

1/24/78 [2]

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THE WHITE HOUSE
WASHINGTON
January 24, 1978

Hamilton Jordan

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

RE: LETTER FOR GEN. ZIA TO BE
CARRIED BY BERT LANCE

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

Call Eleanor Cannon

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
/		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
		WATSON
		McINTYRE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	GAMMILL

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

MEMORANDUM

ACTION REQUESTED BY
TUESDAY NOONTHE WHITE HOUSE
WASHINGTON

January 23, 1978

*Ham
see me*

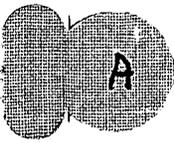
ACTION

MEMORANDUM FOR: THE PRESIDENT
FROM: ZBIGNIEW BRZEZINSKI *RI for*
SUBJECT: Letter for General Zia to be Carried by Bert Lance

Ham Jordan's office has asked us to prepare a courtesy note for Bert Lance to give to General Zia when he visits Pakistan. A proposed note is attached. It has been cleared in Jim Fallow's office.

RECOMMENDATION:

That you sign the attached note to General Zia.



THE WHITE HOUSE

His Excellency
General Zia-ul-Haq
Chief Martial Law Administrator of the
Islamic Republic of Pakistan
Islamabad

8:00 A.M.

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

January 23, 1978

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/

BIPARTISAN CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, January 24, 1978

8:00 a.m.

State Dining Room

From: Frank Moore FM/89

I. PARTICIPANTS

See Tab A

II. PRESS PLAN

White House Photo Only

III. BACKGROUND

This is the first bipartisan leadership breakfast we have had in a very long time. As far as the Republicans are concerned, this meeting is exceedingly important from a symbolic point of view. Although it is logical to include the Republicans on this first breakfast of the new Session, they believe that it may signal an embarkation on a new policy toward Senate Republicans -- a policy of working more closely and consulting more with the Republicans. I believe that it would be beneficial for you to set the tone for a greater bipartisan effort allowing for the fact that there will be differences of opinion.

You should be aware that Senate Republicans feel that in the final weeks of the last Session, partisanship began to rise in the Administration. They view that not so much as a policy set by you and the Administration but one that is a direct outgrowth of Speaker O'Neill and his influence on you. You should to the extent possible without offending the Speaker, Senator Byrd and the other Democratic leadership, let the Republicans know that you want to work with them and that you will need and expect their help on some of the major issues.

As you know, Minority Leader Rhodes is intensely partisan. Baker, however, is an astute enough politician to know that it is in his own self interest to work with us. Senator Byrd is encouraging us to work with the Republicans more but we must be cautious that we do not bypass Senator Byrd.

IV. AGENDA

1. You should begin the breakfast with a statement on those legislative items which are of immediate concern: the budget, tax reform, energy, Mid-East situation, B-1 vote, the Canal treaties, and foreign assistance.

I recommend that after your opening statement, as much time as possible be turned over to the leadership for their comments. You should call on Senator Byrd first.

2. Energy: In inviting Republican Senators to this breakfast, we chose to invite the entire Republican leadership because Senator Curtis is the Ranking Minority member of the Finance Committee and the Ranking Senate Conferee on the Energy Tax Conference and because Senator Hansen is the Ranking Minority member of the Energy Committee and the Ranking Senate Conferee on the Natural Gas Conference.

3. B-1 Bomber: You should continue to stress the economic waste in the production of the B-1. You should point out that the Congress gave you the choice, you made it, your decision has been upheld in both the House and Senate on several other votes and that you would like the help of the leadership in once again defeating efforts to overturn your decision.

4. Panama Canal Treaties: You should stress that this issue has been with us for three Administrations now and that the present treaties are fair and are the best way to proceed. You should thank Senator Byrd for all of his help on this and urge the other Senators present for their assistance in obtaining approval. You should thank the leadership for the rational tone most of the debate has taken thus far. You should also recommend speedy action and express your preference that the Treaties emerge from Committee without amendments, reservations or understandings.

