has taken care to see that our allies in Asia have been kept informed of every step in our decisions and talks. He stopped over in Japan on the way home to report on his visit to China and get valuable advice from the leaders in Japan. He will continue to keep our allies informed.

(Joke: Actually, Cy hadn't planned to go to Japan quite so quickly. But about an hour after they left China and the triumphal banquet, he suddenly got very hungry...)

(Extra Joke: Cy tells me they're very concerned over there about the Gang of Four. I told him we've got a similar kind of thing up on Capitol Hill. We call it the Gang of 100.)

THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Bunny Mitchell  
Landon Butler  
Frank Moore

The attached was returned in  
the President's outbox. It is  
forwarded to you for appropriate  
handling.

Rick Hutcheson

RE: FAUCHEUX CONGRESSIONAL RACE

cc: The Vice President

THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
	✓	MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
	✓	MOORE
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	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
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	STRAUSS
	VOORDE
	WARREN

~~THE PRESIDENT'S OFFICE~~

THE WHITE HOUSE  
WASHINGTON

August 25, 1977

*Bunny -  
You do all you  
can  
J  
cc Landon  
Frank*

MEMORANDUM FOR: THE PRESIDENT  
FROM: BUNNY MITCHELL *BM*  
SUBJECT: Faucheux Congressional Race

At your request, Hamilton asked me to see if we could possibly assist in rejuvenating black support for Ron Faucheux. Reports are not optimistic, since blacks were in his camp and then defected. Confusion, hostility and great emotion have created a generally unpredictable situation among black voters. After considerable discussion with New Orleans people, black support appears to be increasing for Faucheux -- but by no means certain. (Faucheux's latest field survey shows an increase in the "undecided" category of intended voters to 45%.

POSSIBILITIES:

1. Since there is no time to intervene with black ministers before the election (and Faucheux is against bringing in "national" figures), there seems to be only one viable option for directly reaching the rank and file of the black community:
  - . get "Daddy" King to cut "get-out-the-vote" tapes for Faucheux. (I have given Ham details.)
2. To offset the questionable black support in Orleans Parish, enough votes to provide the critical margin might be won in St. Bernard Parish IF Sheriff Jack Rawley would get involved. Senator Long is very close to Rawley. A call from you to Senator Long might activate Rawley. (NOTE: Rawley is under investigation for a conflict of interest matter, and he was implicated but not indicted in the Tonry vote fraud incident.)
3. \$10-15,000 for "get-out-the-vote" would undergird other efforts.

*Landon  
will do*

*Frank  
moore*

---

THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Bert Lance

The attached was returned in the President's outbox and is forwarded to you for your information and appropriate handling.

Rick Hutcheson

cc: The Vice President  
Stu Eizenstat  
Jack Watson  
Zbig Brzezinski

RE: BILL TO MAKE SEC. OF TREASURY,  
A MEMBER OF NSC

THE WHITE HOUSE  
WASHINGTON

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ACTION	FYI	
	X	MONDALE
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	SCHNEIDERS
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	VOORDE
	WARREN

THE WHITE HOUSE  
WASHINGTON

Mr. President:

NSC opposes H.R. 803.

Eizenstat has no recommendation. However, he recalls (but cannot document) that you said either publicly or privately during the campaign that you favored including the Secretary of the Treasury on the NSC.

Rick

THE PRESIDENT HAS SEEN.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

AUG 23 1977

MEMORANDUM FOR THE PRESIDENT

Subject: H.R. 803, a bill to make the Secretary of the Treasury a member of the National Security Council

Purpose: To obtain your guidance on whether the Administration should support or oppose this bill.

Legislative Situation: H.R. 803 (Rep. Carr (D) Michigan) would add the Secretary of the Treasury as a statutory member of the National Security Council. Both Treasury and Defense, who have been requested by the Armed Services Committee to report on the bill, have submitted proposed reports (discussed below) to OMB for clearance. Congress passed an identical proposal in the 94th Congress. President Ford vetoed that bill, and no attempt was made to override his veto. A copy of his veto message is attached (Tab A).

Since 1953, there have been four statutory members of the National Security Council -- the President, Vice President, and Secretaries of State and Defense. In addition, the law provides that the President may, with the advice and consent of the Senate, appoint secretaries and under secretaries of executive and military departments as members of the NSC to serve at the President's pleasure. While this authority has never been used, all Presidents since the statutory establishment of the Council in 1947 have exercised their discretion to invite those officers they deemed appropriate to attend NSC meetings or to participate in special task forces or ad hoc groups under the Council.

Concerning the current bill, the State Department advises us that while it has no objection to statutory NSC membership for the Treasury Secretary, it believes the matter is one for the President to decide. In its proposed report on H.R. 803, the Department of

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for Preservation Purposes

Defense defers to the Executive Office of the President on the merits of the bill. Treasury's proposed report strongly supports enactment of the bill, but the National Security Council staff believes the Administration should oppose H.R. 803. Agency views are collected at Tab B.

In stating its support for the bill, Treasury's report notes:

- the growing importance of economic issues in all facets of the Nation's foreign policy;
- the informal participation of the Secretary of the Treasury in Council meetings since 1971, and participation in various NSC studies and working groups; and that,
- official membership of the Treasury Secretary could make a significant contribution to the effectiveness of NSC, especially in its consideration of major issues of international economic policy.

Conversely, the National Security Council points out the following reasons for opposing H.R. 803:

- The Secretary of the Treasury already participates in NSC meetings of interest to Treasury;
- Many NSC meetings consider issues which are of no interest to the Treasury Department; and,
- The President should retain flexibility to designate participants at NSC meetings.

The Office of Management and Budget joins the National Security Council in recommending that the Administration oppose this bill. First, we believe that the bill's enactment is unnecessary. The Secretary of the Treasury may be, and normally is, invited to participate in NSC deliberations that involve matters of concern to the Treasury. Additionally, existing law provides authority for appointment of the Treasury Secretary to the Council if the President deems it appropriate. In short,

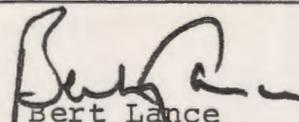
existing arrangements afford the President maximum flexibility to receive advice from the Secretary of the Treasury on issues before the Council which relate to international economic policy and to assure that any advice he receives properly takes into account domestic and international economic policy considerations with foreign policy and national security objectives.

Furthermore, we believe that the bill's enactment would be undesirable for several reasons. First, NSC deliberations more often than not extend to areas outside the concern of the Secretary of the Treasury, and his attendance at such sessions would be unnecessary and divert him and his staff from their proper concerns. Second, a number of other agencies (CEA, Agriculture, Commerce) have responsibility for programs affecting international economic policy, and statutory inclusion of the Treasury Secretary in the NSC would not necessarily bring to bear on the Council's deliberations the full range of economic considerations of concern to these agencies. And finally, increasing the statutory membership of the NSC might impair the President's flexibility in using the Council as an advisory resource -- especially if H.R. 803 becomes a precedent for adding other members to the NSC. In this connection, we note that a bill was introduced in the last Congress which would have added the Attorney General to the NSC. There have also been proposals to add the Director of the Arms Control and Disarmament Agency to the Council. In this Congress, S. 1209, a bill to reorganize the Federal Government's disaster relief functions under a new Federal Emergency Assistance and Preparedness Administration, would make the Director of that office a permanent member of the NSC.