5. Civil Service Reform: This legislation is the cornerstone of your campaign pledge to make government more responsive to the American people. It is essential to all other reorganization proposals in that it provides the tools necessary for effective reorganization of the government. The proposal is the result of a study conducted by civil servants and seeks to return government employment to an effective, non-political system which rewards excellence, provides equal employment opportunity and does not tolerate poor performance at the expense of the American taxpayer.

6. Mid-East: Attached at Tab B is a Memorandum prepared by Dr. Brzezinski.

7. Foreign Aid: There are three major foreign aid issues which will come before the Congress this Session: IFI Arrearages (in the past, this has always been brought up by the Republicans), Annual Contribution to IFIs, and Bilateral Aid. I have attached at Tab C a copy of an earlier memo sent to you by Ambassador Owen giving more detail on these issues.

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PARTICIPANTS:

The President
The Vice President

SENATE

Senator Byrd
Senator Cranston
Senator Eastland
Senator Inouye
Senator Baker
Senator Hansen
Senator Curtis
Senator Stevens
Senator Tower

HOUSE

Speaker O'Neill
Congressman Wright
Congressman Foley
Congressman Brademas
Congressman Rostenkowski
Congresswoman Chisholm
Congressman Rhodes
Congressman Michel

Secretary Schlesinger
Dr. Brzezinski
Jim McIntyre
Scotty Campbell (Civil Service Commission)
Stu Eizenstat
Frank Moore
Dan Tate
Bill Cable
Bill Smith
Jody Powell or Walt Wurfel

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THE WHITE HOUSE
WASHINGTON

379

CONFIDENTIAL/GDS

January 23, 1978

ACTION

MEMORANDUM FOR: THE PRESIDENT
THROUGH: FRANK MOORE
FROM: ZBIGNIEW BRZEZINSKI *25.*
SUBJECT: Your Meeting with Congressional Leadership,
January 24, 1978

You may wish to use the following talking points in your meeting with the Congressional Leadership:

--We regret the current suspension of Middle East peace talks, but this should be put in perspective:

1. Real and difficult issues have emerged between the parties, and both face serious political pressures. This has cooled the initial euphoria following Sadat's initiative and, unfortunately, led to an escalation of harsh statements. A cooling off period and quiet diplomacy is called for.
2. Beneath the public fireworks, there has been some substantive progress. Secretary Vance met separately with the parties in Jerusalem and was able to bridge the gap between them on many points of a draft declaration of principles. Both sides felt that they could deal most effectively with each other through a U.S. intermediary on difficult political issues. We hope to continue this role even though no formal negotiations are in progress.

--As a result of the Jerusalem talks and Vance's meetings with Prime Minister Begin and President Sadat, agreement was reached on the need for a comprehensive settlement expressed in peace treaties, territorial withdrawal in accordance with UN Resolution 242, secure and recognized borders for all parties, and the need for true peace and normal relations.

--Serious differences still remain on the Palestinians and the West Bank and Gaza, as well as Israeli settlements and military facilities in the Sinai.

Subject to GDS of E.O. 11652,
Automatically Downgraded at Two-
Year Intervals and Declassified on
December 31, 1984.

Jay 4/11/90

CONFIDENTIAL/GDS~~CONFIDENTIAL~~

-- On the Sinai, Begin has shown flexibility on the issue of sovereignty, and we believe that a resolution of the remaining issues will be possible through quiet diplomacy once the present crisis atmosphere has dissipated somewhat.

-- The differences on the Palestinian issue are more basic. Sadat wants Israel to recognize the "legitimate rights of the Palestinians" and accept a solution which would, in effect, recognize their right to the territories of the West Bank and Gaza. Begin is prepared to concede that the residents of these territories have personal and communal rights which should be exercised through "self rule." He is not prepared to contemplate, even in principle, relinquishing the territories to their Arab inhabitants, even if politically linked to Jordan and with security safeguards for Israel.

-- This is a serious issue which cannot be concealed by ambiguous language. It must be resolved at some point. We have made some progress, but there is a long way to go. Any solution will take time, a serious political debate in Israel, and patient, quiet diplomacy.

-- Any solution must not only satisfy Sadat; it must give him the basis for bringing the Jordanians and Palestinians into a broader negotiation for a more comprehensive settlement.