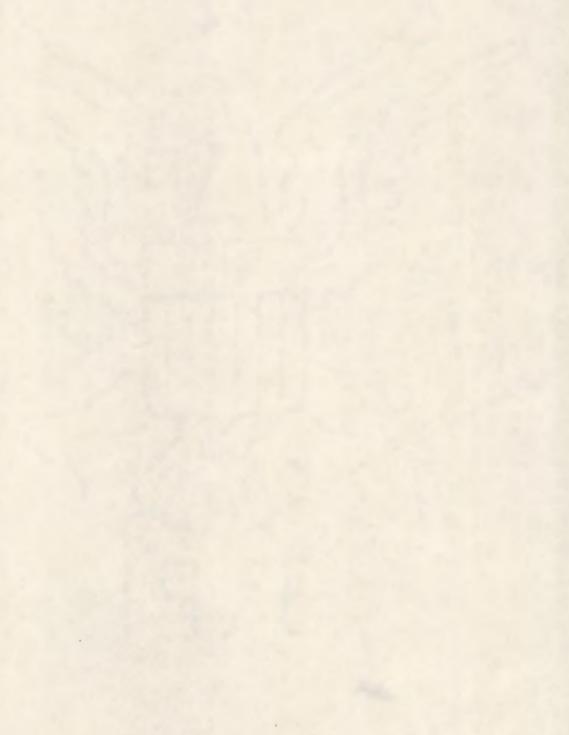
Decision

The Administration position on H.R. 803 should be:

Support \_\_\_\_\_  
Opposition           ✓          J.C.            
Other \_\_\_\_\_

  
Bert Lance  
Director

Electrostatic Copy Made  
Enclosure for Preservation Purposes



A

**VETO—S. 2350**

---

**MESSAGE**

**FROM**

**THE PRESIDENT OF THE UNITED STATES**

**TRANSMITTING**

**WITHOUT MY APPROVAL S. 2350, A BILL "TO AMEND THE  
NATIONAL SECURITY ACT OF 1947, AS AMENDED, TO IN-  
CLUDE THE SECRETARY OF THE TREASURY AS A MEMBER  
OF THE NATIONAL SECURITY COUNCIL"**



**DECEMBER 31, 1975.—Received  
JANUARY 19, 1976.—Ordered to be printed**

**U.S. GOVERNMENT PRINTING OFFICE**

87-011

**WASHINGTON : 1976**

*To the Senate of the United States:*

I return without my approval S. 2350, a bill "To amend the National Security Act of 1947, as amended, to include the Secretary of the Treasury as a member of the National Security Council."

The National Security Council is one of the most important organizations in the Executive Office of the President. The Council's function, under the law, is to advise the President with respect to the integration of domestic, foreign, and military policies relating to the national security. The President, the Vice President, the Secretary of State, and the Secretary of Defense are the statutory members of the Council. In addition, the President may, under the law, appoint by and with the advice and consent of the Senate the Secretaries and Under Secretaries of other executive departments and of the military departments to serve at his pleasure. No President has ever exercised this latter authority.

In my judgment, enactment of S. 2350 is not necessary. From its establishment in 1947, each President has invited from time to time additional officers to participate in National Security Council deliberations when matters specifically relating to their responsibilities have been considered. In line with this practice, the President invites the Secretary of the Treasury to participate in Council affairs when issues of substantial interest to the Department of the Treasury are involved. Thus, existing arrangements provide for adequate participation of the Secretary of the Treasury in National Security Council matters.

Furthermore, additional mechanisms exist to assure that the President receives advice which takes into account the proper integration and coordination of domestic and international economic policy with foreign policy and national security objectives. Both the Economic Policy Board and the Council for International Economic Policy provide the President with high level advice on economic matters. The Secretary of the Treasury is the Chairman of these two bodies on which the Secretary of State also serves.

I believe that S. 2350 is undesirable as well as unnecessary. The proper concerns of the National Security Council extend substantially beyond the statutory responsibilities and focus of the Secretary of the Treasury. Most issues that come before the Council on a regular basis do not have significant economic and monetary implications.

Moreover, a large number of executive departments and agencies have key responsibilities for programs affecting international economic policy. From time to time these programs influence importantly our foreign policy and national security decisions. The Treasury Department does not and could not represent all those interests. Extending full statutory membership on the National Security Council to the Secretary of the Treasury would not achieve the purpose of bringing to bear on decisions the full range of international economic considerations.

For these several reasons, I am concerned that increasing the statutory membership of the Council might well diminish its flexibility and usefulness as a most important advisory mechanism for the President.

In sum, S. 2350 is unnecessary, since adequate arrangements for providing advice to the President on the integration of economic and foreign policy already exist, and it is undesirable because the proposed arrangement is inconsistent with the purposes of the National Security Council and would lessen the current and desirable flexibility of the President in arranging for advice on the broad spectrum of international and national security policy matters.

GERALD R. FORD.

THE WHITE HOUSE, December 31, 1975.

B

THE WHITE HOUSE  
WASHINGTON

May 9, 1977

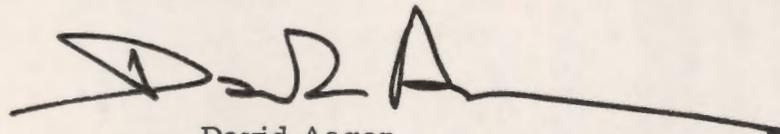
MEMORANDUM FOR

JAMES FREY  
ASSISTANT DIRECTOR FOR LEGISLATIVE  
REFERENCE, OFFICE OF MANAGEMENT  
AND BUDGET

SUBJECT: H. R. 803 - Treasury Membership on NSC

We are opposed to H. R. 803, a bill to amend the National Security Act to include the Secretary of the Treasury as a Member of the NSC, for the following reasons:

1. The President should retain flexibility to designate participants at NSC meetings.
2. Many NSC meetings consider issues in which the Treasury Department does not have any interest.
3. The Secretary of the Treasury already participates in NSC meetings on subjects of interest to the Department.

A handwritten signature in black ink, appearing to read 'D. A.', with a long horizontal line extending to the right.

David Aaron  
Deputy Assistant to the President  
for National Security Affairs



DEPARTMENT OF STATE

Washington, D.C. 20520

MAY 12 1977

Dear Mr. Lance:

I am replying to your request of April 26 for our views on the Treasury Department's proposed report on H.R. 803, a bill to make the Secretary of the Treasury a member of the National Security Council.

We believe that whether the Secretary of the Treasury should be a member of the National Security Council is a matter for the President to decide. Under the National Security Act of 1947 the President already has the authority to name additional cabinet members to the National Security Council. From our point of view, we have no objection to the Secretary of the Treasury being a member.

Sincerely,

A large, stylized handwritten signature in dark ink, appearing to read "Douglas J. Bennet, Jr.".

Douglas J. Bennet, Jr.  
Assistant Secretary  
for Congressional Relations

Honorable Bert Lance  
Director,  
Office of Management and Budget,  
Washington, D.C. 20503.



GENERAL COUNSEL OF THE DEPARTMENT OF DEFENSE  
WASHINGTON, D. C. 20301

Honorable Melvin Price  
Chairman, Committee on Armed Services  
House of Representatives  
Washington, D.C. 20515

Dear Mr. Chairman:

Reference is made to your request for the views of the Department of Defense on H.R. 803, 95th Congress, a bill "To amend the National Security Act of 1947, as amended, to include the Secretary of the Treasury as a member of the National Security Council."

The bill would accomplish its stated purpose by adding the Secretary of the Treasury to the list specifying the composition of the Council in the fourth paragraph of section 101(a) of the National Security Act of 1947 (50 U.S.C. 402(a)).

The National Security Council was incorporated into the Executive Office of the President by Reorganization Plan No. 4 of 1949 (63 Stat. 1067). Accordingly, while noting the desirability of maintaining a limited number of statutory members of the NSC so as to provide the President flexibility in designating additional senior attendees at meetings, the Department of Defense defers to the Executive Office of the President on the merits of the bill.

The Office of Management and Budget advises that, from the standpoint of the Administration's program, there would be no objection to the presentation of this report for the consideration of the Committee.

Sincerely,

Treasury Proposed Report

Dear Mr. Chairman:

Reference is made to your request for the views of this Department on H.R. 803, "To amend the National Security Act of 1947, as amended, to include the Secretary of the Treasury as a member of the National Security Council."

The Department supports this proposal, in view of the growing importance of economic issues in all facets of the Nation's foreign policy. The Secretary of the Treasury has participated in National Security Council (NSC) meetings since 1971, pursuant to a memorandum by the Director (National Security Decision Memorandum 123, July 27, 1971). In addition, Treasury representatives have participated in National Security Council working groups and studies in various areas that have international economic policy ramifications. The official membership of the Secretary on the NSC would make a significant contribution to the effectiveness of that organization, especially in its consideration of major issues of international economic policy.

In view of the above, the Department would strongly support enactment of H.R. 803.

The Department has been advised by the Office of Management and Budget that there is no objection from the standpoint of the Administration's program to the submission of this report to your Committee.

Sincerely yours,

Henry C. Stockell, Jr.  
Acting General Counsel

The Honorable  
Melvin Price, Chairman  
Committee on Armed Services  
House of Representatives  
Washington, D. C. 20515

THE WHITE HOUSE  
WASHINGTON

*SE with  
Lester F.*

	FOR STAFFING
X	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
X	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

*Call by 10B today if wish to comment*

ACTION	FYI	
	X	MONDALE
		COSTANZA
	X	EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
	X	WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	X BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

MEMORANDUM  
OF CALL

TO:

YOU WERE CALLED BY—  YOU WERE VISITED BY—

*Jane Pisano*  
OF (Organization) *NSC*

PLEASE CALL → PHONE NO. CODE/EXT.

WILL CALL AGAIN  IS WAITING TO SEE YOU

RETURNED YOUR CALL  WISHES AN APPOINTMENT

MESSAGE

*H.P. 803.*

*NSC still opposed*

*SE*  
*with comment*

RECEIVED BY

DATE

STANDARD FORM 63  
REVISED AUGUST 1967  
GSA FPMR (41 CFR) 101-11.6

GPO : 1969—c48—16—

THE WHITE HOUSE

WASHINGTON

August 24, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: STU EIZENSTAT *Stu*

SUBJECT: H.R. 803, A Bill to Make the  
Secretary of the Treasury A  
Member of NSC

I have no recommendation about whether the Treasury Secretary should be included in the NSC, but I believe you did say at some point during the campaign or the transition (and perhaps just privately) that you favored his inclusion. As I recall, you thought the Treasury Secretary would add needed international economic expertise to the NSC. Our review of your public campaign statements has not uncovered, however, any position on this issue.

THE WHITE HOUSE  
WASHINGTON

Va Allan  
Hallinan - 1917

ERA - Judy - Calif

Soc/Pol  $\Delta$  not easy  
Struggle  $\rightarrow$  knowledge  
legal  $\Delta$

Directive today

Women's Equality Day  
Proclamation

**Electrostatic Copy Made  
for Preservation Purposes**



THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Bert Lance -

The attached was returned in  
the President's outbox. It is  
forwarded to you for appropriate  
handling.

Rick Hutcheson

cc: The Vice President  
Jack Watson  
Charles Schultze  
Tim Kraft

Re: Presidential Review of the  
1979 Budget

THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

*includes my notes - all  
+ staff's*

ACTION	FYI	
	X	MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
	X	WATSON
X		LANCE
X		SCHULTZE <i>See my note</i>

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
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	JAGODA
	KING

X	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE  
WASHINGTON

8/26

Mr. President:

Schultze says that he and Lance have agreed that you should meet with CEA, OMB, and Treasury at the first budget review session for an initial briefing on the economic outlook and overall fiscal policy needs. They also believe that you should meet with this group again near the end of the budget process, before final decisions are made, for an updated economic assessment. *sk*

Tim Kraft points out that he is holding time from October 24-November 15 for foreign policy options. Thus, he suggests that OMB make do with 16 hours (in four two-hour blocs) in the last two weeks of November. He concurs with the 10 hours in December.

Jack Watson's arguments in favor of permitting Cabinet Officers to attend the initial budget presentations are attached at Tab B.

Eizenstat had no comment.

---Rick

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EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

Q

THE PRESIDENT HAS SEEN.

AUG 23 1977

MEMORANDUM FOR: THE PRESIDENT  
FROM: Bert Lance *B Lance*  
SUBJECT: Presidential Review of the 1979 Budget

This memorandum outlines our suggestions for your review of the 1979 budget. The agency recommendations are due in September. The law requires you to send your budget to the Congress 15 calendar days after the beginning of the next Congressional session. To produce the budget by mid-January, a complex series of reviews and appeals is required, as well as adherence to holiday season printing deadlines. Tab A shows the blocks of time planned for hearings, reviews and printing.

Presidential Involvement

We propose that you review budget recommendations in the following way:

1. Beginning in late October, OMB will present its recommendations to you and the Vice President. The presentations planned will require a series of meetings taking around 20 to 25 hours of your time. The opening session will cover an overview of preliminary fiscal policy assumptions and aggregate budget estimates. The OMB and agency budget recommendations will focus on ZBB-supported issue papers including alternatives. The form of the presentations will be similar to that in our spring planning meetings with you, though we will be covering more detail. We again plan a Vu-graph presentation supported by papers given to you in advance. These meetings will involve the White House and other Executive Office staff, as well as several OMB staff members responsible for the functions being reviewed.

We considered initial meetings attended by the agency head but concluded that the need for the agency head to discuss every issue would take much more of your time and would make difficult frank discussion. We believe that OMB can present a succinct and objective discussion of the issues. You can then make tentative decisions. The agency head can then appeal the decision if he wishes.

ok

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- 2. Appeals to your tentative decisions will generally be prepared in writing. However, all agency heads need to be given the opportunity to discuss their views with you, and we expect that most of the Cabinet officers and a few others will wish to meet with you. These appeal meetings will be scheduled in early December and may be expected to require at least 10 hours of your time.
  
- 3. As appeals are being concluded, final decisions will need to be made as to economic assumptions and fiscal policy. The preliminary fourth quarter GNP information will be available in mid-December. Economic assumptions made earlier may then be revised. (Charlie Schultze may need to meet briefly with you just before Christmas to seek your agreement on final economic assumptions.) The budget effects of any changes in economic assumptions would then be incorporated into agency estimates.
  
- 4. The mammoth job of compiling and printing your budget requires that most decisions be made prior to Christmas. In the period immediately after Christmas the budget estimates are refined to take account of the latest information and your decisions are translated into budget details. At the same time, we will ask you to review the budget message and other budget policy statements.

Recommendation

That you agree to the plan outlined here.