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CONFIDENTIAL GDSTHE WHITE HOUSE
WASHINGTONINFORMATION

January 16, 1978

MEMORANDUM FOR: THE PRESIDENT

FROM: HENRY OWEN *HO*

SUBJECT: Aid Consultations with Congress

In the meetings that begin tomorrow with key members of the Congress, I hope that you can say a word about three foreign aid issues that will arise in the coming session:

1. IFI Arrearages. We will seek appropriation of the \$835 million which is due as a result of unfulfilled past US pledges to the IFIs. The US is pledged to provide these funds under international agreements. Other countries have paid their contributions; if we don't pay ours, they'll be reluctant to enter future agreements with the US about contributions to IFIs, and these institutions will wither away. The Vice President will be meeting with members of the Congress and Bob McNamara (as you directed) to discuss this subject further. In the future we will consult closely with the Congress about US contributions to IFIs, so as to minimize the chances of this situation recurring.
2. Annual Contribution to IFIs. We will be seeking from the Congress a little less than \$2.5 billion to cover our annual contributions to the IFIs. A large part of this (over \$1 billion) goes to IDA, which is a well-managed outfit and whose aid goes to help poor people in poor countries. Taking IDA and the other IFIs (the Inter-American Development Bank the Asian Development Bank, and the African Development Bank) all together, other donors put up about three dollars for every one we contribute.
3. Bilateral Aid. We will be seeking a moderate increase in bilateral aid; a substantial part of this increase goes to offset inflation. A large part of this aid serves US interests by helping LDCs to meet such global problems as food and population. Bilateral development loans and grants and PL-480, together, will run around \$3 billion and will go, under the strategy that you recently approved, largely to help poor people in poor countries. Security Supporting Assistance will run slightly under \$2 billion and will go to help countries where we have vital foreign policy and security interests (notably Egypt and Israel).

There is need for improvement in these bilateral aid programs. This year Governor Gilligan is making all the reforms that are possible within the framework of existing legislation; in 1979 we may seek legislative changes. If the effectiveness of aid can be improved, we hope to seek a one-third increase in real terms in total bilateral and multilateral aid over the next five years; but we'll not seek more aid than we can spend effectively.

CONFIDENTIAL GDS*Jan 4/16/78*

~~SECRET - GDS~~

THE PRESIDENT HAS SEEN
THE WHITE HOUSE

WASHINGTON

January 24, 1978

ACTION

MEMORANDUM FOR: THE PRESIDENT

FROM: ZBIGNIEW BRZEZINSKI *ZB.*

SUBJECT: Proposed Presidential Directive on the U.S. Chemical Warfare and Bacteriological Research Programs

The proposed PD at Tab A would replace a 1969 NSDM and provide overall policy guidance for U.S. chemical warfare and biological research programs. It updates the previous NSDM eliminating directed action which is now completed and includes the following changes: (S)

1. The U.S. objective to conclude a comprehensive treaty on chemical weapons noting that specific guidance for the negotiations is found in PD-15 has been added. (S)
2. E.O. 11850 is cited as the source for instructions on the authorized uses of riot control agents and herbicides. (U)
3. NSC review of both programs is changed from annual to periodic, on an as-necessary basis. (C)
4. The proposed PD points out that U.S. biological stocks have been destroyed and that the U.S. research program will be consistent with the provisions of the Biological Weapons Convention, which was signed in 1972. (S)

The PD as proposed would not require revision until after ratification of a chemical weapons treaty which is at least several years in the future. At that time, U.S. objectives would presumably change to support only a chemical warfare research program in conjunction with the biological research program. I believe that it is important for the U.S. to have a clearly stated overall policy in these two sensitive warfare areas. (S)

RECOMMENDATION

That you sign the attached proposed Presidential Directive. The involved agencies concur.