Decision

Agree  \_\_\_\_\_

Disagree, see me  \_\_\_\_\_

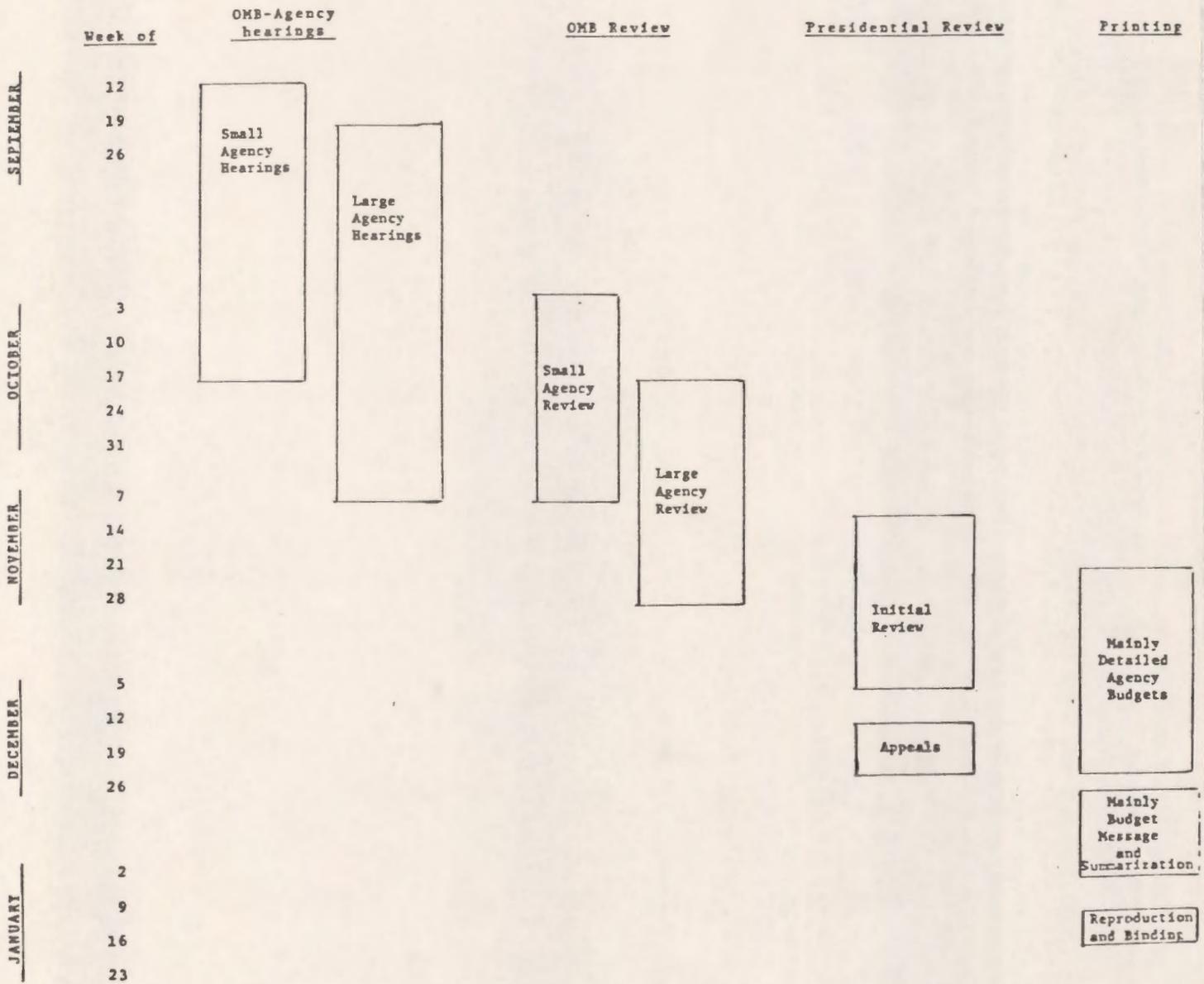
*J*

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*Work out  
times with  
Tim  
J*



PREPARATION OF THE 1979 BUDGET





THE WHITE HOUSE

WASHINGTON

MEMORANDUM TO: THE PRESIDENT

FROM:

Jack Watson *Jack*  
Jane Frank

August 25, 1977

RE:

Presidential Review of the 1979 Budget

We have two substantial problems with Bert's proposal:

1. Role of the Cabinet. Bert suggests that your initial review be with OMB alone--in order to save time and permit frank discussions. He then proposes an appeals process by which an agency head could challenge your decision before it becomes final. We think that, in fact, his procedure will be more time-consuming than the alternative of having a Cabinet member present at the presentation before you. It is also inconsistent with the concept of Cabinet government and the role of "initiator of 95% of the FY 79 budget" which you have given the Cabinet.

a. More time-consuming. Most, if not all, the agencies will appeal your initial decision, and you will have to review the relevant information twice--at the OMB presentation and then on appeal. In addition, this process will provide little incentive for OMB and agency heads to negotiate early--since each one will get a direct shot at you. If, instead, they had to confront each other in front of you, we predict they would bring to you as few issues as possible.

b. Disadvantage of ex parte proceeding. If OMB appears alone, it will be playing two roles: the objective presenter of information, and the advocate of a position contrary to one the agency is espousing. We suggest that the objectiveness of the process will be preserved better if you can hear a presentation from, and direct questions to, the opposing sides. Surely, this procedure will give agency heads more comfort in the fairness of the process.

c. Cabinet government. Under Bert's proposal, you would make your preliminary budget decisions based on

a presentation by OMB and not the Cabinet. The Cabinet role would be a defensive one--to overcome on appeal your tentative decision. This strikes us as directly contrary to the spirit of Cabinet government and your promise to the Cabinet that they could take 95% of the initiative concerning the FY 79 budget.

d. Contrary to precedent. In the early Johnson years, Cabinet members were always present at the presentation to the President. Decisions were made and no appeals were permitted. Over time, this practice eroded a bit, and in the later Johnson years only major agency heads were present. Nixon also permitted Cabinet members to be present, although in his later years he virtually never dealt with the Cabinet. President Ford, according to his HUD Secretary, Carla Hills, conducted "moot courts" in which OMB and Cabinet heads argued opposing sides. Thus, if you adopt Bert's procedure, you would give the Cabinet less of a role in the budget presentation than it had in the early stages of the last three Administrations.

2. Timing of your involvement. Under Bert's presentation, your initial review of agency budgets would start before OMB's review of large agencies was completed. We think this is unwise. We understand that, in past Administrations, OMB sometimes has recommended adjustment of the overall budget ceiling and, by a process of "iteration," adjustment of each agency's ceiling after the total review process is complete. If you stick to Bert's time table, you might be put in the awkward position of approving an agency budget and then having to go back to the agency to correct downward their overall budget figures. If, on the other hand, you wait to be involved until after OMB's review is complete, this awkwardness can be eliminated, and we recommend that you do so.

#### RECOMMENDATIONS

1. That the Cabinet be present along with OMB at the initial review session with you; no

2. That your initial review be postponed until OMB completes its own review of all agency budgets. ?

THE WHITE HOUSE

WASHINGTON

Date: August 23, 1977

MEMORANDUM

**FOR ACTION:**

Stu Eizenstat *NC*  
Jack Watson - *attached*  
Charlie Schultze *attached*  
Zbig Brzezinski  
Tim Kraft *attached*

**FOR INFORMATION:**

The Vice President  
Hamilton Jordan *NC*  
Jody Powell

**FROM:** Rick Hutcheson, Staff Secretary

**SUBJECT:** Lance memo dated 8/23/77 re Presidential Review of  
the 1979 Budget

**YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:**

**TIME:** 12:00 NOON

**DAY:** Thursday

**DATE:** August 25, 1977

**ACTION REQUESTED:**

Your comments

Other:

**STAFF RESPONSE:**

I concur.

No comment.

*Please note other comments below:*

**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE  
WASHINGTON

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<input type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

ACTION	FYI	
	/	MONDALE
		COSTANZA
/		EIZENSTAT
	/	JORDAN
		LIPSHUTZ
		MOORE
	/	POWELL
/		WATSON
		LANCE
/		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
/	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

/	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

Date: August 23, 1977

MEMORANDUM

## FOR ACTION:

Stu Eizenstat  
 Jack Watson  
 Charlie Schultze  
 Zbig Brzezinski  
 Tim Kraft

## FOR INFORMATION:

The Vice President  
~~Hamilton Jordan~~  
 Jody Powell



FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lance memo dated 8/23/77 re Presidential Review of  
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YOUR RESPONSE MUST BE DELIVERED  
 TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: August 25, 1977

## ACTION REQUESTED:

 Your comments

Other:

## STAFF RESPONSE:

 I concur. No comment.*Please note other comments below:***PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

Date: August 23, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat  
Jack Watson  
Charlie Schultze  
Zbig Brzezinski  
Tim Kraft

FOR INFORMATION:

The Vice President  
Hamilton Jordan  
Jody Powell

475  
X *Carp*  
*Rubenstein*

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lance memo dated 8/23/77 re Presidential Review of  
the 1979 Budget

YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:  
TIME: 12:00 NOON  
DAY: Thursday  
DATE: August 25, 1977

ACTION REQUESTED:

Your comments

Other:

STAFF RESPONSE:

I concur.

Please note other comments below:

No comment.

*Stu L.*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required

Date: August 23, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat  
Jack Watson  
Charlie Schultze  
Zbig Brzezinski  
Tim Kraft

FOR INFORMATION:

The Vice President  
Hamilton Jordan  
Jody Powell

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lance memo dated 8/23/77 re Presidential Review of the 1979 Budget

To: Rick  
from: TK

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:  
TIME: 12:00 NOON  
DAY: Thursday  
DATE: August 25, 1977

ACTION REQUESTED:

Your comments

Other:

At the President's request, we are holding (blocking out) time from October 24 thru November 15 --- for foreign policy options that cannot be more specifically defined at this time.