Jay Dulso
~~SECRET - GDS~~

Approve



Disapprove

JC

THE WHITE HOUSE
WASHINGTON

DECLASSIFIED
E.O. 12356, SEC. 3.0(b)
WHITE HOUSE GUIDELINES, FEB. 24, 1988
BY *JY* NARS, DATE *4/14/90*

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<input type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

Secret

call if wish to comment

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
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	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

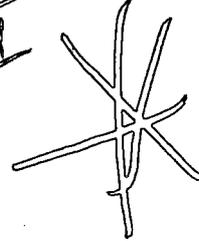
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THE WHITE HOUSE

WASHINGTON

DATE: JAN 24 78

FOR ACTION:

*nc from
McI* 

hw sof 

INFO ONLY: JIM MCINTYRE

FROM: RICK HUTCHESON WHITE HOUSE STAFF SECRETARY PHONE 456-7052

SUBJECT SECRET BRZEZINSKI MEMO DATED 1/24/78 RE PROPOSED PRESIDENTIAL DIRECTIV
E ON THE US CHEMICAL WARFARE AND BACTERIOLOGICAL RESEARCH PROGRAMS

RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY

BY

JAN 24 78

ACTION REQUESTED: THIS MEMO IS FORWARDED TO YOU FOR YOUR INFORMATION

STAFF RESPONSE: () I CONCUR. () NO COMMENT. () HOLD; DO NOT FORWARD.

PLEASE NOTE OTHER COMMENTS BELOW:

~~SECRET~~

Call if you wish to comment

DECLASSIFIED
E.O. 12356, SEC. 3.4(b)
WHITE HOUSE GUIDELINES, FEB. 24, 1988
BY *[Signature]* NARS, DATE *2/1/90*

THE PRESIDENT HAS SEEN

THE WHITE HOUSE

WASHINGTON

23 January 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

RICK HUTCHESON *R.H.*

SUBJECT:

Status of Presidential Requests

EIZENSTAT:

1. (2/16) Opportunity for regulatory reform -- In Progress, (memo on possible 1978 regulatory initiatives expected 2/1, previously expected 1/17).
2. (1/18) (and Schultze) Assess for the President: (a) S-71, and (b) Federal Bank Commission Bill - to consolidate bank regulations which is now under 3 agencies -- In Progress, (expected 1/26).
3. (1/20) Advise the President concerning the draft message on highway-transit legislation -- In Progress, (with Senior Staff, expected 1/26).

BRZEZINSKI:

1. (12/19) Assess with the Vice President and Frank Moore the best strategy for congressional action regarding the Turkish and Greek DCA's -- In Progress, (Brzezinski et al are waiting for Clark Clifford to complete his congressional consultations on this matter before they write the memo. It is expected that Secretary Vance will discuss this with you at tonight's meeting).
2. (1/17) (Secret) Consult with Vance, H. Brown and H. Jordan and advise the President on how best to use the information concerning your memo on the comparison of SS-20 and ER warhead -- In Progress, (expected 2/7).
3. (1/17) Advise the President regarding the letter from George Meany on the former Minister of Nepal's situation -- In Progress, (expected 1/27).

MOORE:

1. (12/19) You and Esther go over these memos on the Consumer Agency Bill -- Done, (report in 1/20 Weekly Legislative Report). *done*

MARSHALL:

1. (1/18) Meet with with Congressman David Obey to insure better understanding between him and your department -- In Progress, (meeting to take place on 1/26). *done*

ATTORNEY GENERAL:

1. (12/2) The President would like for McIntyre, Eizenstat and your designee to present a reorganization plan, budget analysis and language for the crime message in January -- In Progress, (expected 1/31, previously expected 1/26).

SCHLESINGER:

1. (12/5) Please give the President a written assessment of your top 45 people regarding demographic make-up -- In Progress, (expected 1/24, previously expected 1/17). *Expedite*
2. (12/28) Analyze the attached material from Senator Humphrey concerning possible new energy source -- Done. *done*

HARRIS:

1. (8/11) Push this; work with Lehman, Pepper, Stone, Childs and condominium groups regarding condominium recreation leases -- Done. *done*

THE WHITE HOUSE
WASHINGTON

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		STRAUSS
		VOORDE
		WARREN

THE WHITE HOUSE
WASHINGTON

rick--

please send me cc of attached

thanks-- ssc