I would suggest that OMB contract the time

STAFF RESPONSE:

I concur.

No comment.

Please note other comments below:

requested of the President to 16 hours, four two-hour blocks to be apportioned in the last two weeks of November.

TK TIT

We can block out the 10 hrs. in December

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE CHAIRMAN OF THE  
COUNCIL OF ECONOMIC ADVISERS  
WASHINGTON

August 25, 1977

MEMORANDUM FOR THE PRESIDENT

From: Charlie Schultze *CLS*  
Subject: Schedule for Presidential Review of 1979 Budget

Bert Lance and I have discussed how your economic advisers may best provide you with a report on the economic outlook and fiscal policy recommendations that can form the context for your budget decisions.

We agree that it is important for you to meet with CEA, OMB and Treasury at the first budget review session, for an initial briefing and discussion on the economic outlook and overall fiscal policy needs. We also agree that near the end of the budget process, but before final decisions are all made, it will be important for you to meet with this group again to discuss an updated economic assessment and recommendations on fiscal policy.

If you agree, we will schedule both meetings.



THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Hamilton Jordan -

The attached was returned in  
the President's outbox. It is  
forwarded to you for appropriate  
handling.

Rick Hutcheson

Re; Sixth Circuit Court of  
Appeals (Michigan)  
Damon Keith

THE WHITE HOUSE  
WASHINGTON

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<input type="checkbox"/>	<input type="checkbox"/>	SCHULTZE

<input type="checkbox"/>	ENROLLED BILL
<input type="checkbox"/>	AGENCY REPORT
<input type="checkbox"/>	CAB DECISION
<input type="checkbox"/>	EXECUTIVE ORDER
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<input type="checkbox"/>	FIRST LADY
<input type="checkbox"/>	HARDEN
<input type="checkbox"/>	HUTCHESON
<input type="checkbox"/>	JAGODA
<input type="checkbox"/>	KING

<input type="checkbox"/>	KRAFT
<input type="checkbox"/>	LINDER
<input type="checkbox"/>	MITCHELL
<input type="checkbox"/>	MOE
<input type="checkbox"/>	PETERSON
<input type="checkbox"/>	PETTIGREW
<input type="checkbox"/>	POSTON
<input type="checkbox"/>	PRESS
<input type="checkbox"/>	SCHLESINGER
<input type="checkbox"/>	SCHNEIDERS
<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN



United States Circuit Judge Nominating Commission

SIXTH CIRCUIT PANEL

Please reply to:  
Wilson W. Wyatt Sr., Chairman  
28th Floor, Citizen Plaza  
Louisville, Ky. 40202

June 21, 1977

Dear Mr. President:

First I want you to know that our entire Panel shares with me the conviction that your pioneering method for the merit selection of Federal Circuit Judges has brought a freshness of approach to this important function and is well worth all of the time and effort it has required. It has been a great pleasure to serve as Chairman for the Sixth Circuit and to work with the ten members you appointed to this Panel. They are an exceptionally fine group of dedicated and able individuals and cooperated in every way to make the process a success.

The United States Circuit Judge Nominating Commission Sixth Circuit Panel was activated on May 3, immediately upon receipt of your appointment letter of April 29. We held three all day meetings: May 23rd at Louisville, June 6th at Cincinnati, and yesterday June 20th at Cincinnati.

The Commission gave wide notice of the two Sixth Circuit vacancies, the existence and procedures of the Commission, and the time and place of its meetings. In all of its activities the Sixth Circuit Panel complied fully with your Executive Order, the Guidelines, and the applicable Federal law.

The Sixth Circuit Panel recommends to you the following five persons from Michigan as being well-qualified to fill the Michigan vacancy (listed alphabetically):

Judge Victor J. Baum  
1701 City-County Building  
Detroit, Michigan 48226

Judge Horace W. Gilmore  
1611 City-County Building  
Detroit, Michigan 48226

Judge Damon J. Keith  
730 Federal Building  
Detroit, Michigan 48226

United States Circuit Judge Nominating Commission

SIXTH CIRCUIT PANEL

Page 2 -- June 21, 1977

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Judge Cornelia G. Kennedy  
219 Federal Building  
Detroit, Michigan 48226

Justice Charles L. Levin  
1008 Travelers Tower  
26555 Evergreen Road  
Southfield, Michigan 48076

and the following five persons from Tennessee as being well-qualified to fill the Tennessee vacancy (listed alphabetically):

Geroge E. Barrett, Esq.  
Barrett & Barrett, P.C.  
Ninth Floor  
Third National Bank Building  
Nashville, Tennessee 37219

Judge Bailey Brown  
1157 Federal Building  
167 North Main Street  
Memphis, Tennessee 38103

Judge William J. Harbison  
317 Supreme Court Building  
Nashville, Tennessee 37219

Gilbert S. Merritt, Esq.  
Home Federal Building  
230 Fourth Avenue, North  
P.O. Box 2757  
Nashville, Tennessee 37219

Mrs. Bobbye D. Spears  
Office of the Solicitor  
U.S. Department of Labor  
Room 339  
1371 Peachtree St., N.E.  
Atlanta, Georgia 30309

United States Circuit Judge Nominating Commission

SIXTH CIRCUIT PANEL

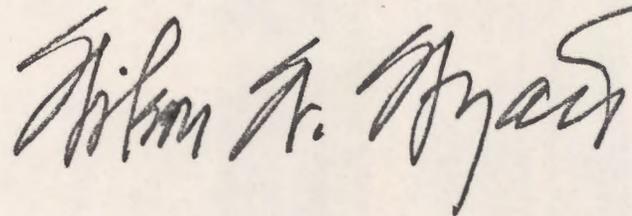
Page 3 -- June 21, 1977

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Enclosed are the answers submitted by each of the foregoing to the Commission's Questionnaire, together with the various letters received by the Commission concerning their respective candidacies.

Simultaneously, as required by the Guidelines, I have sent a letter to each person who submitted a completed Questionnaire informing that person whether he or she is on the recommended list.

Cordially,

A handwritten signature in dark ink, appearing to read "William A. Hyatt". The signature is written in a cursive style with a large, sweeping initial "W".

The President  
White House

Damon J. Keith

Born July 4, 1922, Detroit, Michigan; B.A. 1943, West Virginia State College, LLB. 1949, Howard University Law School (Chief Justice of Court of Peers), LLM. 1956, Wayne State University School of Law (labor law).

Experience:

1950-52	Associate with Loomis, Jones, Piper & Colden;
1952-56	Staff attorney-friend of the court, Wayne County Circuit Court, City-County Building;
1956-57	Associate, Jones, Piper and Colden, Detroit, Michigan;
1957-1961	Partner, Colden, Snowden, Smith & Keith Detroit, Michigan;
1961-64	Solo practitioner, Detroit, Michigan (during this time member of legal staff for Detroit Board of Education);
1964-67	Partner in Keith, Conyers, Anderson, Brown, Whals;
1967-present	United States District Judge for the Eastern District of Michigan, Detroit, Michigan.

Comments:

Before becoming a judge, had extensive litigating experience both trial and appellate work. Most of it was in state court and most was non-jury. Has been Chief Judge of the Eastern District since December, 1975. Has held numerous appointive offices including chairman, Michigan Civil Rights Commission, Wayne County Board of Supervisors, President, Detroit Housing Commission, Citizens Advisory Committee, Equal Educational Opportunity, Detroit Board of Education, Michigan Committee on Manpower Development and Vocational Training. Has published a number of family law articles. Has received numerous awards including the Spingarn Medal of the NAACP in 1974 (awarded annually to the outstanding Black American of the Year). Was lecturer in the Distinguished Visiting Lecturer Series at Howard University in 1972. In 1974-1977 was a member of the faculty and lecturer at seminars for newly appointed federal judges conducted at the Federal Judicial Center. In 1975 was elected by the judges of the Sixth Circuit to represent district judges of the Sixth Circuit at the Judicial Conference of the United States and in 1976, was appointed to the Committee for Administration of the Federal Probation System.



THE WHITE HOUSE  
WASHINGTON

August 26, 1977

Jim King

The attached was signed  
by the President today and  
is forwarded to you for your  
information.

Rick Hutcheson

RE: NOMINATION OF RONALD E. ANGEL

THE WHITE HOUSE

WASHINGTON

August 25, 1977

MEMORANDUM FOR: THE PRESIDENT  
FROM: JAMES B. KING *MBK*  
SUBJECT: Presidential Appointment

Attached for your signature is the nomination document for Ronald E. Angel, of Georgia, to be United States Marshal for the Northern District of Georgia vice James Henson.

Currently, Mr. Angel is a Special Agent, District and Area Supervisor, and Inspector for Georgia Bureau of Investigation in Atlanta, Georgia.

All necessary checks have been completed.

*He's Tops*

*J*

**Electrostatic Copy Made  
for Preservation Purposes**



THE PRESIDENT HAS SEEN.

3619  
J

RIN  FRET

THE GEOPOLITICS OF  
ISRAEL AND SURROUNDING ARAB NATIONS

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August, 1977

*15 pages*

**RINFRET ASSOCIATES, Inc.**  
**ECONOMIC AND FINANCIAL INTELLIGENCE**  
641 Lexington Avenue, New York, N.Y. 10022

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10:25 AM

MEMORANDUM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

Meeting with Juan Edgar Picado  
Friday, August 26  
10:25 a.m.  
(5 minutes)  
The Oval Office

(by: Fran *Loorde*)

I. PURPOSE: courtesy call

II. BACKGROUND, PARTICIPANTS, PRESS:

- A. Background: Mrs. Carter visited with Mr. Picado during her recent stop in Costa Rica. He is an attorney there who wrote recently indicating he was in the United States and would like to stop by. Mrs. Carter discussed this with the President and let us know the President would greet.
- B. Participants: Mr. Juan Edgar Picado and the President
- C. Press: NONE - White House Photographer only.

X

THE 12 211



3:00 PM

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

Meeting with Dr. Jimmy Allen  
Friday, August 26  
3:00 p.m.  
(15 minutes)  
The Oval Office

(by: Fran Voorde)

I. PURPOSE: personal visit

II. BACKGROUND, PARTICIPANTS, PRESS:

A. Background: Dr. Jimmy Allen of San Antonio, Tx., was recently elected president of the Southern Baptist Convention.

Phil Strickland & Charles Trentham both recommended the President visit with him at a time Dr. Allen judged to be most helpful to his work with the Convention and the President agreed to do so.

The Convention will meet beginning Sept. 1 to determine the focus of their mission work in the years ahead. (Attached is a letter from Dr. Trentham which you may wish to read on this.)

B. Participants: Dr. Jimmy Allen and the President

C. Press: NONE, White House Photographer only.

**Electrostatic Copy Made  
for Preservation Purposes**

The First Baptist Church of the City of Washington, D.C.

1328 Sixteenth Street, Northwest  
Washington, D.C. 20036  
(202) 387-2206

August 19, 1977

The President  
The White House  
Washington, D. C. 20500

Dear Mr. President:

You were kind enough to mention in our last conversation that I should let you know when I felt it was important for you to see Jimmy Allen about the Mission Service Corps.

Before I go on vacation I think I should tell you that the structure of the mission work will probably take place in the next four to six weeks. There is nothing that I can see that you need to do about the launching of this program for by your contribution you have already assured its launching. The matter you might wish to discuss with Jimmy Allen is the direction which this program will take. I personally am concerned that it not deteriorate into an amplified Journeymen program now sponsored by our Foreign Mission Board, nor an amplified US-2 program now sponsored by our Home Mission Board. My hope is that it will be broadened to include a clear option for those who would desire to go to help underdeveloped countries with such concerns as agriculture and livestock that we might be extending in the name of Christ a hand for feeding the hungry. Our mission boards as now structured have done rather minimal service in this area. Jimmy Allen would be able to tell you the direction in which the committee is moving. Your input at this point could be decisive if indeed this is the direction you feel the program should move.

I will be on vacation through September but my office can always reach me should you have need of me.

Sincerely,

*Charles*

Charles A. Trentham  
Senior Minister

*First Baptist Church  
515 McCullough  
San Antonio, TX  
512/226-0363.*



MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

August 26, 1977

file  
not  
sub

MEMORANDUM FOR: THE PRESIDENT  
FROM: ZBIGNIEW BRZEZINSKI *ZB.*  
SUBJECT: Comment on "Presidential Memoranda  
Circulation"

I understand that you will soon receive a memorandum entitled, "Presidential Memoranda Circulation." I would like to make two points concerning the key item in that memorandum -- the entry point for memoranda sent by departments and agencies to you:

1. Since all national security and foreign policy memoranda are to be forwarded to me in any case through internal routing, initial entry through Rick Hutcheson would merely introduce another step in the process and cause unnecessary delay.
2. In addition, there is the element of national security involved. Some of the memoranda which come to you from State, Defense and CIA are of extraordinary sensitivity. Adding another step to the handling of these memoranda only introduces another element of potential risk.

To conclude, both from the standpoint of efficiency and security, I strongly recommend that the present entry procedures for national security memoranda be retained, especially since the present procedures appear to work well.

TOP SECRET

Visiting press  
8/26/77

THE WHITE HOUSE ==-  
WASHINGTON ==-

Postal

Panama

Bushee - foreign policy

Panama - Cuba

Fuel shortages

Middle East

S (A) SBA

B-1 ==- bal budget ==-

INSERT

THE WHITE HOUSE  
WASHINGTON

9/6/77

Mr. President:

Harrison Wellford reviewed the attached memo; he comments that most of the changes are necessary to make NOAA's internal management more sensible.

With regard to government-wide ocean organizational issues, however, the plan anticipates new assignments to Commerce/NOAA which have not yet been decided upon.

Thus, Wellford recommends that if the President comments on the internal NOAA reorganization, no comment be made which would foreclose any future options for the broader natural resources reorganization study.

--Rick



THE SECRETARY OF COMMERCE  
Washington, D.C. 20230

THE PRESIDENT HAS SEEN.

FYI PRIORITY

AUG 26 1977

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Reorganization of NOAA

This week I approved a plan for reorganization of the National Oceanic & Atmospheric Administration. This action represents the culmination of extensive consultations by Richard Frank, the new NOAA Administrator, with other parts of the Executive Branch, the Congress, and the interested constituency groups. I am confident that the reorganization will be favorably received. In particular, it is likely to be applauded by Senators Magnuson and Hollings to whom you have a commitment for new ocean policy initiatives.

NOAA was originally created by Executive Reorganization Plan No. 4 in 1970. Its mandate spans the full range of oceanic and atmospheric matters:

- management of the fisheries and marine mammals in the 200-mile limit
- assistance to state coastal zone planning
- basic research on oceans and climate
- provision of fundamental services like weather prediction, nautical maps and charts, and environmental data
- management of the country's civilian operational satellites

The existing NOAA organization (Chart 1) needs improvement because NOAA has limited policy development capacity, substantial new responsibilities in the fisheries area, no focus for research and development to coordinate government policy and interact with the academic and scientific communities, and no focus for comprehensive ocean management planning.

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for Preservation Purposes**

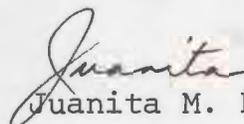
To resolve these difficulties, I have approved a reorganization of NOAA (Chart 2). This structure includes the following new elements:

- An Assistant Administrator for Policy & Planning heading a new office for this purpose.
- An Assistant Administrator for Fisheries, upgrading that function to an Executive Level position.
- An Assistant Administrator for Research & Development to coordinate NOAA research with similar activities elsewhere in the government and the private sector.
- An Office of Ocean Management to assess ocean use proposals and recommend patterns of development that will result in optimum benefit for the community as a whole.

This reorganization will be adopted without any increase in NOAA personnel ceilings or budget.

I am submitting this reorganization to Harrison Wellford at OMB in accordance with your memorandum of April 7, 1977, and to the House and Senate Appropriations Committees so it can be put into effect on October 1, 1977, the beginning of the new fiscal year.

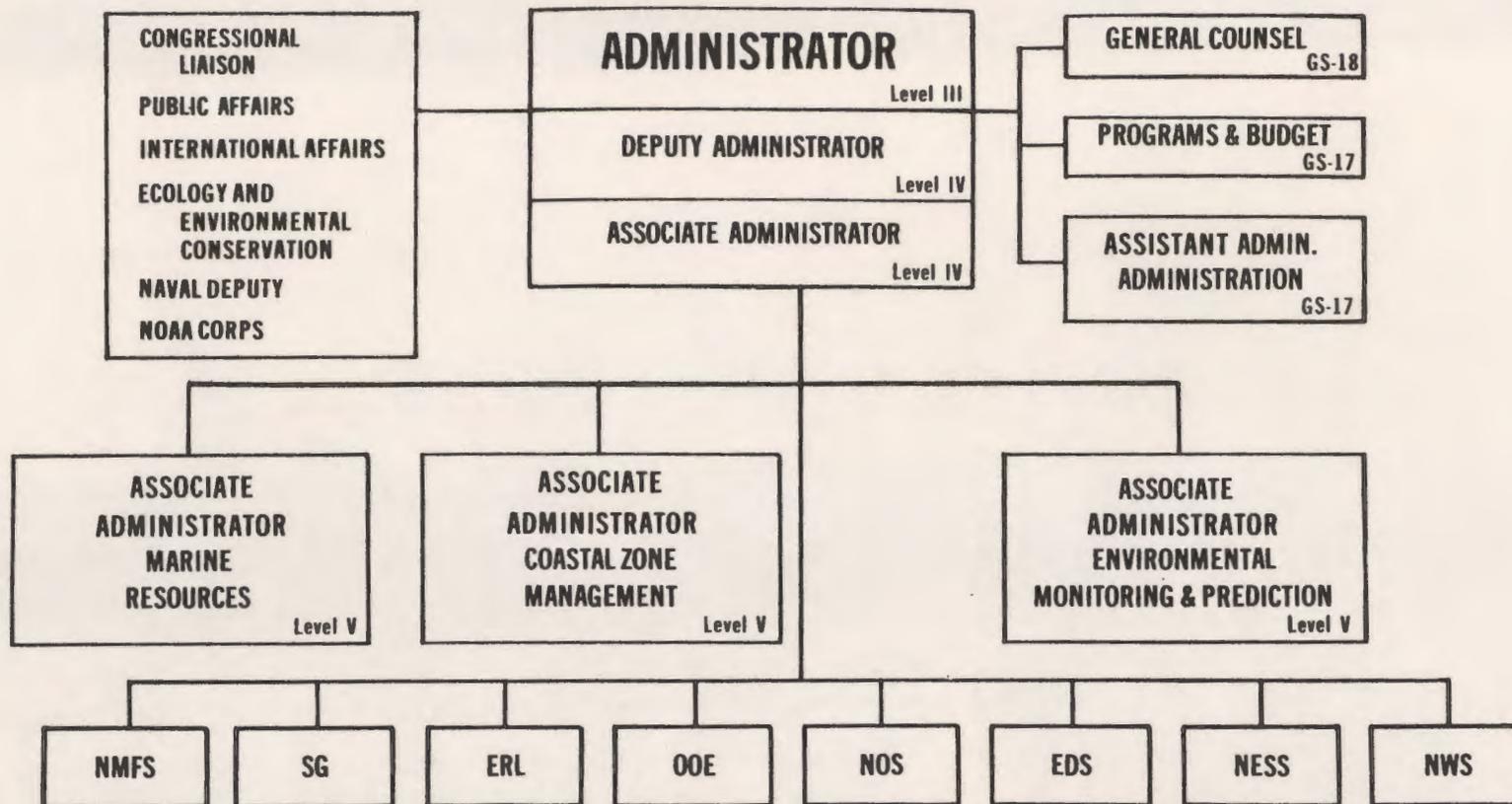
The Department of Commerce and NOAA have been delighted at your expressions of interest in oceans policy and programs. One primary purpose of this reorganization is to increase our capacity to implement your objectives in this area. I think we have accomplished that goal.

  
Juanita M. Kreps

Enclosures

# Present Structure

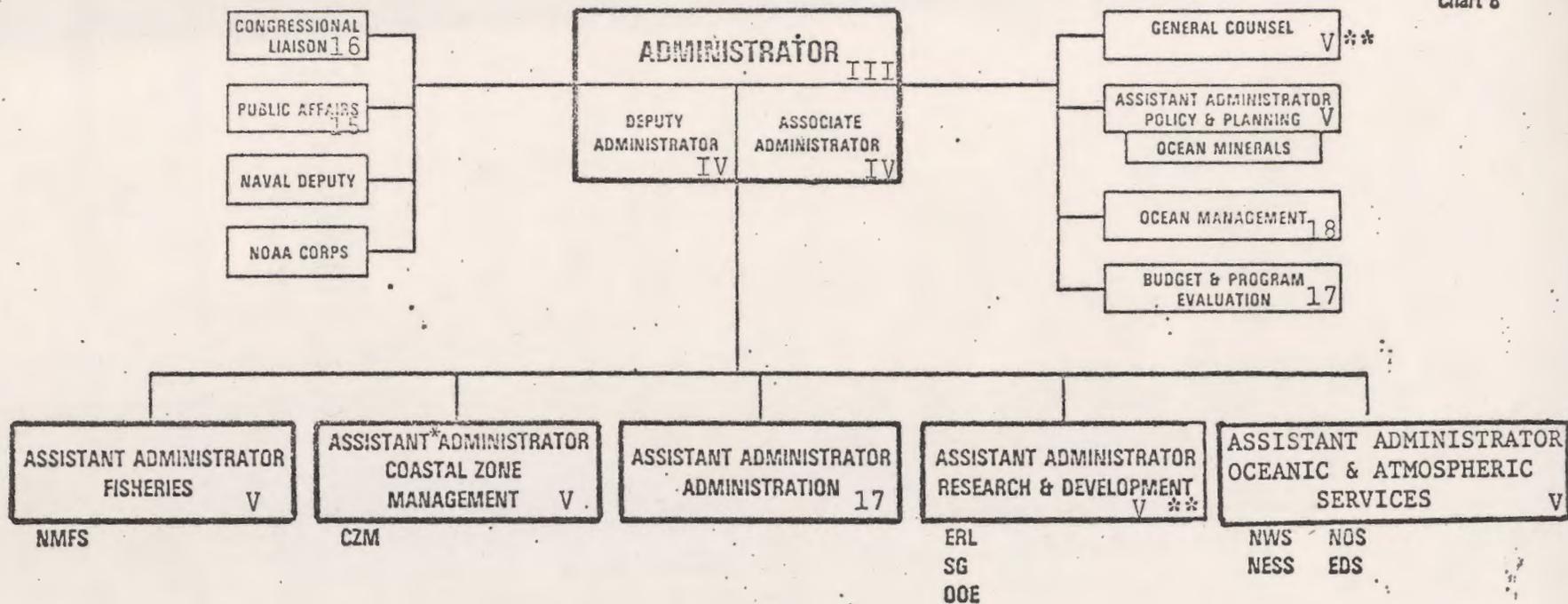
Chart 1



Budget and Personnel Levels	Exec. Ad.	MR	EM	CZ	NMFS	SG	ERL	OOE	NOS	EDS	NESS	NWS	TOTAL
Dollars	\$58M	\$2M	\$13M	\$152M	\$87M	\$28M	\$77M	\$10M	\$77M	\$19M	\$86M	\$193M	\$802M
No. of People	1,184	43	73	79	2,257	28	1,261	63	2,673	762	686	5,147	14,256

## NEW STRUCTURE

Chart 8



\* Action will be initiated to change designation from Associate Administrator

\*\* Action will be initiated to change from a GS-18

BUDGET AND PERSONNEL LEVELS	EXEC. AD.	FISHERIES	CZM	RESEARCH & DEVELOPMENT	oceanic & atmospheric SERVICES	TOTAL
DOLLARS	\$60M	\$88M	\$153M	\$116M	\$385M	\$802M
NO. OF PEOPLE	1,230	2,279	100	1,359	9,288	14,256





PRESIDENT'S  
REORGANIZATION  
PROJECT

WASHINGTON, D.C. 20503

SEP 2 1977

MEMORANDUM

TO: Rick Hutcheson  
FROM: Harrison Wellford *HW*  
SUBJECT: NOAA Reorganization

You requested my comments on Secretary Kreps memo to the President on NOAA reorganization. This action is one of two related efforts by Secretary Kreps that have an organizational impact:

- NOAA Internal Reorganization. Most of the proposed changes are necessary to make NOAA's internal management more sensible. We support these changes. However, the plan, in a few areas, also anticipates new assignments to Commerce/NOAA which have not been decided upon and are not appropriate for Presidential endorsement at this time. It is these implications of future interagency assignments that has attracted press attention rather than the legitimate realignment of current structure (see attached article).
- Ocean Policy Study. The President chartered an Ocean Policy Study by Commerce Department in June which is heavily accented with government-wide ocean organizational issues. When this study was announced, we were concerned that it might preempt, in part, the broader review by the Reorganization Project of alternative natural resource/environment reorganizations which the President has also chartered. Our current understanding with Commerce is that the Ocean Policy Study will not unilaterally deal with government-wide ocean organization issues, but will work with and through this office in identifying organizational alternatives, consulting with Congress and the public and making organizational proposals to the President.

Senators Hollings and Magnuson are keenly interested in the Commerce Ocean Policy Study and hope it will lead to endorsement of their proposed Department of Oceans and Environment. If the President should choose to comment on the internal realignment in NOAA, he should be careful not to foreclose any

future options arising from the broader natural resources reorganization study. Any visible encouragement for the Department of Oceans and Environment proposal or other premature conclusions would be upsetting to other Cabinet officers, who favor different approaches but have not sought the President's endorsement prior to an objective study through the President's Reorganization process. Secretary Andrus, who has cooperated in good faith with the Government-wide study of natural resources, would be especially concerned if any statement from the White House suggested his views had been preempted by Commerce.

Recommendation

Secretary Krep's memorandum to the President should be forwarded to the President with advice that the internal reorganization of NOAA be handled in low-keyed manner to avoid any suggestion that the President has prematurely closed any options for broader natural resources reorganization.

cc:

Mr. Watson  
Mr. Eizenstat  
Mr. Pettigrew

Wash Star  
8/31/77

## Commerce Dept. May Take Helm In Ocean Affairs

By John Flalka  
Washington Star Staff Writer

The Commerce Department has announced a series of moves designed to make it the lead federal agency in ocean-related matters.

Richard A. Frank, the newly appointed administrator of Commerce's largest unit, the National Oceanic and Atmospheric Administration, held a press conference yesterday to unveil reorganization plans that will give NOAA the ability to review all government proposals for the development of ocean resources.

Such reviews, said Frank, will be undertaken by a new NOAA unit, the Office of Ocean Management. He described its role as being the "wet analog to land use planning."

Until now, Frank said, NOAA has done the bulk of its scientific work on the atmosphere. New laboratories, he said, should be established to work on ocean problems, many of which have become of major importance now that the United States has authority over the new 200-mile coastal fisheries zone.

**INCLUDED IN** the reorganization, which would give Frank six assistant secretaries instead of the current four, would be an upgrading of the National Marine Fisheries Service to a level headed by an assistant secretary.

Frank, a former public interest attorney whose specialty was international law, also established a new assistant administrator slot for policy and planning, which, he said, will become heavily involved in studying ocean mining projects.

Although the Interior Department also has set up a unit to study ocean mining, Frank said he felt the Commerce Department was more suited for the role. "An agency which has responsibility for the coastal zone will make a better judgment than an agency which has jurisdiction for minerals across the board."

Ultimately, Frank noted, one federal agency will have to have prime responsibility for the oceans. "That agency is now NOAA. Under government reorganization, it might be something else."

**NOAA, WHICH** comprises more than one-third of Commerce's employees, has been talked about as a nucleus for a new government environmental agency that would deal with the ocean and the coastal zone.

However, Secretary of Commerce Juanita Kreps has asserted that NOAA's expanding involvement with ocean policy could be supported within Commerce.

NOAA contains the National Weather Service and other agencies which study the atmosphere. Frank said that he will add a new Office of Climate Policy which will investigate drought problems, weather modification proposals and examine the relationship between climatic changes and the oceans.

The new organization plan, he said, was relayed to President Carter on Monday. Unless Congress objects.

Date: September 1, 1977

MEMORANDUM

## FOR ACTION:

Jody Powell  
Jim Fallows  
 Tim Kraft

## FOR INFORMATION:

The Vice President  
 Stu Eizenstat  
 Jack Watson  
 Bert Lance

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Pettigrew memo dated 9/1/77 re Site of Proposed Presidential  
Speech on Reorganization

YOUR RESPONSE MUST BE DELIVERED  
 TO THE STAFF SECRETARY BY:

TIME: 11:00 NOON

DAY: Saturday

DATE: September 3, 1977

## ACTION REQUESTED:

Your comments  
 Other:

## STAFF RESPONSE:

I concur.  No comment.  
 Please note other comments below:

We can certainly manage  
 this if the Pres. wants to  
 do it. ~~There are, though, a lot~~  
~~of appearances he has already~~  
~~planned to make in September.~~ -9/1/77

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required  
 material, please telephone the Staff Secretary immediately. (Telephone, 7052)



PRESIDENT'S  
REORGANIZATION  
PROJECT

WASHINGTON, D.C. 20503

SEP

2 1977

MEMORANDUM

FOR: Rick Hutcheson  
FROM: Harrison Wellford *HW*  
SUBJECT: Site of Proposed Presidential Speech  
on Reorganization

I believe that the Woodrow Wilson Conference on Government Reorganization would be an excellent forum for a Presidential speech on reorganization



THE WHITE HOUSE  
WASHINGTON

Pettigrew memo

Concur - Jack Watson

JMB  
comment  
expected by  
end of week

---

Bill  
check on status - This  
has already been announced

---

Attached

THE WHITE HOUSE  
WASHINGTON

/	FOR STAFFING
	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
	X	MONDALE
		COSTANZA
	X	EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
X		POWELL
	X	WATSON
	X	LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
X	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

X	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE  
WASHINGTON

August 27, 1977

The Vice President  
Stu Eizenstat  
Frank Moore  
Jody Powell  
Jack Watson  
Bert Lance  
Richard Pettigrew

The attached is forwarded  
to you for your information. If you  
wish to comment, please call (x7052)  
by 12:00 Noon, Monday.

Rick Hutcheson

RE: REORGANIZATION OF NOAA



# Memorandum

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET

TO: Rick Hutcheson

FROM: Harrison Wellford *HW*

SUBJECT: Kreps memo dated 8/22/77 re Recommendation of  
3 officers in NOAA for Permanent Appointment

DATE: SEP 16 1977

*file*

This is to acknowledge your note suggesting that we see if we can find a way to avoid having to send routine NOAA promotions through the President and the Senate.

As you probably expected, the present practice is based on a statutory requirement that the President, with the advice and consent of the Senate, make appointments in and promotions to all permanent grades of NOAA commissioned officers. This is consistent with a long tradition that appointments to, and promotions of commissioned officers in most (and probably all) of the various commissioned corps of the United States are made in this manner. We are not sure that the Senate would be willing to forego the opportunity to consider such permanent appointments or promotions.

However, we will look into the matter to see what can be done.